# 10 years of...





### **About Providence**

The Providence Service Corporation, which celebrated its 10th year of operations in February 2007, is dedicated to providing and managing government sponsored social services within a highly fragmented industry. Benefiting from the growing trend for government privatization of social services, Providence provides counseling services and case management directly to children, adolescents, young adults and families who are eligible for government assistance due to income level, emotional/educational disabilities or court order. Providence provides these services in the client's own home or in community based settings

versus institutional care, which reduces the government's costs for such services while affording the clients a better quality of life.



66Thanks to you,

again and moving our life together in a

positive direction.<sup>99</sup>

Abingdon, Virginia

### **Dear Stockholders**

On February 1, 2007, Providence celebrated its 10th anniversary and I am proud to say our accomplishments, influence, capabilities, and people have well exceeded what we as founders dreamed of back in late 1996.

For those not familiar with how it all began, ten years ago I was an executive with a publicly traded, privatization-focused corrections company. I attempted to persuade the board to evolve from an institutional model to providing community based services. When the company elected to stay its course, I decided to resign. After leaving, I pulled the rental car I was driving off the freeway onto Providence Road to contemplate my future. The picture of that road was on the cover of our first corporate brochure. It was also the exact moment I knew that there was an opportunity to make a huge difference in treating America's disenfranchised populations and to help reduce, even eliminate the need for placing so many people into institutions rather than supporting them in their own homes and communities.



...what they know, what they feel.

You're giving them a totally

different lifestyle. ??

Stephanie Hall State Director of Family Preservation Services Inc. Today one in every six Americans is eligible for our services. Additionally, funding for families receiving public assistance has been almost entirely replaced with services like ours that are designed to permanently impact a family. We serve over 71,000 clients and own no beds, jails or hospitals. We have become a true resource to government payers challenged with providing cost-effective social services to an ever increasing population.

We believe there is no one better at achieving permanent change than Providence. This is largely due to the more than 6,000 incredible people in our owned and managed operations who are helping to make a difference in the lives of others.

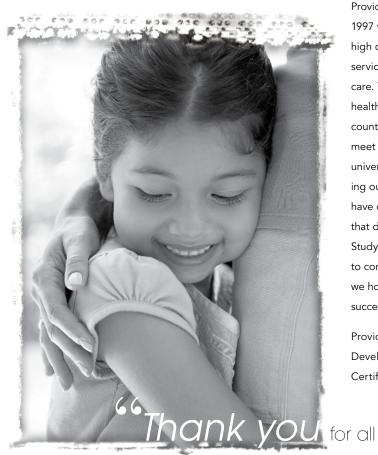
Looking to the future, we believe the opportunities today are greater than they were ten years ago. We have had to evolve as a public company, both operationally and by convincing our government payers of the benefits of our for-profit structure. We gain more acceptance in that regard every day and our ability to create profit from reducing corporate overhead is now highly recognized as a model by government payers.

We expect 2007, our anniversary year, to be a record year in terms of revenue, earnings, clients served, locations, contracts and client outcome. We remain committed to producing predictable, sustainable profits for our shareholders and acceptable margins for our government payers while making a difference in the lives of thousands of American families.

Sincerely,

Fletcher Jay McCusker Chairman and CEO March 31, 2007

## Successful Programs...



the help and guidance. You were my rock and such wonderful staff for the support I needed to NOT GIVE UP. 99

Parent Brunswick, Maine Providence Service Corporation began operations in 1997 with a mission to provide accessible, effective, high quality community based counseling and social services as an alternative to traditional institutional care. Today we offer a wide variety of behavioral health services for children and families across the country based on proven treatment methods. To meet our objective, we regularly contract with local universities and professionals well-versed in conducting outcome studies of clinical programs. To date we have completed a number of program evaluations that demonstrate positive outcomes for our clients. Study results are utilized by our program managers to continue to improve the services we offer. As we honor our tenth year, we celebrate some of our successful programs.

Providence's Merrymeeting Center for Child Development (MCCD) was founded as a Maine Certified Special Purpose Private School with

Providence as its corporate partner. MCCD's mission is to serve children with autism and similarly-presenting disabilities utilizing evidence-based practices and to help them become sufficiently behaviorally stable to learn in the mainstream environment with minimal special support. MCCD currently serves 31 clients with 24

involved in some aspect of public school and a nearly 30% success rate of releasing children entirely into the public school system. They actively contribute to the development of a qualified labor force by offering graduate level education and field work in partnership with a local university and routinely give back to the communities they serve through free educational outreach and parent training.

Family Preservation Community Services, Inc., a not-for-profit organization managed by Providence, has foster care contracts that serve emotionally disturbed and abused children as well as the "medically fragile." In one success story, a boy, abused and neglected most of his life, is placed in a local foster home. He destroys furniture, threatens to torch the house, rebels at school. However, after just three years of love and patience from one extraordinary foster mother, he became a treasured member of the family, a productive student, a happy 15-year-old.

To read more about our successful programs and our positive outcome studies, we encourage our shareholders to visit www.provcorp.com and to click on Services and Outcomes.



### Our Services

#### **BEHAVIORAL MONITORING**

Maintains consistent records of the progress achieved by clients to accurately track and enhance a child's behavioral and developmental progress while in treatment.

#### CASE MANAGEMENT

Helps to guide the course of treatment and ensure that all involved providers are working together towards common goals, ensuring a streamlined approach to integrated care.

#### **COMMUNITY BASED SURVEILLANCE**

Allows court-involved youths to remain safely in their homes and communities while receiving planned rehabilitative and educational services involving intensive community contacts.

### CORRECTIONAL SERVICES (NEW SERVICE IN 2006)

Provides misdemeanant private probation supervision services, including monitoring and supervision of those sentenced to probation, provision of effective rehabilitative services, and collection and disbursement of court-ordered fines, fees and restitution

#### DRUG COURT TREATMENT

Works in conjunction with the judicial system to provide comprehensive substance abuse treatment, vocational and educational services and housing assistance for nonviolent alcohol and drug abusing offenders.

#### HOME BASED SERVICES

Includes counseling and case management services provided to clients in the least restrictive, most comfortable setting available, their home, offering therapeutic advantages for the clinician who views the family in a natural environment.

#### IN-HOME TUTORING (NEW SERVICE IN 2006)

Provides children with private, focused tutoring and mentoring in the comfort and convenience of their home and in partnership with many local area social services agencies, school districts and nonprofit organizations.

#### NETWORK MANAGEMENT

Coordinates and manages the delivery of government sponsored social services by multiple providers, including assuring access to care for constituents, claims processing, authorizing care, quality management for the network agencies, and managing subcontracts of network providers.

#### PARENT EDUCATION

Offers parenting education and support groups for parents with young and adoles cent children to empower parents and provide them with the resources needed to safely and effectively raise their children.

#### PREVENTION SERVICES

Offers a community mobilization and development program promoting youth opportunity development by fostering and facilitating partnerships among youth, parents, school faculty and staff, and other community members.

#### **SCHOOL BASED SERVICES**

Addresses children's behavior problems in the school setting, which is an important aspect of the community centered approach. School based services include individual, group, and family counseling as well as teacher training and staff development for schools.

#### SUBSTANCE ABUSE

Provides developmentally appropriate services for adolescents and young adults requiring substance abuse assessment, treatment and/or relapse prevention services.

#### THERAPEUTIC FOSTER CARE

Offers a treatment option for severely troubled children who have been referred for out-of-home placement or who are n need of a "step-down" from a more ntensive level of care, in order to facilitate the child's return to a more permanent placement

#### THERAPEUTIC MENTORING

Assists youth and young parents to find, nurture and exercise their strengths, while acquiring life and coping skills, increase positive social behavior, decrease their involvement with the legal system and help them become more interested, connected and responsible members of their communities.

#### VIOLENCE PREVENTION

Offers anger management to individuals who have demonstrated a lack of emotional control and an inability to understand the reasons and consequences for anger-related behaviors in the form of counselling and experiential activities

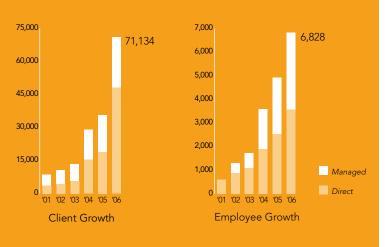
#### VIRTUAL RESIDENTIAL PROGRAMS

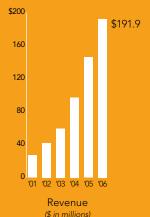
Provides families, schools and communities with a community based alternative to out-of-home placements through an intensive family-centered and strength-based intervention that combines the structure of residential programs with the benefits of in-home efficacy.

### WORKFORCE DEVELOPMENT (NEW SERVICE IN 2006)

Assists individuals to achieve their greatest ootential to obtain and retain meaningful employment through services that include vocational evaluation, job placement, skills training, and support employment.

## Our Growth Strategy







On a compound annual basis, over the last five years we have grown our client base by 53% and our operating income by a rate of 71%. This includes growing both organically by introducing new services in our existing markets and by making strategic and accretive acquisitions to enter new states and to gain expertise in new service areas.

During the year, we expanded our human services delivery platform through the acquisition of three new service lines. We added misdemeanant private probation supervision services, workforce development and home based educational tutoring, which receive funding under the judicial system, Workforce Investment Act and the No Child Left Behind Act, respectively.

In addition, our 2004 acquisition in California has provided a local base from which to bid on contracts under the state's Mental Health Services Act, intended to transform their public mental health system. To date we have won four of six awards in Orange County, one contract in San Diego County and still have additional bid activity in San Diego and Los Angeles counties pending.

Several other states are increasing their privatization efforts as well. In North Carolina, our wholly owned subsidiary, Family Preservation Services, was awarded approximately 4,000 clients under the state's accelerating privatization initiatives for its mental health, developmental disabilities and substance abuse services. In New Jersey, we recently won a contract to provide foster care services, and in Pennsylvania and Arizona, we continue to gain clients. In addition, despite a highly politicized environment, Texas is expected to privatize its child welfare services, a significant potential opportunity for us, although the form and timing of awards remain uncertain.

# UNITED STATES SECURITIES AND EXCHANGE COMMISSION

Washington, D.C. 20549

### **FORM 10-K**

rokw	10-11
(Mark One)	
<b>☒</b> ANNUAL REPORT PURSUANT TO SECTION	N 13 OR 15(d) OF THE SECURITIES
EXCHANGE ACT OF 1934	
For the fiscal year ended December 31, 2006	
OI	
TRANSITION REPORT PURSUANT TO SEC	TION 13 OR 15(a) OF THE SECURITIES
EXCHANGE ACT OF 1934	
For the transition period from to	NI 000 502/4
Commission File	±100, 000-50364
The Providence Se (Exact name of registrant a	
Delaware	86-0845127
(State or other jurisdiction of incorporation or organization)	(I.R.S. Employer Identification No.)
	identification 140.)
5524 East Fourth Street, Tucson, Arizona	85711
(Address of principal executive offices)	(Zip code)
Registrant's telephone nun (520) 74	
Securities registered pursuan	t to Section 12(b) of the Act:
(Title of each Class)	(Name of each exchange on which registered)
Common Stock, \$0.001 par value per share	The NASDAQ Stock Market LLC
Converting registered nursuan	(Global Select Market)
Securities registered pursuan Noi	
Indicate by check mark if the registrant is a well-known s  ☐ Yes ☒ No	seasoned issuer, as defined in Rule 405 of the Securities Act.
	file reports pursuant to Section 13 or Section 15(d) of the Act.
	reports required to be filed by Section 13 or 15(d) of the Securities
Exchange Act of 1934 during the preceding 12 months (or for such sh	orter period that the registrant was required to file such reports), and
(2) has been subject to such filing requirements for the past 90 days.	t to Item 405 of Regulation S-K is not contained herein, and will not
be contained, to the best of registrant's knowledge, in the definitive p	broxy or information statements incorporated by reference in Part III
of this Form 10-K or any amendment to this Form 10-K.	
Indicate by check mark whether the registrant is a large accelerat	ted filer, an accelerated filer or a non-accelerated filer. See definition
of "accelerated filer and large accelerated filer" in Rule 12b-2 of the A	
☐ Large accelerated filer ☐ Accele Indicate by check mark whether the registrant is a shell company	
	on equity of the registrant held by non-affiliates based on the closing
price for such common equity as reported on The NASDAQ Stock M	
completed second fiscal quarter (June 30, 2006) was \$324,006,557.	•

As of March 15, 2007, there were outstanding 11,584,371 shares (excluding treasury shares of 589,405) of the registrant's Common Stock, \$.001 par value per share, which is the only outstanding capital stock of the registrant.

#### DOCUMENTS INCORPORATED BY REFERENCE

Portions of the registrant's Definitive Proxy Statement for its 2007 Annual Meeting of Stockholders, which Definitive Proxy Statement will be filed with the Securities and Exchange Commission not later than 120 days after the registrant's fiscal year-ended December 31, 2006, are incorporated by reference into Part III of this Form 10-K; provided, however, that the Compensation Committee Report, the Audit Committee Report and any other information in such proxy statement that is not required to be included in this Annual Report on Form 10-K, shall not be deemed to be incorporated herein by reference or filed as a part of this Annual Report on Form 10-K.

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#### **PARTI**

#### Item 1. Business

#### We deliver privatized social services

We provide and manage government sponsored social services. Our counselors, social workers and behavioral health professionals work with clients who are eligible for government assistance due to income level, emotional/educational disabilities or court order. The state and local government agencies that fund the services we provide are required by law to provide counseling, case management, foster care and other support services to eligible individuals and families. We do not own or operate any hospitals, residential treatment centers or group homes. Instead, we provide care primarily in the client's home or community, reducing the cost to the government of such services while affording the client a better quality of life. Since our inception, we have grown from 1,333 clients served in a single state to over 71,000 clients served, either directly or through our managed entities, from 306 locations in 36 states and the District of Columbia as of December 31, 2006.

Our revenue is derived from our provider contracts with state and local government agencies and government intermediaries and our management contracts with not-for-profit social services organizations. The government entities that pay for our services include welfare, child welfare and justice departments, public schools and state Medicaid programs. Under a majority of the contracts where we provide services directly, we are paid an hourly fee. Under other contracts we receive a set monthly amount or we are paid amounts equal to the costs we incur to provide agreed upon services. Where we contract to manage the operations of a not-for-profit social services provider, we receive a management fee that is either based upon a percentage of the revenues of the managed entity or a predetermined fee.

When we formed our business as a Delaware corporation in 1996, most government social services were delivered directly by governments in institutional settings such as psychiatric hospitals, residential treatment centers or group homes. We recognized that social services could be delivered more economically and effectively in a home or community based setting. Additionally, we anticipated that payers would increasingly seek to privatize the provision of these social services in order to reduce costs and provide quality social services to an increasing number of recipients. Based on this outlook, we developed a system for delivering these services that is less costly and, we believe, more effective than the traditional institutional care system.

#### Social services environment

Many different agencies and programs, including welfare, child welfare and justice departments, public schools and state Medicaid programs, fund government social services. Historically, governments have provided social services directly to eligible individuals and have often provided these services in institutional settings. We believe there are growing trends in the United States toward privatization of government social services and the delivery of these social services in non-institutional settings. The following factors contribute to these trends:

- Large population of eligible beneficiaries. Government funded social services are available to persons who are eligible for assistance due to income level, emotional/educational disabilities or court order. The following statistics demonstrate the significant number of eligible beneficiaries:
  - 37.0 million people were living in poverty in 2005 and 2004, up from 35.9 million in 2003;
  - 46.0 million people were enrolled in Medicaid benefits in 2005;
  - 33% of all students failed to attain high school diplomas in 2006;
  - There were 2.1 million juvenile arrests in 2005;
  - For federal fiscal year ended September 30, 2004, an estimated 2.0 million referrals were accepted by State and local child protective services agencies for investigation or assessment; and

 Over 4.9 million adults were released to the community under probation or parole programs at December 31, 2005.

Persons from each of these groups are potentially eligible for government sponsored social services. The size of the population of eligible recipients of government sponsored social services places additional pressure on the ability of government agencies to provide these services.

- Increasing pressure on governments to control costs. With the number of persons eligible for government funded social services increasing and states facing budget deficits, states are struggling to fund mandated social services. Consequently, state and local governments are increasingly seeking less costly alternatives to their current service delivery systems.
- Increasing acceptance of privatized social services. Several independent studies have concluded that
  privatized social services are more effective and cost efficient than direct government provided social
  services.

The following further describes significant government social services programs that are the subject of increasing privatization.

#### Medicaid funded programs

Medicaid is a state-administered program, jointly funded by the states and the federal government. Medicaid provides certain medical care services to qualified low-income persons. Federal spending on the Medicaid program was estimated to reach approximately \$192 billion for fiscal year 2006.

The Medicaid program has been criticized for its traditional institutional based approach to health treatment. Because the institutional based approach is costly, states are seeking less expensive methods to deliver care to patients and as a result there is a trend toward community based care as an alternative to institutional or "out of home" care. Such alternatives include home and community based programs tailored to specific populations of beneficiaries. In addition to privatizing discrete components of Medicaid funded social services, some states have, and we believe other states will, completely privatize the delivery of services under their Medicaid systems.

#### Welfare programs

State governments and the federal government provide entitlement payments or benefits under the Temporary Assistance for Needy Families Program. The Census Bureau reports that approximately 37.0 million people lived below the poverty line in 2005 and 2004, up 1.1 million from 2003. Reforms to the welfare system have created incentives for states to achieve federally established goals regarding work participation, marriage, and pregnancy reduction. Reform legislation mandates that the changes be implemented rapidly. Moreover, welfare reforms have permitted private entities to determine eligibility for benefits. We believe that because of the rapid deployment of these welfare initiatives and the elimination of restrictions on privatization, government agencies will increasingly contract with private companies to provide services to welfare eligible individuals.

#### Child welfare programs

The child welfare system consists of state and federally funded agencies required by law to protect children from abuse or neglect. There were 2.0 million children referred to State and local child protective services agencies in 2004. These agencies may remove children from abusive homes and place them in other homes under the jurisdiction of a juvenile judge. If a child becomes a ward of the state, the state could be responsible for all aspects of the child's care and custody until the child turns 18 years old. Often, children who are wards of the state are placed in foster care programs operating within the child welfare system. In 2005, there were 513,000 children in foster care in the United States, up from 260,000 in the 1980s. Child welfare agencies are increasingly

engaging private entities to provide child welfare services, and in late 2005 a bill was passed that enables for-profit foster care agencies to receive Medicaid funds and federal foster care grants.

#### Juvenile justice programs

Juvenile justice programs include court, probation, parole, prevention and intervention programs addressing delinquent youth behavior. In 2005, there were 2.1 million juvenile arrests. Government entities have increasingly been the target of lawsuits filed by constitutional advocacy groups claiming that a reduction in the number of incarcerated youth is necessary. Due to the large number of juvenile arrests and detention and legal pressures, government entities are increasingly seeking assistance from private providers to develop and implement alternative juvenile correction services in order to reduce costs and provide more effective solutions to juvenile justice issues.

#### Education programs

Approximately 33% of all high school students in the United States failed to attain high school diplomas in 2006. Some of the common attributes of at-risk students are low socio-economic status and the existence of family and/or home problems. School reforms have been unable to address this growing problem of at-risk students. To manage this large population of at-risk students, schools are turning to outside service providers to provide additional support.

#### Adult corrections programs

At the end of 2005, there were more than 4.9 million persons on probation and parole in the United States. The adult correctional system creates a large and costly demand for social services subsequent to an inmate's release from incarceration and during the periods of probation or parole. These services include transitional services, parole supervision and tracking and monitoring services. We believe government entities are increasingly seeking private companies to fulfill the growing need for adult correctional services on a more economical basis.

#### **Our services**

We provide home and community based services, foster care and provider management services, directly and through entities we manage. The following describes such services:

#### Home and community based counseling

- Home based and intensive home based counseling. Our home based counselors are trained professionals or para-professionals providing counseling services in the client's own home. These services average 5 hours per client per week and can include individual, group or family sessions. Topics are prescriptive to each client and can include family dynamics, peer relationships, anger management, substance abuse prevention, conflict resolution, parent effectiveness training and misdemeanant private probation supervision.
  - We also provide intensive home based counseling, which consists of up to 20 or more hours per client per week. Our intensive home based counselors are masters or Ph.D. level professional therapists or counselors. Intensive home based counseling is designed for clients struggling to cope with everyday situations. Our counselors are qualified to assist with marital and family issues, depression, drug or alcohol abuse, domestic violence, hyperactivity, criminal or anti-social behavior, sexual misbehavior, school expulsion or chronic truancy and other disruptive behaviors. In the absence of this type of counseling, many of these clients would be considered for 24-hour institutional care or incarceration.
- Substance abuse treatment services. Our substance abuse treatment counselors provide services in the office, home and counseling centers designed especially for clients with drug or alcohol abuse

- problems. Our counselors use peer contracts, treatment group process and a commitment to sobriety as treatment methods. Our professional counseling, peer counseling and group and family sessions are designed to introduce clients dependent upon drugs or alcohol to a sober lifestyle.
- School support services. Our professional counselors are assigned to and stationed in public schools to assist in dealing with problematic and at-risk students. Our counselors provide support services such as teacher training, individual and group counseling, logical consequence training, anger management training, gang awareness and drug and alcohol abuse prevention techniques. In addition, we provide in-home educational tutoring in numerous markets where we contract with individual school districts to assist students who need assistance in learning.
- *Correctional services*. We provide misdemeanant private probation supervision services, including monitoring and supervision of those sentenced to probation, provision of effective rehabilitative services, and collection and disbursement of court-ordered fines, fees and restitution.
- Workforce development. We assist individuals to achieve their greatest potential to obtain and retain meaningful employment through services that include vocational evaluation, job placement, skills training, and support employment

#### Foster care

- *Foster care.* We recruit and train foster parents and license family foster homes to provide 24-hour care to children who have been removed from their homes due to physical or emotional abuse, abandonment, or the lack of appropriate living situations. We place children individually in a licensed home. Each child is provided 24-hour care and supervision by trained foster parents. Our professional staff and counselors match and supervise the child and foster family. We also provide tutoring and other services to the child and foster family.
- *Therapeutic foster care*. We provide therapeutic foster care services. This is a 24-hour care service designed for children exhibiting serious emotional problems who could otherwise require institutional treatment. We recruit, license and train professional foster parents to care for foster children for up to a year of therapeutic intervention. Social, psychological and psychiatric services are provided on a prescriptive basis to each child and therapeutic foster care family by a team of licensed, professional staff.

#### Not-for-profit managed services

- Administrative support, information technology and accounting and payroll services. We typically provide the chief executive officer for the managed organization and manage the back office and administrative functions such as accounting, cash management, billing and collections, human resources and quality management. We assist in the development of policies and procedures and supervise the day to day operations. In many of our contracts we also provide the information technology support for hardware, networking and software support. We also provide the payroll management services for our managed entities along with managing the recruiting and retention of staff. In all cases, we report directly to the not-for-profit organization's board of directors.
- Intake, assessment and referral services. We contract on behalf of our managed entities with governments to receive and handle telephone inquiries regarding need and eligibility for government sponsored social services, to arrange for face-to-face interviews and to conduct benefit eligibility reviews. If indicated from the telephone inquiry and/or interviews with the client, we perform an evaluation of need, which may include a psychiatric assessment, psycho-social assessment, a social history and other diagnostic tools. Once eligibility is determined, the client is referred to an appropriate social services provider.
- *Monitoring services*. Monitoring services include face-to-face and telephone interactions in which we provide guidance and assistance to clients. This typically includes a strength assessment, a referral

- to appropriate resources, a home visit and a limited amount of consultation. This service is designed for clients that are not seriously impaired but need assistance in accessing government benefits and services and learning the applicable benefit system.
- Case management. In providing case management services, we supervise all aspects of an eligible client's case and assure that the client receives the appropriate care, treatment and resources. As a case manager we are a client's advocate, arranging for services and following up to ensure that the client receives the necessary and appropriate care and services, and further, that the client complies with the prescribed intervention plan. We maintain the client's records required by the government unit sponsoring the care. In providing case management, our client contact may be in the office, at home, on the telephone or any combination thereof.

In addition to the social services that we provide, we have entered into several short-term consulting agreements with other social services providers pursuant to which we are providing them with our evaluation of, and recommendations with respect to, their operations. While we do not expect to engage in numerous consulting contracts, we have been able to develop new relations and prospects by providing consulting expertise.

#### Our competitive strengths

We believe the following competitive strengths uniquely position us to take advantage of the increase in privatization of government social services and the trend away from institutional care:

- Lower cost, non-institutional focus. We provide a lower cost alternative to the institutional delivery of social services. Because we do not own or operate any hospital or treatment beds, our operating costs are generally low and variable. We are not burdened by the costs of building, maintaining and financing institutional facilities. Also, by focusing on delivering social services outside of institutional settings, our ability to serve clients is not constrained by a fixed number of beds or the size of a facility.
- *Flexible, decentralized operations model.* We provide our services under a decentralized, local model. We operate as a network of local and regional providers who are part of the communities they serve. Our local professionals have developed extensive relationships with payers and a reputation for providing cost effective, quality service to our clients. We believe this model increases our opportunities to obtain contracts. We give local managers responsibility and incentives for local revenue generation. At the same time, we hold our local managers accountable to stringent budgets, allowing us to control costs. Our operations model is easily scalable and allows our employees to focus on, and react quickly to, additional opportunities to provide our services.
- Diverse payer and revenue base. We generate revenue directly and on behalf of the entities whose operations we manage pursuant to 868 contracts with payers as of December 31, 2006. Virtually all of these payers are local and state government agencies and government intermediaries, each of which determines its own rates for services. While the federal government ultimately provides a significant portion of our payers' funding, we do not currently contract directly with the federal government, and our contract rates are not federally determined.
- Experienced management team. Most members of our management team have significant experience as government executives, state agency officials and/or public company leaders. These professionals bring many years of experience in government sponsored social services and the healthcare, corrections and social services industries.
- Wide range of services. Within our core range of services, we provide intake, assessment and referral, client monitoring and mentoring, case management, home based counseling, substance abuse treatment, school support, in-home tutoring, private probation services and foster care services. Our proven track record has made us an attractive partner to, or manager of, not-for-profit organizations that contract to provide government sponsored social services. Our broad range of home and community based social services allows us to be a single-source provider of alternatives to institutional care.

• *Proven track record of successful growth.* Since our formation we have grown both internally and through the consummation and integration of fifteen acquisitions since our initial public offering in August 2003. See "—Our acquisition history."

#### Our growth strategy

We intend to continue to grow as a provider of home and community based social services to individuals and families in home and community based settings. The key elements of our growth strategy are as follows:

- **Broaden service offerings.** We intend to expand our menu of non-institutional services in order to respond to the evolving needs of our clients and capitalize on cross-selling opportunities with existing payers. Historically, cross-selling our services has been an effective method of expanding our business. We believe these examples demonstrate our ability to generate additional business in markets where we have existing relationships.
- Expand organically into new markets. We intend to offer our services in new geographic markets that are contiguous to existing markets or where we believe we can establish a significant presence. We started providing services through two locations in one state in 1997 and now provide services through 306 locations in 36 states and the District of Columbia either directly or through entities we manage. During 2006, excluding our expansion through acquisitions, we opened an aggregate total of 21 locations in Arizona, California, Nevada, North Carolina, Pennsylvania and Texas. In addition, our 2004 acquisition in California has provided a local base from which to bid on contracts under the state's Mental Health Services Act, intended to transform their public mental health system. As of December 31, 2006, we have won four of six awards in Orange County, one contract in San Diego County and still have additional bid activity pending in San Diego and Los Angeles Counties.
- Pursue strategic acquisitions. We intend to continue to seek acquisition opportunities that we believe will allow us to move into new geographic markets, broaden our services or expertise, expand our client base and/or develop local relationships. During 2006, we expanded our human services delivery platform through the acquisition of three new service lines. We added misdemeanant private probation supervision services, workforce development and home based educational tutoring; which receive funding under the judicial system; Workforce Investment Act; and the No Child Left Behind Act.

#### Our acquisition history

Our business grows internally through organic expansion into new markets and increases in the number of clients we service. We also grow externally through acquisitions of companies and/or their service contracts in areas where we see opportunities, either for expansion of our service platform in existing markets or expansion of our geographic footprint into new markets.

During our first year of operations, we acquired Parents and Children Together, Inc. (now known as Providence of Arizona, Inc.) and Family Preservation Services, Inc., which provided the foundation upon which our business was built. In 2002, 2003, 2004 and 2005 we completed the following acquisitions which broadened our home based and foster care platform and expanded our reach into several new states:

	2002	2003					
Camelot Care Corporation			Cypress Management Services, Inc.				
	2004		2005				
Dockside Servi	ces, Inc.	•	Children's Behavioral Health, Inc.				
Rio Grande Ma	nagement Company, LLC	•	Maple Star Nevada & Maple Services, LLC				
	vioral Counseling Group, Inc. Providence Community	•	AlphaCare Resources, Inc. & Transitional Family Services, Inc.				
	greements with Care f Maine & FCP, Inc.	•	Drawbridges Counseling Services, LLC & Oasis Comprehensive Foster Care LLC				
Education Group, Inc., As	rvices division of Aspen up, Inc. including Choices pen MSO (now known as mmunity Services, LLC) and unity Services.						

Since December 31, 2005, we have completed and integrated the following additional strategic acquisitions, for an aggregate purchase price of approximately \$17.6 million:

- On February 1, 2006, we acquired all of the equity interest in A to Z In-Home Tutoring, LLC, or A to Z, a Tennessee based provider of home based educational tutoring. The purchase price included \$500,000 in cash and approximately \$900,000 in debt excluding a \$250,000 bridge loan owing to us by A to Z at the date of acquisition. This acquisition expands our home and community based social services to include educational tutoring.
- On February 27, 2006, we acquired all of the equity interest in Family Based Strategies, Inc., or FBS, a North Carolina based provider of home based and case management services. The purchase price included \$300,000 in cash less any negative working capital and a \$75,000 loan owing to us by FBS at the date of acquisition. We have determined that the negative net working capital results in no payment being due for this portion of the purchase price. The purchase price also included the payoff of certain debt of FBS in the amount of approximately \$180,000 that was paid by us on the date of acquisition. In accordance with certain provisions in the purchase agreement, we may make an earn out payment in the second quarter of 2008 based on the financial performance of FBS over the period from March 1, 2006 to December 31, 2007. This acquisition expands our presence in North Carolina and provides entry into New Jersey.
- Effective April 1, 2006, we acquired all of the equity interest in W.D. Management, L.L.C., or WD Management, a Missouri based management company that provides management services in Missouri. The purchase price included \$1.0 million in cash, in addition to which we may be obligated to pay to the former members of WD Management in each of 2007 and 2008, an additional amount under an earn out provision pursuant to a formula specified in the purchase agreement that is based upon the future financial performance of WD Management. This acquisition expands our management of workforce development services.

- Effective August 1, 2006, we acquired substantially all of the assets of Innovative Employment Solutions, or IES, a division of Ross Education, LLC. IES is a Michigan based provider of workforce development services. IES also provides workforce development services in Pennsylvania, West Virginia and New York. The purchase price consisted of cash of \$9.0 million which included \$1.2 million for excess working capital received at closing under a working capital adjustment provision of the purchase agreement (less approximately \$1.3 million placed into escrow as security against indemnification obligations, working capital adjustments and payment of the purchase price). This acquisition expands our existing workforce development service continuum.
- Effective September 30, 2006, we acquired all of the assets of the Correctional Services Business of Maximus, Inc., or Maximus. The business provides misdemeanant private probation supervision services in Florida, Georgia, South Carolina, Tennessee and Washington. The purchase price consisted of cash of \$3.0 million and the assumption of deferred compensation liabilities limited to \$250,000 and contingent liabilities related to the purchased assets, assigned contracts, and subcontract agreement described below that was entered into simultaneously with this asset purchase agreement. The acquisition closed on October 5, 2006 and was effective as of September 30, 2006 except for those locations where payer consent or provider certification was required as set forth in the agreement. From September 30, 2006 until all payer consents or provider certifications were obtained, we provided services to those locations where payer consent or provider certification was not obtained as of October 5, 2006 under a subcontract with Maximus. Subsequent to October 5, 2006, all payer consents and provider certifications were obtained and the subcontract agreement was terminated. This acquisition provides an entry into the State of Washington and further expands our human services delivery platform and enables us to introduce private probation services into additional markets where privatized probation services are sponsored.
- Effective January 1, 2007, we acquired all of the assets of the Behavioral Health Rehabilitation Services business of Raystown Development Services, Inc. The business provides in-home counseling and school based services in Pennsylvania. The purchase price consisted of cash of \$500,000 (less \$100,000 placed in to escrow to cover possible indemnity obligations). The purchase price was funded by cash from operating activities. This acquisition further expands our home and community based services in Pennsylvania.

#### Revenue and payers

We derive substantially all of our revenue from contracts with state or local government agencies, government intermediaries or the not-for-profit social services organizations we manage. A majority of our contracts are negotiated fee-for-service arrangements with payers. Home and community based services are generally payable by the hour depending on the type and intensity of the service. Foster care services are generally payable pursuant to a fixed monthly fee. Approximately 68.2% of our revenue for the fiscal year ended December 31, 2006 was related to fee-for-service arrangements. A majority of our contractual agreements to provide home and community based services and foster care services contain fee-for-service payment arrangements. A significant number of our fee-for-service contracts allow the payer to terminate the contract immediately for cause (such as for our failure to meet our contract obligations). Additionally, these contracts permit the payer to terminate the contract at any time prior to its stated expiration date without cause, at will and without penalty to the payer, either upon the expiration of a short notice period, typically 30 days, and/or immediately, in the event federal or state appropriations supporting the programs serviced by the contract are reduced or eliminated.

Revenues from our cost based service contracts in California are generally recorded at one-twelfth of the annual contract amount less allowances for certain contingencies such as projected costs not incurred, excess cost per service over the allowable contract rate and/or insufficient encounters. This policy results in recognizing revenue from these contracts based on allowable costs incurred. The annual contract amount is based on projected costs to provide services under the contracts with adjustments for changes in the total contract amount. Annually, we submit projected costs for the coming year which assist the contracting payers in establishing the

annual contract amount to be paid for services provided under the contracts. After June 30, which is the contracting payers' year end, we submit cost reports which are used by the contracting payers to determine the amount, if any, by which funds paid to us for services provided under the contracts were greater than the allowable costs to provide these services. Completion of this review process may take several years from the date we submit the cost report. In cases where funds paid to us exceed the allowable costs to provide services under contract, we may be required to pay back the excess funds.

Our cost reports are routinely audited by our contracted payers on an annual basis. We periodically review our provisional billing rates and allocation of costs and provide for estimated adjustments from the contracting payers. We believe that adequate provisions have been made in our consolidated financial statements for any adjustments that might result from the outcome of any cost report audits. Differences between the amounts provided and the settlement amounts are recorded in our consolidated statement of operations in the year of settlement. Cost based service contracts represented approximately 13% of our revenue for the year ended December 31, 2006.

We provide services under one annual block purchase contract in Arizona with The Community Partnership of Southern Arizona. Effective July 1, 2005, we are required to provide or arrange for the behavioral health services to eligible populations of beneficiaries as defined in the contract. We must provide a complete range of behavioral health clinical, case management, therapeutic and administrative services. With the approval of the Arizona State Medicaid Authority we no longer have to provide services to every client referred under this contract effective September 1, 2006, but we are obliged to provide services only to those clients with a demonstrated medical necessity. Since then we have been able to operate within the annual funding allocation guidelines. There is no contractual limit to the number of eligible beneficiaries that may be assigned to us, or a limit to the level of services that must be provided to these beneficiaries if the services are deemed to be medically necessary. Therefore, we are at-risk if the costs of providing necessary services exceed the associated reimbursement. The terms of the contract typically are reviewed prospectively and amended as necessary to ensure adequate funding of our service offerings under the contract; however, no assurances can be made that such funding will adequately cover the costs of services previously provided. Our revenues under the annual block contract represented 9.5% of our total revenues for the year ended December 31, 2006.

Due to the nature of our business and the requirement or desire by certain payers to contract with not-for-profit social services organizations, we sometimes enter into management contracts with not-for-profit organizations for the purpose of developing strategic relationships, or providing administrative, program and management services. These organizations contract directly or indirectly with state government agencies to supply a variety of community based mental health and foster care services to children and adults. Each of these organizations is separately incorporated and organized with its own board of directors. Our management fees under these contracts are either based upon a percentage of the managed entities' revenues or a predetermined fee. Management fees earned pursuant to our management contracts with these organizations represented approximately 8.3% of our revenue for the year ended December 31, 2006.

We are self-insured with regard to a substantial portion of our general and professional liability and workers' compensation costs and the general and professional liability and workers' compensation costs of certain designated entities managed by us under reinsurance programs through our wholly-owned captive insurance subsidiary. Further, we offered health insurance coverage to employees of certain entities we manage under our self-funded health insurance program through June 2006. In exchange for this liability coverage we received a reimbursement equal to the pro-rata share of the participating managed entities' costs related to our reinsurance and self-funded health insurance programs. We recorded amounts received from these managed entities as management fees revenue. Revenues related to these arrangements totaled approximately \$891,000 for the year ended December 31, 2006, and represented less than 1.0 % of our revenue for the same period.

We have also entered into short-term consulting agreements with several other social services providers, pursuant to which we are retained to, among other things, evaluate and make recommendations with respect to their management, administrative and operational services. In exchange for these services, we receive a fixed fee

that is either payable upon completion of the services or on a monthly basis. Fees earned pursuant to our consulting agreements are accounted for as management fees revenue and represented less than 1.0% of our revenue for the year ended December 31, 2006.

#### **Employees**

Job type	2006 2006	% of total
Clinical	5,872	86.0%
Administrative	956	14.0%
Total	6,828	100.0%

As of December 31, 2006, our operations were conducted with 2,811 full-time and 758 part-time direct care and administrative personnel. Of this employee census, 3,070 are social service providers and 499 are administrative personnel. The operations of the entities we manage were conducted with 2,328 full-time and 931 part-time direct care and administrative personnel. Of this employee census, 2,802, are social service providers and 457, are administrative personnel, (including approximately 27 personnel employed by one of our managed entities in New Mexico under youth employment services programs where the managed entity receives funding from contracting payers to employ eligible youths in various local community enhancement and maintenance positions). Of these employees, excluding those employees employed under the youth employment services program in New Mexico, a substantial portion have attained bachelors degrees or higher, a number of those with bachelors degrees have attained masters degrees or higher and some hold Ph.D. or M.D. degrees. We have various levels of social service providers and administrators that range from behavioral health technicians to medical directors. The minimum qualifications, education and experience of direct care providers vary by level and range from a bachelors degree with up to two years of experience at the para-professional clinician level to a masters or Ph.D. degree with a state certification or license to provide direct care at the professional clinician level.

In order to preserve the high levels of service that we offer to our clients, we require and encourage our employees to pursue continuing professional education. We have developed a comprehensive employee education and training program. Orientation includes a training component under the direction of qualified staff that clinical employees receive before delivery of any direct services. Depending on educational requirements, we may also provide our staff continuing education and/or tuition reimbursement.

We believe that our future success depends in part on our ability to attract and retain qualified employees at all levels. None of our employees are covered by a collective bargaining agreement. We believe that our employee relations are good because we offer competitive compensation, including stock-based compensation, training, education assistance and career advancement opportunities. By offering competitive compensation and benefit packages to our employees, we believe we are able to consistently deliver high quality service, recruit qualified candidates and increase employee confidence, satisfaction and retention.

#### Sales and marketing

Substantially all of our marketing is performed at the local and regional level. Through our local and regional managers, we have successfully developed and maintained extensive relationships with various payers. These relationships allow us to develop leads on new business, cross-sell our other services to existing payers and negotiate payer contracts. A significant portion of our business is procured in this manner. We also seek to market our services to payers in geographical areas contiguous to existing markets and in which we believe our reputation as a low cost quality service provider will enhance our ability to compete for and win business. We are regularly requested to respond to requests for proposals, or RFPs. Additionally, we subscribe to a service that keeps us informed of and tracks on a national basis RFPs for privatization of social services. We selectively

choose the RFPs to which we respond based upon whether our reputation enhances our ability to compete or if the RFP presents a unique opportunity to develop a new service offering. In addition, our senior executives develop leads through meetings and discussions with a wide array of decision makers.

#### Competition

The social services industry is a highly fragmented industry. We compete for clients with a variety of organizations that offer similar services. Most of our competition consists of local social services organizations that compete with us for local contracts, such as United Way supported agencies and faith-based agencies such as Catholic Social Services, Jewish Family and Children's Services and the Salvation Army. Other competitors include local, not-for-profit organizations and community based organizations. Historically, these types of organizations have been favored in our industry as incumbent providers of services to government entities. On a national level, there are very few organizations that compete for local, county and state contracts to provide the types of services we offer. We also compete with larger companies, such as Res-Care, Inc., which provides support services, training and educational programs predominantly to Medicaid eligible beneficiaries. National Mentor, Inc. is the country's largest provider of foster care services and competes with us in certain markets for foster care services. Many institutional providers offer some type of community based care including such organizations as Cornell Companies, Inc., Psychiatric Solutions, Inc. and The Devereaux Foundation. While we believe that we compete on the basis of price and quality, many of our competitors have greater financial, technical, political and marketing resources, name recognition, and a larger number of clients and payers than we do. In addition, some of these organizations offer more services than we do. We have experienced, and expect to continue to experience, competition from new entrants into our markets. Increased competition may result in pricing pressures, loss of or failure to gain market share or loss of clients or payers, any of which could harm our business.

#### Regulatory environment

As a provider of social services, we are subject to numerous federal, state and local laws and regulations. These laws and regulations significantly affect the way in which we operate various aspects of our business. We must also comply with state and local licensing requirements and requirements for participation in Medicaid, federal block grant requirements, requirements of various state Children's Health Insurance Programs, or CHIP, and contractual requirements imposed upon us by the state and local agencies with which we contract for such health care and social services. CHIP is a federal program providing benefits administered by states that submit plans for health benefits for children whose parents meet certain financial needs tests. Failure to follow the rules and requirements of these programs can significantly affect our ability to be paid for the services we provide.

In addition, our revenue is largely derived from contracts that are directly or indirectly paid or funded by government agencies, including Medicaid. A significant decline in expenditures, shift of expenditures or funding could cause payers to reduce their expenditures under those contracts or not renew such contracts, either of which could have a negative impact on our future operating results.

#### Surveys and audits

Our programs are subject to periodic surveys by government authorities and/or their contractors to ensure compliance with various requirements. Regulators conducting periodic surveys often provide reports containing statements of deficiencies for alleged failures to comply with various regulatory requirements. In most cases, if a deficiency finding is made by a reviewing agency, we will work with the reviewing agency to agree upon the steps to be taken to bring our program into compliance with applicable regulatory requirements. In some cases, however, an agency may take a number of adverse actions against a program, including:

- the imposition of fines;
- temporary suspension of admission of new clients to our program's service;

- in extreme circumstances, decertification from participation in Medicaid or other programs; or
- revocation of our license.

From time to time, we receive and respond to survey reports containing statements of deficiencies. While we believe that our programs are in material compliance with Medicaid and other program certification requirements and state licensure requirements, failure to comply with these requirements could have a material adverse impact on our business and our ability to enter into contracts with other agencies to provide services.

#### Billing/claims reviews and audits

Agencies and other payers periodically conduct pre-payment or post-payment medical reviews or other audits of our claims. In order to conduct these reviews, payers request documentation from us and then review that documentation to determine compliance with applicable rules and regulations, including the eligibility of patients to receive benefits, the appropriateness of the care provided to those patients, and the documentation of that care.

#### For-profit ownership

Certain of the agencies for which we provide services restrict our ability to contract directly as a for-profit organization. Instead, these agencies contract directly with a not-for-profit organization and in certain cases we negotiate to provide administrative and management services to the not-for-profit providers. The extent to which other agencies impose such requirements may affect our ability to continue to provide the full range of services that we provide or limit the organizations with which we can contract directly to provide services.

#### Professional licensure and other requirements

Many of our employees are subject to federal and state laws and regulations governing the ethics and practice of their professions. In addition, professionals who are eligible to participate in Medicaid as individual providers must not have been excluded from participation in government programs at any time. Our ability to provide services depends upon the ability of our personnel to meet individual licensure and other requirements.

#### Federal and state anti-kickback laws and safe harbor provisions

The federal anti-kickback law applicable to Medicaid and other federal health care programs makes it a felony to knowingly and willfully offer, pay, solicit or receive any form of remuneration in exchange for referring, recommending, arranging, purchasing, leasing or ordering items or services covered by such programs. The prohibitions apply regardless of whether the remuneration is provided directly or indirectly, whether or not in cash, and applies to both the person giving and the person receiving such remuneration.

Interpretations of the anti-kickback law have been very broad and under current law, courts and federal regulatory authorities have stated that this law is violated if even one purpose (as opposed to the sole or primary purpose) of the arrangement is to induce referrals. This act is subject to numerous statutory and regulatory "safe harbors." The safe harbor regulations, however, do not cover all lawful relationships between healthcare providers and referral sources. Failure of an arrangement to satisfy all of the requirements of a particular safe harbor does not mean that the arrangement is unlawful. However, it may mean that such an arrangement will be subject to scrutiny by the regulatory authorities.

Violations of the anti-kickback law may be punishable by civil or criminal fines, imprisonment, and exclusion from government health care programs.

Many states, including some where we do business, have adopted similar anti-kickback laws that have a potentially broad application as well.

The Stark Law and state physician self-referral laws

Section 1877 of the Social Security Act, or the Stark Law, prohibits physicians from ordering "designated health services" for Medicaid patients from entities or facilities in which such physicians hold a financial interest. This law is subject to a number of statutory or regulatory exceptions. Unlike a failure to meet a "safe harbor," a relationship that falls within the scope of the Stark Law and fails to meet an exception would violate the law.

Certain services that we provide may be identified as "designated health services" for purposes of the self-referral laws. We cannot assure you that future regulatory changes will not result in other services we provide becoming subject to the Stark Law's ownership, investment or compensation prohibitions in the future.

Many states, including some states where we do business, have adopted similar prohibitions against payments that are intended to induce referrals of clients. Moreover, many states where we operate have laws similar to the Stark Law prohibiting physician self-referrals.

We contract with a significant number of social services providers and practitioners, including therapists, physicians and psychiatrists, and arrange for these individuals or entities to provide services to our clients. While we believe that these contracts are in compliance with the anti-kickback and Stark Law, no assurance can be made that such contracts will not be considered in violation of the anti-kickback law or fall within an exception to the Stark Law. We cannot assure you that these laws will ultimately be interpreted in a manner consistent with our practices.

#### False claims acts

Federal criminal and civil false claims provisions, which provide that knowingly submitting claims for items or services that were not provided as represented may result in the imposition of multiple damages, administrative civil and monetary penalties, criminal fines and imprisonment. Many states, including some where we do business, have adopted laws and regulations similar to the federal law.

#### Health information practices

Under the Health Insurance Portability and Accountability Act of 1996, or HIPAA, the United States Department of Health and Human Services, or DHHS, issued rules to define and implement standards for the electronic transactions and code sets for the submission of transactions such as claims, and privacy and security of individual health information in whatever manner it is maintained.

In February 2006, DHHS published its Final Rule on Enforcement of the HIPAA Administrative Simplification provisions, including the transaction standards, the security standards and the privacy rule. This enforcement rule addresses, among other issues, DHHS's policies for determining violations and calculating civil monetary penalties, how DHHS will address the statutory limitations on the imposition of civil monetary penalties, and various procedural issues. The rule extends enforcement provisions currently applicable to the health care privacy regulations to other HIPAA standards, including security, transactions and code sets.

We have taken steps to ensure compliance with HIPAA and we are monitoring compliance on an ongoing basis.

#### **Additional information**

Our website is www.provcorp.com. We make available, free of charge, at this website our annual report on Form 10-K, quarterly reports on Form 10-Q, current reports on Form 8-K, and amendments to those reports filed or furnished pursuant to Section 13(a) or 15(d) of the Securities Exchange Act of 1934, as soon as reasonably practicable after we electronically file such material with, or furnish it to, the United States Securities and

Exchange Commission. The information on the website listed above, is not and should not be considered part of this annual report on Form 10-K and is not incorporated by reference in this document. In addition, we will provide, at no cost, paper or electronic copies of our Forms 10-K, 10-Q and 8-K and amendments to those reports made with the Securities and Exchange Commission. Requests for such filings should be directed to Kate Blute, Director of Investor and Public Relations, telephone number: (520) 747-6600.

#### Item 1A. Risk Factors

The following risks should be read in conjunction with other information contained, or incorporated by reference, in this report, including the "Management's Discussion and Analysis of Financial Condition and Results of Operation" section and our consolidated financial statements and related notes. If any of the following risks actually occurs, our business, financial condition and operating results could be adversely affected.

### Changes in budgetary priorities of the government entities that fund the services we provide could result in our loss of contracts or a decrease in amounts payable to us under our contracts.

Our revenue is largely derived from contracts that are directly or indirectly paid or funded by government agencies. All of these contracts are subject to legislative appropriations and state budget approval. Consequently, a significant decline in government expenditures, shift of expenditures or funding away from programs that call for the types of services that we provide or change in government contracting or funding policies could cause payers to terminate their contracts with us or reduce their expenditures under those contracts, either of which could have a negative impact on our future operating results.

The availability for funding under our contracts with state governments is dependent in part upon federal funding to states. Recent changes in Medicaid methodology may further reduce the availability of federal funds to states in which we provide services. Among the alternative Medicaid funding approaches that states have explored are provider assessments as tools for leveraging increased Medicaid federal matching funds. Provider assessment plans generate additional federal matching funds to the states for Medicaid reimbursement purposes, and implementation of a provider assessment plan requires approval by the Centers for Medicare and Medicaid Services in order to qualify for federal matching funds. These plans usually take the form of a bed tax or a quality assessment fee, which were required to be imposed uniformly across classes of providers within the state, except that such taxes only applied to Medicaid health plans.

However, the Deficit Reduction Act of 2005, which was signed into law on February 8, 2006, or Deficit Reduction Act, requires states that desire to impose provider taxes, subject to certain transitional periods, to impose taxes on all managed care organizations, not just Medicaid managed care organizations. This uniformity requirement as it relates to taxing all managed care organizations may make states more reluctant to use provider assessments as a vehicle for raising matching funds and, thus, reduce the amount of funding that the states receive and have available. Moreover, under the Deficit Reduction Act, states may be allowed to reduce the benefits provided to certain Medicaid enrollees, which could affect the services that states contract for with us. We cannot make any assurances that these Medicaid changes will not negatively affect the funding under our contracts.

Currently, many of the states in which we operate are facing budgetary shortfalls. While we have not yet experienced any rate or contract reductions as a result of these budgetary shortfalls, we are not immune to such consequences. In addition, in some states eligibility requirements for social services clients have been tightened to stabilize the number of eligible clients, which reduces the size of our potential market in those states. While many of these states are dealing with budgetary concerns by shifting costs from institutional care to home and community based care such as we provide, there is no assurance that this trend will continue.

Our contracts are not only short-term in nature but can also be terminated prior to expiration, without cause and without penalty to the payers, and there can be no assurance that they will survive until the end of their stated terms or that upon their expiration these contracts will be renewed or extended.

Most of our contracts contain base periods of only one year. While some of them also contain options for renewal, usually successive six month or one year terms, payers are not required to extend their contracts into these option periods. In addition, a significant number of our contracts not only allow the payer to terminate the contract immediately for cause (such as for our failure to meet our contract obligations) but also permit the payer to terminate the contract at any time prior to its stated expiration date. In most cases the payer may terminate the contract without cause, at will and without penalty to the payer, either upon the expiration of a short notice period, typically 30 days, and/or immediately, in the event federal or state appropriations supporting the programs serviced by the contract are reduced or eliminated. The failure of payers to renew or extend significant contracts or their early termination of significant contracts could adversely affect our financial performance. We cannot anticipate if, when or to what extent a payer might terminate its contract with us prior to its expiration or fail to renew or extend its contract with us.

### Each of our contracts is subject to audit and modification by the payers with whom we contract, in their sole discretion.

Our business depends on our ability to successfully perform under various government funded contracts. The payers under these contracts can review our performance under these contracts, as well as our records, accounting and general business practices at any time and may, in their discretion:

- suspend or prevent us from receiving new contracts or extending existing contracts because of violations or suspected violations of procurement laws or regulations;
- terminate or modify our existing contracts;
- reduce the amount we are paid under our existing contracts; and/or
- audit and object to our contract related fees.

### As a government contractor, we are subject to an increased risk of litigation and other legal actions and liabilities.

As a government contractor, we are subject to an increased risk of investigation, criminal prosecution, civil fraud, whistleblower lawsuits and other legal actions and liabilities not often faced by companies that do not provide government sponsored services. The occurrence of any of these actions, regardless of the outcome, could disrupt our operations and cause us added expense and could limit our ability to obtain additional contracts in other jurisdictions.

### A loss of our status as a licensed provider in any jurisdiction could result in the termination of a number of our contracts, which could negatively impact our revenues.

If we lost our status as a licensed provider in any jurisdiction, the contracts under which we provide services in that jurisdiction would be subject to termination. Moreover, such an event could constitute a violation of provisions of our contracts in other jurisdictions, resulting in further contract terminations.

### If we fail to satisfy our contractual obligations, we could be liable for damages and financial penalties and harm our ability to keep our existing contracts or obtain new contracts.

Our failure to comply with our contract obligations could, in addition to providing grounds for immediate termination of the contract for cause, negatively impact our financial performance and damage our reputation, which, in turn, could have a material adverse effect on our ability to obtain new contracts. Our failure to meet

contractual obligations could also result in substantial actual and consequential damages. The termination of a contract for cause could, for instance, subject us to liability for excess costs incurred by a payer in obtaining similar services from another source. In addition, our contracts require us to indemnify payers for our failure to meet standards of care, and some of them contain liquidated damages provisions and financial penalties that we must pay if we breach these contracts.

#### We derive a significant amount of our revenues from a few payers, which puts us at risk.

We provide, or manage the provision of, government sponsored social services pursuant to 868 contracts as of December 31, 2006. One of these contracts, our contract with The Community Partnership of Southern Arizona, referred to as CPSA, an Arizona not-for-profit organization, which is our oldest contract and our only annual block purchase contract, generated approximately 12.1% and 9.5% of our revenues for the years ended December 31, 2005 and 2006. Our next five largest revenue producing contracts represented, in the aggregate, approximately 19.6% and 20.7% of our revenues for such periods. The loss of, reduction in amounts generated by, or changes in methods or regulations governing payments for our services under these contracts could materially reduce our revenue.

Our contract with CPSA requires us to provide a sufficient level of encounters to support the year-to-date payments received under the contract and provide necessary services that may exceed the associated reimbursement.

Our agreement with CPSA specifies that we are to provide or arrange for behavioral health services to certain eligible populations of beneficiaries as defined in the contract. We must provide a full range of behavioral health clinical, case management, therapeutic and administrative services. With the approval of the Arizona State Medicaid Authority we no longer have to provide services to every client referred under this contract effective September 1, 2006, but we are obliged to provide services only to those clients with a demonstrated medical necessity. Since then we have been able to operate within the annual funding allocation guidelines. Our annual funding allocation amount is subject to increase when our encounters exceed the contract amount; however, such increases in the annual funding allocation amount are subject to government appropriation and may not be approved. There is no contractual limit to the number of eligible beneficiaries that may be assigned to us, or a specified limit to the level of services that may be provided to these beneficiaries if the services are deemed to be medically necessary. Therefore, we are at-risk if the costs of providing necessary services exceed the associated reimbursement.

Under our CPSA contract, we are required to regularly submit service encounter data to CPSA electronically, and CPSA is obligated to monitor the service encounter value. If our service encounter value exceeds the year-to-date payments made to us, CPSA at its discretion (subject to available state funding) may compensate us for service encounter value in excess of the annual funding allocation amounts. Conversely, if at any time the service encounter value is not sufficient to support year-to-date payments made to us or if we fail to provide data sufficient to permit accurate monitoring of our service encounter value, CPSA has the right to suspend payments to us or recoup funds already paid to us.

We recognize revenue from our CPSA contract equal to the service encounter value, which represents the value of the actual services rendered, as more fully described in "Item 7. Management's Discussion and Analysis of Financial Condition and Results of Operation" under the caption "Critical accounting policies and estimates" in this report. CPSA monitors our service encounter value based upon data submitted by us electronically. If our service encounter value exceeds amounts paid to us under this contract (equal to one-twelfth of the annual contract amount on a monthly basis), we recognize revenue in excess of the annual funding allocation amount if collection is reasonably assured. For the contract year ended June 30, 2006 and for the first six months of the contract year ending June 30, 2007, the amount of revenue we recognized in excess of amounts paid to us as of December 31, 2006 amounted to approximately \$4.5 million. Of this amount we collected \$500,000 as of December 31, 2006.

In accordance with our accounting policy related to allowance for doubtful accounts, which is set forth in "Item 7. Management's Discussion and Analysis of Financial Condition and Results of Operation" under the caption "Critical accounting policies and estimates" in this report, we reserved 100% of the remaining amounts accrued in excess of the annual funding allocation amount for the contract year ended June 30, 2006, or approximately \$4.0 million, in 2006.

If our encounter value is not sufficient to support year-to-date payments made to us or if we fail to provide data sufficient to permit accurate monitoring of our service encounter value, CPSA can suspend payments to us. CPSA has not suspended payments to us nor have we returned any amounts to the payer. While we do not anticipate that we will be required to return any amounts to CPSA, and while we believe that our service encounter value is sufficient to support all amounts paid to us under the contract, there can be no assurances that this will be the case.

### If we fail to estimate accurately the cost of performing certain contracts, we may incur losses on these contracts.

Under our fee-for-service contracts, we receive fees based on our interactions with government sponsored clients. To earn a profit on these contracts, we must accurately estimate costs incurred in providing services. Our risk on these contracts is that our client population is not large enough to cover our fixed costs, such as rent and other overhead. Our fee-for-service contracts are not reimbursed on a cost basis and therefore, if we fail to estimate our costs accurately, we may incur losses on these contracts.

Approximately 13% of our revenues for the year ended December 31, 2006 were derived from cost based service contracts in California for which we record revenue at one-twelfth of the annual contract amount less allowances for certain contingencies, which puts us at risk that we may be required to subsequently refund a portion of our recorded revenues for such contracts.

Our cost based service contracts require us to allow for contingencies such as budgeted costs not incurred, excess cost per service over the allowable contract rate and/or an insufficient number of encounters. For the year ended December 31, 2006, revenues from these contracts represented approximately 13% of our total revenues for the period. In cases where funds paid to us exceed the allowable costs to provide services under the contracts, we may be required to pay back the excess funds.

#### Our results of operations will fluctuate due to seasonality.

Our quarterly operating results and operating cash flows normally fluctuate as a result of seasonal variations in our business, principally due to lower client demand for our home and community based services during the holiday and summer seasons. Historically, these seasonal variations have had a nominal affect on our operating results and operating cash flows. As we have grown our home and community based services business, our exposure to seasonal variations has grown and will continue to grow, particularly with respect to our school based services, educational services and tutoring services. We experience lower home and community based services revenue when school is not in session. Our expenses, however, do not vary significantly with these changes and, as a result, such expenses do not fluctuate significantly on a quarterly basis. We expect quarterly fluctuations in operating results and operating cash flows to continue as a result of the uneven seasonal demand for our home and community based services. Moreover, as we enter new markets, we could be subject to additional seasonal variations along with any competitive response to our entry by other social services providers. As a result of these factors, quarter-to-quarter comparisons of our operating results may not be a good indicator of our future performance. Further, it is possible that in any future quarter our operating results could be below the expectations of investors and any published reports or analyses regarding our company. In that event, the price of our common stock could decline substantially.

While we obtain some of our business through responses to government requests for proposals, we may not be awarded contracts through this process in the future, and contracts we are awarded may not be profitable.

We obtain, and will continue to seek to obtain, a significant portion of our business from state or local government entities. To obtain business from government entities, we are often required to respond to requests for proposals, or RFPs. To propose effectively, we must accurately estimate our cost structure for servicing a proposed contract, the time required to establish operations and the terms of the proposals submitted by competitors. We must also assemble and submit a large volume of information within rigid and often short timetables. Our ability to respond successfully to RFPs will greatly impact our business. We may not be awarded contracts through the RFP process, and our proposals may not result in profitable contracts.

# If we fail to establish and maintain important relationships with officials of government entities and agencies, we may not be able to successfully procure or retain government-sponsored contracts, which could negatively impact our revenues.

To facilitate our ability to procure or retain government-sponsored contracts, we rely in part on establishing and maintaining relationships with officials of various government entities and agencies. These relationships enable us to provide informal input and advice to the government entities and agencies prior to the development of an RFP or program for privatization of social services and enhance our chances of procuring contracts with these payers. The effectiveness of our relationships may be reduced or eliminated with changes in the personnel holding various government offices or staff positions. We also may lose key personnel who have these relationships. We may be unable to successfully manage our relationships with government entities and agencies and with elected officials and appointees. Any failure to establish, maintain or manage relationships with government and agency personnel may hinder our ability to procure or retain government-sponsored contracts.

### The federal government may refuse to grant consents and/or waivers necessary to permit for-profit entities to perform certain elements of government programs.

Under current law, in order to privatize certain functions of government programs, the federal government must grant a consent and/or waiver to the petitioning state or local agency. If the federal government does not grant a necessary consent or waiver or withdraw approval of any granted waiver, the state or local agency will be unable to contract with a for-profit entity, such as us, to provide the service. Failure by state or local agencies to obtain consents and/or waivers could adversely affect our continued business and future growth.

### Our business could be adversely affected by future legislative changes that hinder or reverse the privatization of social services.

The market for our services depends largely on federal, state and local legislative programs. These programs can be modified or amended at any time. Moreover, part of our growth strategy includes aggressively pursuing opportunities created by the federal, state and local initiatives to privatize the delivery of social services. However, there are opponents to the privatization of social services and, as a result, future privatization of social services is uncertain. If additional privatization initiatives are not proposed or enacted, or if previously enacted privatization initiatives are challenged, repealed or invalidated, our growth could be adversely impacted.

### Our strategic relationships with certain not-for-profit and tax exempt entities are subject to tax and other risks.

Since some government agencies in certain of our markets prefer or require contracts for privatized social services to be administered through not-for-profit organizations, we rely on our long-term relationships with not-for-profit organizations to provide services to these government agencies. We currently maintain strategic relationships with 17 not-for-profit social services organizations with which we have management contracts of varying lengths, 14 of which are federally tax exempt organizations.

Our strategic relationships with tax exempt not-for-profit organizations are similar to those in the hospital management industry where tax exempt or faith based not-for-profit hospitals are managed by for profit companies.

Federal tax laws require that the boards of directors of not-for-profit tax exempt organizations be independent. The boards of directors of the tax exempt not-for-profit organizations for which we provide management services have a majority of independent members. The board members are predominately selected from independent members of the local community in which the not-for-profit entity operates. Decisions regarding our business relationships with these not-for-profit entities are made by their independent board members including approving the management fees we charge to manage their organizations and any discretionary bonuses. Federal tax laws also require that the management fees we charge the not-for-profit entities we manage be fixed and at fair market rates. Typically, a fairness opinion is obtained by the not-for-profit entities we manage from an independent third party valuation consultant that substantiates the fair market rates.

If the Internal Revenue Service determined that any tax exempt organization was paying more than market rates for services performed by us, the managed entity could lose its tax exempt status and owe back taxes and penalties.

Generally, under state law, not-for-profit entities may pay no more than reasonable compensation for services rendered. If the compensation paid to us by these not-for-profit entities is deemed unreasonable, then the state could take action against the not-for-profit entity which could adversely affect us.

## Government unions may oppose privatizing government programs to outside vendors such as us, which could limit our market opportunities.

Our success depends in part on our ability to win contracts to administer and manage programs traditionally administered by government employees. Many government employees, however, belong to labor unions with considerable financial resources and lobbying networks. These unions could apply political pressure on legislators and other officials seeking to privatize government programs. Union opposition could result in our losing government contracts or being precluded from providing services under government contracts.

### Inaccurate, misleading or negative media coverage could damage our reputation and harm our ability to procure government sponsored contracts.

The media sometimes provides news coverage about our contracts and the services we provide to clients. This media coverage, if negative, could influence government officials to slow the pace of privatizing government services. Moreover, inaccurate, misleading or negative media coverage about us could harm our reputation and, accordingly, our ability to obtain government sponsored contracts.

#### We may incur costs before receiving related revenues, which could result in cash shortfalls.

When we are awarded a contract to provide services, we may incur expenses before we receive any contract payments. These expenses include leasing office space, purchasing office equipment and hiring personnel. As a result, in certain large contracts where the government does not fund program start-up costs, we may be required to invest significant sums of money before receiving related contract payments. In addition, payments due to us from payers may be delayed due to billing cycles or as a result of failures to approve government budgets in a timely manner. Moreover, any resulting cash shortfall could be exacerbated if we fail to either invoice the payer or to collect our fee in a timely manner.

#### Our business is subject to risks of litigation.

We are in the human services business and therefore are subject to claims alleging we did not properly treat an individual or failed to properly diagnose and/or care for a client. We carry professional liability and general liability insurance and have an umbrella liability insurance policy, which provide us with aggregate coverage limits of \$2.0 million per occurrence and an annual combined policy aggregate limit of \$4.0 million. A substantial award could have a material adverse impact on our operations and cash flow and could adversely impact our ability to continue to purchase appropriate liability insurance. We can be subject to claims for negligence or intentional misconduct (in addition to professional liability type claims) by an employee, including but not limited to, claims arising out of accidents involving employees driving to or from interactions with clients or assault and battery. We can be subject to employee related claims such as wrongful discharge or discrimination or a violation of equal employment law. While we are insured for these types of claims, damages exceeding our insurance limits or outside our insurance coverage, such as a claim for fraud, could adversely affect our cash flow and financial condition. Furthermore, we can be subject to miscellaneous errors and omissions liability relative to the various management agreements we have with the not-for-profit entities we manage. In the event of a claim and depending on, among other things, the circumstances, allegations, and size of the management contract, we could be subject to damages that could have a material adverse impact on our financial condition and results of operations.

### Our use of a self-insurance program to cover certain claims for losses suffered and costs or expenses incurred could negatively impact our business upon the occurrence of an uninsured event.

We are self-insured with regard to a substantial portion of our general and professional liability and workers' compensation costs and the general and professional liability and workers' compensation costs of certain designated entities managed by us under reinsurance programs through our wholly-owned captive insurance subsidiary. In the event that our actual reinsured losses and the reinsured losses of the certain designated entities managed by us increase unexpectedly or exceed our estimated reinsured losses under the program, the aggregate of such losses could materially increase our liability and adversely affect our financial condition, liquidity, cash flows and results of operations. In addition, as the availability to us of certain traditional insurance coverage diminishes or increases in costs, we will continue to evaluate the levels of claims we include in our self-insurance program. Any increases to this program increase our risk exposure and therefore increase the risk of a possible material adverse effect on our financial condition, liquidity, cash flows and results of operations.

### We could be subject to significant state regulation and potential sanctions if our health care benefits program is deemed to be a multiple employer welfare arrangement.

For the purpose of managing and providing employee healthcare benefits we deem ourselves to be a single employer under Section 3(5) of ERISA with regard to our own employees as well as the employees of certain of our managed entities covered by our healthcare benefit program to whom we offered healthcare benefits through June 2006. The Department of Labor or individual states could disagree with our interpretation and consider our program to be a multiple employer welfare arrangement, or MEWA, and, as such, subject to regulation by state insurance commissions. If involuntarily deemed a MEWA, our cost to manage the state-by-state regulatory environment for the self-funded portion of our health insurance program would be prohibitive and we could, as a result, elect to maintain our self-funded health insurance plan only for our owned entities, forcing the three managed entities currently included in our self-funded plan to negotiate and purchase their own health benefits. In addition, if our health care benefits program is determined to be a MEWA, civil and/or criminal sanctions are possible.

### We face substantial competition in attracting and retaining experienced social service professionals, and we may be unable to grow our business if we cannot attract and retain qualified employees.

Our success depends to a significant degree on our ability to attract and retain highly qualified and experienced social service professionals who possess the skills and experience necessary to deliver high quality

services to our clients. Our objective of providing the highest quality of service to our clients is strongly considered when we evaluate education, experience and qualifications of potential candidates for employment as direct care and administrative staff. To that end, we attempt to hire professionals who have attained a bachelors degree, masters degree or higher level of education and certification or licensure as direct care social service providers and administrators. These employees are in great demand and are likely to remain a limited resource for the foreseeable future. We must quickly hire project leaders and case management personnel after a contract is awarded to us. Contract provisions and client needs determine the number, education and experience levels of social service professionals we hire. We continually evaluate client census, case loads and client eligibility to determine our staffing needs under each contract. Our ability to attract and retain employees with the requisite experience and skills depends on several factors including, but not limited to, our ability to offer competitive wages, benefits and professional growth opportunities. Some of the companies with which we compete for experienced personnel have greater financial resources and name recognition than we do. The inability to attract and retain experienced personnel could have a material adverse effect on our business.

#### Our success depends on our ability to manage growing and changing operations.

Since 1996, our business has grown significantly in size and complexity. This growth has placed, and is expected to continue to place, significant demands on our management, systems, internal controls and financial and physical resources. In addition, we expect that we will need to further develop our financial and managerial controls and reporting systems to accommodate future growth. This could require us to incur expenses for hiring additional qualified personnel, retaining professionals to assist in developing the appropriate control systems and expanding our information technology infrastructure. The nature of our business is such that qualified management personnel can be difficult to find. Our inability to manage growth effectively could have a material adverse effect on our financial results.

## Any acquisition that we undertake could be difficult to integrate, disrupt our business, dilute stockholder value and harm our operating results.

We anticipate that we will continue making strategic acquisitions as part of our growth strategy. We have made a number of acquisitions since our inception, including fifteen since our initial public offering in August 2003. The success of these and other acquisitions depends in part on our ability to integrate acquired companies into our business operations. There can be no assurance that the companies acquired will continue to generate income at the same historical levels on which we based our acquisition decisions, that we will be able to maintain or renew the acquired companies' contracts, that we will be able to realize operating and economic efficiencies upon integration of acquired companies or that the acquisitions will not adversely affect our results of operations or financial condition.

We continually review opportunities to acquire other businesses that would complement our current services, expand our markets or otherwise offer growth opportunities. In connection with some acquisitions, we could issue stock that would dilute existing stockholders' percentage ownership and/or we could incur or assume substantial debt or assume contingent liabilities. Acquisitions involve numerous risks, including, but not limited to, the following:

- problems assimilating the purchased operations;
- unanticipated costs and legal or financial liabilities associated with an acquisition;
- diversion of management's attention from our core businesses;
- adverse effects on existing business relationships with customers;
- entering markets in which we have limited or no experience;
- potential loss of key employees of purchased organizations;

- the incurrence of excessive leverage in financing an acquisition;
- failure to maintain and renew contracts;
- unanticipated operating, accounting or management difficulties in connection with an acquisition; and
- dilution to our earnings per share.

We cannot assure you that we will be successful in overcoming problems encountered in connection with any acquisition, and our inability to do so could disrupt our operations and adversely affect our business.

#### Our future debt obligations could impair our liquidity and financial condition.

We may incur debt in the future in connection with our acquisition strategy and for other corporate opportunities. If we do so, these debt obligations could pose risk by:

- making it more difficult for us to satisfy our obligations;
- requiring us to dedicate a substantial portion of our cash flow to payments on our debt obligations, thereby reducing the availability of our cash flow to fund working capital, capital expenditures and other corporate requirements;
- impeding us from obtaining additional financing in the future for working capital, capital expenditures, acquisitions and general corporate purposes; and
- making us more vulnerable if a downturn in our business occurs and limiting our flexibility to plan for, or react to, changes in our business.

If we were to fail to make any required payment under the agreements governing our indebtedness or fail to comply with the financial and operating covenants contained in these agreements, we would be in default. A default could have a significant adverse effect on the market value and marketability of our common stock. Our lenders would have the ability to require that we immediately pay all outstanding indebtedness. If the lenders were to require immediate payment, we might not have sufficient assets to satisfy our obligations under our credit facility, our subordinated notes or our other indebtedness. In such event, we could be forced to seek protection under bankruptcy laws, which could have a material adverse effect on our existing contracts and our ability to procure new contracts as well as our ability to recruit and/or retain employees.

#### Our success depends on our ability to compete effectively in the marketplace.

We compete for clients and for contracts with a variety of organizations that offer similar services. Most of our competition consists of local social service organizations that compete with us for local contracts, such as United Way supported agencies and faith-based agencies such as Catholic Social Services, Jewish Family and Children's Services and the Salvation Army. Other competitors include local, not-for-profit organizations and community based organizations. Historically, these types of organizations have been favored in our industry as incumbent providers of services to government entities. We also compete with larger companies, such as Res-Care, Inc., which provides support services, training and educational programs predominantly to Medicaid eligible beneficiaries. National Mentor, Inc. is the country's largest provider of foster care services and competes with us in existing markets for foster care services. In addition, many institutional providers offer some type of community based care including such organizations as Cornell Companies, Inc., Psychiatric Solutions, Inc. and The Devereaux Foundation. Some of these companies have greater financial, technical, political, marketing, name recognition and other resources and a larger number of clients and/or payers than we do. In addition, some of these companies offer more services than we do. We have experienced, and expect to continue to experience, competition from new entrants into our markets. Increased competition may result in pricing pressures, loss of or failure to gain market share or loss of clients or payers, any of which could harm our business.

Our business is subject to state licensing regulations and other regulatory provisions, including regulatory provisions governing surveys, audits, anti-kickbacks, self-referrals, false claims and The Health Insurance Portability and Accountability Act of 1996, and changes to or violations of these regulations could negatively impact our revenues.

In many of the locations where we operate, we are required by state law to obtain and maintain licenses. The applicable state and local licensing requirements govern the services we provide, the credentials of staff, record keeping, treatment planning, client monitoring and supervision of staff. The failure to maintain these licenses or the loss of a license could have a material adverse impact on our business and could prevent us from providing services to clients in a given jurisdiction. Most of our contracts are subject to surveys or audit by our payers. We are also subject to regulations that restrict our ability to contract directly with a government agency in certain situations. Such restrictions could affect our ability to contract with certain payers. In addition, we are or may be subject to anti-kickback, self-referral and false claim laws. Violations of these laws may result in significant penalties, including repayment of any amounts alleged to be overpayments or in violation of such laws, criminal fines, civil money penalties, damages, imprisonment, a ban from participation in federally funded healthcare programs and/or bans from obtaining government contracts. Such fines and other penalties could negatively impact our business by decreasing profits due to repayment of overpayments or from the imposition of fines and damages, damaging our reputation and diverting our management resources.

Due to our access, use or disclosure of health information relating to individuals, we are subject to the privacy mandates of HIPAA.

HIPAA mandates, among other things, the adoption of standards to enhance the efficiency and simplify the administration of the nation's healthcare system. HIPAA requires the DHHS to adopt standards for electronic transactions and code sets for basic healthcare transactions such as payment, eligibility and remittance advices, or "transaction standards," privacy of individually identifiable health information, or "privacy standards," security of individually identifiable health information, or "security standards," electronic signatures, as well as unique identifiers for providers, employers, health plans and individuals and enforcement. Final regulations have been issued by DHHS for the privacy standards, certain of the transaction standards and security standards. As a healthcare provider, we are required to comply in our operations with these standards and are subject to significant civil and criminal penalties for failure to do so. In addition, in connection with providing services to customers that also are healthcare providers, we are required to provide satisfactory written assurances to those customers that we will provide those services in accordance with the privacy standards and security standards. HIPAA has and will require significant and costly changes for our company and others in the healthcare industry. Compliance with the privacy standards became mandatory in April 2003, compliance with the transaction standards became mandatory in October 2003 (although full implementation was delayed with respect to the Medicare program until October 2005), and compliance with the security standards became mandatory in April 2005.

In February 2006, DHHS published its Final Rule on Enforcement of the HIPAA Administrative Simplification provisions, including the transaction standards, the security standards and the privacy rule. This enforcement rule addresses, among other issues, DHHS's policies for determining violations and calculating civil money penalties, how DHHS will address the statutory limitations on the imposition of civil monetary penalties, and various procedural issues.

We have appointed an internal committee to maintain our privacy and security policies regarding client information in compliance with HIPAA. This committee is responsible for training our employees, including our regional and local managers and staff, to comply with HIPAA and monitoring compliance with the policy.

However, like other businesses subject to HIPAA regulations, we cannot fully predict the total financial or other impact of these regulations on us. The costs associated with our ongoing compliance could be substantial, which could negatively impact our profitability.

### Provisions in our corporate documents and our certificate of incorporation and bylaws, as well as Delaware General Corporation Law, may hinder a change of control.

Provisions of our certificate of incorporation and bylaws, as well as provisions of the Delaware General Corporation Law, could discourage unsolicited proposals to acquire us, even though such proposals may be beneficial to you. These provisions include:

- a classified board of directors that cannot be replaced without cause by a majority vote of our stockholders;
- our board of director's authorization to issue shares of preferred stock, on terms as the board of directors may determine, without stockholder approval; and
- provisions of Delaware General Corporation Law that restrict many business combinations.

We are subject to the provisions of Section 203 of the Delaware General Corporation Law, which could prevent us from engaging in a business combination with a 15% or greater stockholder for a period of three years from the date it acquired such status unless appropriate board or stockholder approvals are obtained.

#### Item 1B. Unresolved Staff Comments

In 2006, the Staff of the Securities and Exchange Commission reviewed our annual report on Form 10-K for the year ended December 31, 2005, and there are no unresolved comments from this review or any other known review as of the date of the filing of this report on Form 10-K for the year ended December 31, 2006.

#### Item 2. Properties

We lease our approximately 4,000 square foot corporate office building in Tucson, Arizona under a seven year lease which became effective October 1, 2005. The monthly base rental payment under this lease as of December 31, 2006 in the amount of approximately \$5,686 is subject to an annual 3% increase over the initial term of the lease. In connection with the performance of our contracts and the contracts of our managed entities, we lease 197 offices and our managed entities lease 107 offices for management and administrative functions. The lease terms vary and are generally at market rates.

We acquired a 5,760 square foot office building in Pottsville, Pennsylvania in connection with the acquisition of Providence Community Services, Inc. (formerly known as Pottsville Behavioral Counseling Group, Inc.), which is free of any mortgage. We believe that our properties are adequate for our current business needs. Further, we believe that we can obtain adequate space to meet our foreseeable business needs.

#### Item 3. Legal Proceedings

Although we believe we are not currently a party to any material litigation, we may from time to time become involved in litigation relating to claims arising from our ordinary course of business. These claims, even if not meritorious, could result in the expenditure of significant financial and managerial resources.

#### Item 4. Submission of Matters to a Vote of Security Holders

No matters were submitted to a vote of security holders during the fourth quarter of the fiscal year covered by this report.

#### **PART II**

Item 5. Market for Registrant's Common Equity, Related Stockholder Matters and Issuer Purchases of Equity Securities

#### Market for our common stock

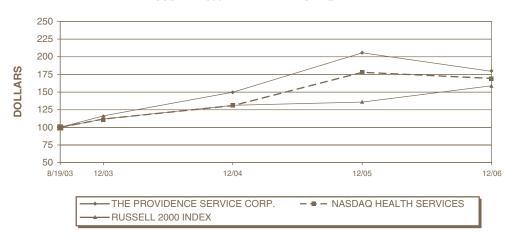
Our common stock, \$0.001 par value per share, our only class of common equity, has been quoted on NASDAQ under the symbol "PRSC" since August 19, 2003. Prior to that time there was no public market for our common stock. As of March 9, 2007, there were 12 holders of record of our common stock. The following table sets forth the high and low sales prices per share of our common stock for the period indicated, as reported on NASDAQ:

	High	Low
2006		
Fourth Quarter	\$28.15	\$22.37
Third Quarter	\$28.50	\$22.35
Second Quarter	\$34.50	\$25.91
First Quarter	\$33.17	\$27.71
2005		
Fourth Quarter	\$33.40	\$25.97
Third Quarter	\$31.42	\$23.33
Second Quarter	\$26.65	\$22.13
First Quarter	\$23.70	\$18.61

#### **Stock Performance Graph**

The following graph shows a comparison of the cumulative total return for the Company's Common Stock, Nasdaq Health Index and Russell 2000 Index assuming an investment of \$100 in each on August 19, 2003, the date the Company's Common Stock began trading on NASDAQ.

#### COMPARISON OF CUMULATIVE TOTAL RETURN AMONG THE PROVIDENCE SERVICE CORP., RUSSELL 2000 INDEX AND NASDAQ HEALTH INDEX



ASSUMES \$100 INVESTED ON AUG. 19, 2003 ASSUMES DIVIDEND REINVESTED FISCAL YEAR ENDING DEC. 31, 2006

Performance Graph Data Points	8/19/2003	12/03	12/04	12/05	12/06
THE PROVIDENCE SERVICE CORP	\$100.00	\$116.64	\$149.86	\$205.64	\$179.50
NASDAQ HEALTH SERVICES	100.00	112.06	131.11	178.22	169.59
RUSSELL 2000 INDEX	100.00	111.96	131.55	135.92	159.12

#### **Dividends**

We have not paid any cash dividends on our common stock and do not plan to pay dividends on our common stock in the foreseeable future. In addition, our ability to pay dividends is prohibited by the terms of our loan and security agreement with CIT Healthcare LLC if there is a default under such agreement or if the payment of a dividend would result in a default. The payment of future cash dividends, if any, will be reviewed periodically by the board of directors and will depend upon, among other things, our financial condition, funds from operations, the level of our capital and development expenditures, any restrictions imposed by present or future debt instruments and changes in federal tax policies, if any.

#### **Equity Compensation Plans**

See "Equity Compensation Plans" under Part III-Item 12 "Security Ownership of Certain Beneficial Owners and Management and Related Stockholder Matters" for disclosure regarding our equity compensation plans.

#### Item 6. Selected Financial Data

The following table sets forth selected consolidated financial data, other financial data and other data. The selected financial data for the fiscal year ended June 30, 2002, the six months ended December 31, 2002 and the years ended December 31, 2003, 2004, 2005 and 2006 are derived from our audited consolidated financial statements. The selected consolidated financial data for the six months ended December 31, 2001 and for the twelve months ended December 31, 2002 are derived from our unaudited consolidated financial statements and include all adjustments, consisting of normal and recurring adjustments, that we considered necessary for a fair presentation of our financial position and results of operation as of and for such periods. You should read this information with our consolidated financial statements and the related notes and Item 7 entitled "Management's Discussion and Analysis of Financial Condition and Results of Operation," all of which are included elsewhere in this report.

	Fiscal Year Ended June 30,	Six Month Decemb		Twelve Months Ended December 31,	Fiscal Year Ended December 31,			
	2002	2001 2002 (1)		2002	2003 (4)	2004 (4)	2005 (4)(5)	2006 (4)(5)(6)
		(unaudited) (in th		(unaudited) xcept for per sh	are data a	nd "Other	data")	
Statement of operations data:								
Revenues:								
Home and community based	Φ00.565	Φ10 405	016614	021.745	ф.42.20.4	Φ <b>7</b> 2 106	Φ115 4CC	Φ150 O.7
services	\$28,565	\$13,435	\$16,614	\$31,745			\$115,466	\$152,067
Foster care services	2,646	264	4,811	7,456	10,513	13,178	15,795	21,913
Management fees	1,616	364	1,315	2,567	6,469	10,682	14,447	17,877
Total revenues	32,827	13,799	22,740	41,768	59,276	96,966	145,708	191,857
Operating expenses:								
Client service expense General and administrative	27,848	12,151	20,145	35,842	45,284	71,884	108,939	149,516
expense	2,869	1,045	2,496	4,319	6,209	12,179	18,178	23,437
Depreciation and								
amortization	480	138	361	704	904	1,325	2,094	3,463
Goodwill amortization								
Total operating expenses	31,197	13,334	23,002	40,865	52,397	85,388	129,211	176,416
Operating income (loss)	1,630	465	(262)	903	6,879	11,578	16,497	15,441
Non-operating (income) expenses								
Interest expense, net	755	133	837	1,460	1,562	258	765	(601)
Put warrant accretion	_	_	3,569	3,569	631	_	_	_
Write-off of deferred								
financing costs	_	_	_	_	412	_	_	_
Equity in earnings of								
unconsolidated affiliate	(214)	(97)	(129)	(247)	(64)		_	_
Income (loss) before income								
taxes	1.089	429	(4,539)	(3,879)	4,338	11,320	15,732	16,042
(Benefit) provision for income	,		( ) )	(-,,	,	,-	- ,	-,-
taxes	(254)	(127)	180	52	1,692	4,235	6,307	6,661
Net income (loss)	1,343	556	(4,719)	(3,931)	2,646	7,085	9,425	9,381
Preferred stock dividends	386	193	193	387	3,749	7,005	J, <del>¬</del> ∠J	
Net income (loss) available to	Φ 0.57	Ф 262	0 (4 010)	Φ (4 210)	e (1 100)		e 0.405	d 0.201
common stockholders	\$ 957	\$ 363	\$ (4,912)	\$ (4,318)	\$(1,103)	\$ 7,085	\$ 9,425	\$ 9,381

	Fiscal Year Ended June 30,			Twelve Months Ended December 31,	Fiscal Year Ended December 31,			
	2002	2001	2002 (1)	2002	2003 (4)	2004 (4)	2005 (4)(5)	2006 (4)(5)(6)
		(unaudited) (in		(unaudited) except for per s	hare data an	nd "Other d	ata")	
Net income (loss) per								
share data:								
Diluted	\$ 0.35	\$ 0.16	\$ (2.42)	\$ (2.19)	\$ (0.25)	\$ 0.76	\$ 0.95	\$ 0.80
Weighted average shares outstanding:								
Diluted	3,496	3,180	2,029	1,970	4,432	9,355	9,885	11,676
Other financial data:								
Managed entity revenue (2)								
(unaudited)	\$30,778	\$9,485	\$24,798	\$46,092	\$62,795	\$121.038	\$151,037	\$187,110
Other data (3)	+,	7,,,,,,	+- 1,17	+ ,	+,	,,	,,	+,
(unaudited):								
States served	16	9	16	16	18	21	25	36
Locations	84	45	88	88	99	151	204	306
Employees	1,158	611	1,303	1,303	1,721	3,583	4,930	6,828
Direct	754	599	880	880	1,098	1,886	2,531	3,569
Managed	404	12	423	423	623	1,697	2,399	3,259
Contracts	155	95	158	158	202	312	527	868
Direct	108	91	111	111	134	196	281	558
Managed	47	4	47	47	68	116	246	310
Clients	10,785	8,492	10,730	10,730	13,371	29,066	35,646	71,134
Direct	3,763	3,713	4,375	4,375	5,729	15,421	18,893	48,039
Managed	7,022	4,779	6,355	6,355	7,642	13,645	16,753	23,095
						As of Decen	nber 31,	
				200	2 2003 (	7) 2004	2005	2006 (8)(9)
Balance sheet data:								
Cash and cash equivalents				\$ 1.0	019 \$15.00	04 \$10.65	7 \$ 8.99	4 \$ 40,703
Total assets								
Total current liabilities					384 7,3			
Long-term obligations								
Other liabilities					569 –			
Mandatorily redeemable co					652 —			· _
Total stockholders' equity (					542) 43,73	33 64,59	8 81,24	6 159,056

<sup>(1)</sup> In May 2003, we changed our fiscal year end from June 30 to December 31. As a result, the six months ended December 31, 2002 is presented as a transitional period.

<sup>(2)</sup> Managed entity revenue represents revenues of the not-for-profit social services organizations we manage. Although these revenues are not our revenues, because we provide substantially all administrative functions for these entities and a significant portion of our management fees is based on a percentage of their revenues, we believe that the presentation of managed entity revenue provides investors with an additional measure of the size of the operations under our administration and can help them understand trends in our management fee revenue.

<sup>(3) &</sup>quot;States served," "Locations," "Employees" and "Contracts" data are as of the end of the period for owned and managed entities. "Clients" data represents the number of clients served during the last month of the period presented for owned and managed entities. "States served" excludes the District of Columbia. "Direct" refers to the employees, contracts and clients related to contracts made directly with payers. "Managed" refers to the employees, contracts and clients related to management agreements with not-for-profit organizations. Employees are designated according to their primary employer although employees may provide services under both direct and managed contracts.

- (4) Several acquisitions were completed in the fiscal years ended December 31, 2003, 2004, 2005 and 2006, which affected the comparability of the information reflected in the selected financial data. See the subheading "Acquisitions" and the year-to-year analysis included in Item 7 "Management's Discussion and Analysis of Financial Condition and Results of Operation" of this report for information regarding the affect these transactions had on our financial condition and results of operations for the periods presented.
- (5) Home and community based services revenue for 2005 and 2006 included approximately \$3.6 million and \$2.5 million of revenue, respectively, under our annual block purchase contract in excess of the annual funding allocation amount.
- (6) In 2006 we reserved approximately \$4.0 million of the revenue accrued in 2005 and 2006 (noted in footnote (5) above) under our annual block purchase contract in excess of the annual funding allocation amount.
- (7) Includes our deposit with the sellers in December 2003 of the \$820,000 cash purchase price associated with our January 1, 2004 acquisition of the remaining 50% interest in Rio Grande Management Company.
- (8) On April 17, 2006, we completed a follow-on offering of common stock in connection with which we sold 2,000,000 shares at an offering price of \$32.00 per share, which included the full exercise of the underwriter's over-allotment option. We received net proceeds of approximately \$60.3 million after deducting the underwriting discounts of \$3.7 million, but before deducting other offering costs totaling approximately \$770,000.
- (9) On April 18, 2006, we prepaid approximately \$15.8 million of the principal and accrued interest then outstanding related to our credit facility with CIT out of the net proceeds from our following-on offering of common stock completed on April 17, 2006.

## Item 7. Management's Discussion and Analysis of Financial Condition and Results of Operation

The following discussion and analysis of our financial condition and results of operation should be read in conjunction with Item 6, entitled, "Selected Financial Data" and our consolidated financial statements and related notes included in Item 8 of this report. This discussion and analysis contains forward-looking statements that involve risks, uncertainties and assumptions. Certain risks, uncertainties and other factors, including but not limited to those set forth in Item 1A, entitled, "Risk Factors" and elsewhere in this report may cause actual results to differ materially from those projected in the forward-looking statements.

#### Overview of our business

We provide government sponsored social services directly and through not-for-profit social services organizations whose operations we manage. As a result of, and in response to, the large and growing population of eligible beneficiaries of government sponsored social services, increasing pressure on governments to control costs and increasing acceptance of privatized social services, we have grown both organically by increasing our capacity to provide services in previously underserved geographic areas through the development of new programs and by consummating strategic acquisitions to enter new states and to gain expertise in new service areas. For example, our 2004 acquisition in California has provided a local base from which to bid on contracts under the state's Mental Health Services Act, intended to transform their public mental health system. As of December 31, 2006, we have won four of six awards in Orange County, one contract in San Diego County and still have additional bid activity pending in San Diego and Los Angeles Counties. Other states that are increasing their privatization efforts include North Carolina, where our wholly owned subsidiary, Family Preservation Services of North Carolina, Inc., was awarded approximately 4,000 clients under the state's accelerating privatization initiatives for its mental health, developmental disabilities and substance abuse services, New Jersey, where we recently won a contract to provide foster care services, and Pennsylvania and Arizona, where we continue to gain clients.

As part of our growth strategy we have entered into the in-home tutoring, workforce development and private probation services markets and expanded our presence in existing markets through several acquisitions which were completed in 2006 discussed below. As of December 31, 2006, we provided services directly and through the entities we manage to over 71,000 clients from 306 locations in 36 states and the District of

Columbia. Our goal is to be the provider of choice to the social services industry. Focusing on our core competencies in the delivery of home and community based counseling, foster care and not-for-profit managed services, we believe we are well positioned to offer the highest quality of service to our clients and provide a viable alternative to state and local governments' current service delivery systems.

Our industry is highly fragmented, competitive and dependent upon government funding. We depend on our experience, financial strength and broad presence to compete vigorously in each service offering. Challenges for us include competing with local incumbent social services providers in some of the areas we seek to enter and, in rural areas where significant growth opportunities exist, finding and retaining qualified employees. We seek strategic acquisitions as one way to enter competitive markets.

Our business is highly dependent upon our obtaining contracts with government sponsored entities. When we are awarded or assigned a contract to provide services, we may incur expenses such as leasing office space, purchasing office equipment and hiring personnel before we receive any contract payments. With respect to some of the large contracts we are awarded, we may be required to invest significant sums of money before receiving any contract payments. We are also required to recruit and hire qualified staff to perform the services under contract. We strive to control these start-up costs by leveraging our existing infrastructure to maximize our resources and manage our growth effectively. However, with each contract we are awarded, we face the challenge of quickly and effectively building a client base to generate revenue to recover these costs.

On April 17, 2006, we completed an underwritten follow-on offering of our common stock. Additional information regarding the underwritten follow-on offering of our common stock is included in the liquidity and capital resources discussion below.

We renegotiated certain terms of our reinsurance policy with respect to our general and professional liability reinsurance program effective May 23, 2006. Additional information regarding our reinsurance programs is included in the liquidity and capital resources discussion below.

Our working capital requirements are primarily funded by cash from operations and borrowings from our credit facility with CIT Healthcare LLC, or CIT, which provides funding for general corporate purposes and acquisitions.

#### How we earn our revenue

Our revenue is derived from our provider contracts with state and local government agencies and government intermediaries and from our management contracts with not-for-profit social services organizations. The government entities that pay for our services include welfare, child welfare and justice departments, public schools and state Medicaid programs. Under a majority of the contracts where we provide services directly, we are paid an hourly fee. In other such situations, we receive a set monthly amount or we are paid amounts equal to the costs we incur to provide agreed upon services. These revenues are presented in our consolidated statements of operations as either revenue from home and community based services or foster care services.

Where we contract to manage the operations of not-for-profit social services organizations, we receive a management fee that is either based upon a percentage of the revenue of the managed entity or a predetermined fee. These revenues are presented in our consolidated statements of operations as management fees. Because we provide substantially all administrative functions for these entities and our management fees are largely dependent upon their revenues, we also monitor for management and disclosure purposes the revenues of our managed entities. We refer to the revenues of these entities as managed entity revenue. In addition, from time to time, we provide short-term consulting services to other social services organizations for which we receive consulting fees that are a fixed amount per contract. Any such consulting revenues are presented in our consolidated statement of operations as management fees.

## How we grow our business and evaluate our performance

Our business grows internally, through organic expansion into new markets, increases in the number of clients served under contracts we or our managed entities are awarded, and externally through acquisitions.

We typically pursue organic expansion into markets that are contiguous to our existing markets or where we believe we can quickly establish a significant presence. When we expand organically into a market, we typically have no clients or perform no management services in the market and are required to incur start-up costs including the costs of space, required permits and initial personnel. These costs are expensed as incurred and our new offices can be expected to incur losses for a period of time until we adequately grow our revenue from clients or management fees.

We also pursue strategic acquisitions in markets where we see opportunities but where we lack the contacts and/or personnel to make a successful organic entry. Unlike organic expansion which involves start-up costs that may dilute earnings, expansion through acquisitions is generally accretive to our earnings. However, we bear financing risk and where debt is used, the risk of leverage by expanding through acquisitions. We also must integrate the acquired business into our operations which could disrupt our business and we may not be able to realize operating and economic efficiencies upon integration. Finally, our acquisitions involve purchase prices in excess of the fair value of tangible assets and cash or receivables. This excess purchase price is allocated to intangible assets and is subject to periodic evaluation and impairment or other write downs that are charges against our earnings.

In all our markets we focus on several key performance indicators in managing our business. Specifically, we focus on growth in the number of clients served, as that particular metric is the key driver of our revenue growth. We also focus on the number of employees as that is our most important variable cost and the key to the management of our operating margins.

## **Acquisitions**

Since December 31, 2005, we have completed the following acquisitions:

- On February 1, 2006, we acquired all of the equity interest in A to Z In-Home Tutoring, LLC, or A to Z, a Tennessee based provider of home based educational tutoring. The purchase price included \$500,000 in cash and approximately \$900,000 in debt excluding a \$250,000 bridge loan owing to us by A to Z at the date of acquisition. This acquisition expands our home and community based social services to include educational tutoring.
- On February 27, 2006, we acquired all of the equity interest in Family Based Strategies, Inc., or FBS, a North Carolina based provider of home based and case management services. The purchase price included \$300,000 in cash less any negative working capital and a \$75,000 loan owing to us by FBS at the date of acquisition. This portion of the purchase price will be paid upon the final determination of FBS' working capital. The purchase price also included the payoff of debt obligations of FBS in the amount of approximately \$180,000 that was paid by us on the date of acquisition. In accordance with certain provisions in the purchase agreement, we may make an earn out payment in the second quarter of 2008 based on the financial performance of FBS over the period from March 1, 2006 to December 31, 2007. This acquisition expands our presence in North Carolina and provides entry into New Jersey.
- Effective April 1, 2006, we acquired all of the equity interest in W.D. Management, L.L.C., or WD Management, a Missouri based management company that provides management services in Missouri. The purchase price included \$1.0 million in cash, in addition to which we may be obligated to pay to the former members of WD Management in each of 2007 and 2008, an additional amount under an earn out provision pursuant to a formula specified in the purchase agreement that is based upon the future financial performance of WD Management. This acquisition expands our management of workforce development services.

- Effective August 1, 2006, we acquired substantially all of the assets of Innovative Employment Solutions, or IES, a division of Ross Education, LLC. IES is a Michigan based provider of workforce development services. IES also provides workforce development services in Pennsylvania, West Virginia and New York. The purchase price consisted of cash of \$9.0 million which included \$1.2 million for excess working capital received at closing under a working capital adjustment provision of the purchase agreement (less approximately \$1.3 million placed into escrow as security against indemnification obligations, working capital adjustments and payment of the purchase price). This acquisition expands our existing workforce development service continuum.
- Effective September 30, 2006, we acquired all of the assets of the Correctional Services Business (referred to as Correctional Services) of Maximus, Inc., or Maximus. The business provides misdemeanant private probation supervision services in Florida, Georgia, South Carolina, Tennessee and Washington. The purchase price consisted of cash totaling \$3.0 million, the assumption of deferred compensation liabilities limited to \$250,000, and contingent liabilities related to the purchased assets, assigned contracts, and subcontract agreement described below that was entered into simultaneously with this asset purchase agreement. The acquisition closed on October 5, 2006 and was effective as of September 30, 2006 except for those locations where payer consent or provider certification was required as set forth in the agreement. From September 30, 2006 until all payer consents or provider certifications were obtained, we provided services to those locations where payer consent or provider certification was not obtained as of October 5, 2006 under a subcontract with Maximus. Subsequent to October 5, 2006, all payer consents and provider certifications were obtained and the subcontract agreement was terminated. This acquisition provides an entry into the State of Washington and further expands our human services delivery platform and enables us to introduce private probation services into additional markets where privatized probation services are sponsored.
- Effective January 1, 2007, we acquired all of the assets of the Behavioral Health Rehabilitation Services business of Raystown Development Services, Inc., or Raystown. The business provides in-home counseling and school based services in Pennsylvania. The purchase price consisted of cash of \$500,000 (less \$100,000 placed in to escrow to cover possible indemnity obligations). The purchase price was primarily funded from our operating cash. This acquisition was effective as of January 1, 2007 and further expands our home and community based services in Pennsylvania.

The cash portion of the purchase price of the A to Z and FBS acquisitions was funded from our credit facility with CIT. The purchase price of the WD Management, IES, Correctional Services and Raystown acquisitions was funded by cash flow from operations, proceeds from the issuance of our common stock pursuant to stock option exercises and proceeds from the follow-on offering of our common stock completed in April 2006.

We continue to selectively identify and pursue attractive acquisition opportunities. There are no assurances, however, that we will complete acquisitions in the future or that any completed acquisitions will prove profitable for us.

#### Critical accounting policies and estimates

### General

In preparing our financial statements in accordance with accounting principles generally accepted in the United States we are required to make estimates and judgments that affect the amounts reflected in our financial statements. We base our estimates on historical experience and on various other assumptions we believe to be reasonable under the circumstances. However, actual results may differ from these estimates under different assumptions or conditions.

Critical accounting policies are those policies most important to the portrayal of our financial condition and results of operations. These policies require our most difficult, subjective or complex judgments, often employing the use of estimates about the effect of matters inherently uncertain. Our most critical accounting policies pertain to revenue recognition, accounts receivable and allowance for doubtful accounts, accounting for business combinations, goodwill and other intangible assets, our management agreement relationships, loss reserves for certain reinsurance and self-funded insurance programs, and stock-based compensation.

## Revenue recognition

We recognize revenue at the time services are rendered at predetermined amounts stated in our contracts and when the collection of these amounts is considered to be reasonably assured.

At times we may receive funding for certain services in advance of services actually being rendered. These amounts are reflected in the accompanying consolidated balance sheets as deferred revenue until the actual services are rendered.

As services are rendered, documentation is prepared describing each service, time spent, and billing code under each contract to determine and support the value of each service provided. This documentation is used as a basis for billing under our contracts. The billing process and documentation submitted under our contracts vary among our payers. The timing, amount and collection of our revenues under these contracts are dependent upon our ability to comply with the various billing requirements specified by each payer. Failure to comply with these requirements could delay the collection of amounts due to us under a contract or result in adjustments to amounts billed.

The performance of our contracts is subject to the condition that sufficient funds are appropriated, authorized and allocated by each state, city or other local government. If sufficient appropriations, authorizations and allocations are not provided by the respective state, city or other local government, we are at risk of immediate termination or renegotiation of the financial terms of our contracts.

*Fee-for-service contracts.* Revenues related to services provided under fee-for-service contracts are recognized as revenue at the time services are rendered and collection is determined to be probable. Such services are provided at established billing rates. Fee-for-service contracts represented approximately 63.6% and 68.2% of our revenue for the years ended December 31, 2005 and 2006.

Cost based service contracts. Revenues from our cost based service contracts in California are recorded at one-twelfth of the annual contract amount less allowances for certain contingencies such as projected costs not incurred, excess cost per service over the allowable contract rate and/or insufficient encounters. This policy results in recognizing revenue from these contracts based on allowable costs incurred. The annual contract amount is based on projected costs to provide services under the contracts with adjustments for changes in the total contract amount. We annually submit projected costs for the coming year which assist the contracting payers in establishing the annual contract amount to be paid for services provided under the contracts. After June 30, which is the contracting payers' year end, we submit cost reports which are used by the contracting payers to determine the amount, if any, by which funds paid to us for services provided under the contracts were greater than the allowable costs to provide these services. Completion of this review process may take several years from the date we submit the cost report. In cases where funds paid to us exceed the allowable costs to provide services under contract, we may be required to pay back the excess funds.

Our cost reports are routinely audited on an annual basis. We periodically review our provisional billing rates and allocation of costs and provide for estimated adjustments from the contracting payers. We believe that adequate provisions have been made in our consolidated financial statements for any adjustments that might result from the outcome of any cost report audits. Differences between the amounts provided and the settlement amounts are recorded in our consolidated statement of income in the year of settlement. Cost based service contracts represented approximately 14.4% and 13% of our revenue for the years ended December 31, 2005 and 2006.

Annual block purchase contract. Our annual block purchase contract with The Community Partnership of Southern Arizona, referred to as CPSA, requires us to provide or arrange for behavioral health services to eligible populations of beneficiaries as defined in the contract. We must provide a complete range of behavioral health clinical, case management, therapeutic and administrative services. With the approval of the Arizona State Medicaid Authority we no longer have to provide services to every client referred under this contract effective September 1, 2006, but we are obliged to provide services only to those clients with a demonstrated medical necessity. Since adopting the medical necessity criteria, we have been able to operate within the annual funding allocation guidelines. Our annual funding allocation amount is subject to increase when our encounters exceed the contract amount; however, such increases in the annual funding allocation amount are subject to government appropriation and may not be approved. There is no contractual limit to the number of eligible beneficiaries that may be assigned to us, or a specified limit to the level of services that may be provided to these beneficiaries if the services are deemed to be medically necessary. Therefore, we are at-risk if the costs of providing necessary services exceed the associated reimbursement.

We are required to regularly submit service encounters to CPSA electronically. On an on-going basis and at the end of CPSA's June 30 fiscal year, CPSA is obligated to monitor the level of service encounters. If at any time the encounter data is not sufficient to support the year-to-date payments made to us, CPSA has the right to prospectively reduce or suspend payments to us.

For revenue recognition purposes, our service encounter value (which represents the value of actual services rendered) must equal or exceed 90% of the revenue recognized under our annual block purchase contract. The remaining 10% of revenue recognized each reporting period represents payment for network overhead administrative costs incurred in order to fulfill our obligations under the contract. Administrative costs include, but are not limited to, intake services, clinical liaison oversight for each behavioral health recipient, cultural liaisons, financial assessments and screening, data processing and information systems, staff training, quality and utilization management functions, coordination of care and subcontract administration.

We recognize revenue from our annual block purchase contract corresponding to the service encounter value. If our service encounter value is less than 90% of the amounts received from CPSA, we recognize revenue equal to the service encounter value and defer revenue for any excess amounts received. CPSA has not reduced, withheld, or suspended any payments and we believe our encounter data is sufficient to have earned all amounts recorded as revenue under this contract.

If our service encounter value equals 90% of the amounts received from CPSA, we recognize revenue at the contract amount, which is one-twelfth of the established annual contract amount each month.

If our service encounter value exceeds 90% of the contract amount, we recognize revenue in excess of the annual funding allocation amount if collection is reasonably assured. Prior to September 30, 2006, evidence that the collection of additional revenue over the contractual amount was reasonably assured was primarily based on consistent historical evidence of supplemental payments from CPSA. Subsequent to September 30, 2006, we evaluate additional factors regarding payment probability related to the determination of whether any such additional revenue over the contractual amount is considered to be reasonably assured.

The terms of the contract may be reviewed prospectively and amended as necessary to ensure adequate funding of our contractual obligations. Our revenues under the annual block purchase contract and for the years ended December 31, 2005 and 2006 represented 12.1% and 9.5% of our total revenues, respectively.

Management agreements. We maintain management agreements with a number of not-for-profit social services organizations whereby we provide certain management services for these organizations. In exchange for our services, we receive a management fee that is either based on a percentage of the revenues of these organizations or a predetermined fee. Management fees earned under our management agreements represented approximately 8.3% of our revenue for the years ended December 31, 2005 and 2006.

We recognize management fees revenue from our management agreements as such amounts are earned, as defined by the respective management agreements, and collection of such amount is considered reasonably assured. We assess the likelihood of whether any of our management fees may need to be returned to help our managed entities fund their working capital needs. If the likelihood is other than remote, we defer the recognition of all or a portion of the management fees received. To the extent we defer management fees as a means of funding any of our managed entities' losses from operations, such amounts are not recognized as management fees revenue until they are ultimately collected from the operating income of the managed entities.

In addition, as part of our reinsurance program, we reinsure a substantial portion of the general and professional liability and workers' compensation cost of certain designated entities we manage through our wholly-owned captive insurance subsidiary, Social Services Providers Captive Insurance Company, or SPCIC. Further, we offered health insurance coverage to employees of certain entities we manage under our self-funded health insurance program through June 2006. In exchange for this liability coverage, we received a reimbursement equal to the pro-rata share of the participating managed entities' costs related to our reinsurance and self-funded health insurance programs. We recorded amounts received from these managed entities as management fees revenue. Revenues related to these arrangements totaled approximately \$1.1 million and \$891,000 million for the years ended December 31, 2005 and 2006, and represented less than 1.0% of our revenue for the same periods.

Consulting agreements. From time to time we may enter into consulting agreements with other entities that provide government sponsored social services. Under the agreements, we evaluate and make recommendations with respect to their management, administrative and operational services. We may continue to enter into consulting agreements in the future. In exchange for these consulting services, we receive a fixed fee that is either payable upon completion of the services or on a monthly basis. These consulting agreements are generally short-term in nature and are subject to termination by either party at any time, for any reason, upon advance written notice. Revenues related to these services are recognized at the time such consulting services are rendered and collection is determined to be reasonably assured. Fees earned pursuant to our consulting agreements are classified as management fees revenue in our consolidated statements of operations and represented less than 1.0% of our revenue for the years ended December 31, 2005 and 2006.

The costs associated with generating our management fee and consulting fee revenues are accounted for in client service expense and in general and administrative expense in our consolidated statements of operations.

## Accounts receivable and allowance for doubtful accounts

Clients are referred to us through governmental social services programs and we only provide services at the direction of a payer under a contractual arrangement. These circumstances have historically minimized any uncollectible amounts for services rendered. However, we recognize that not all amounts recorded as accounts receivable will ultimately be collected.

We record all accounts receivable amounts at their contracted amount, less an allowance for doubtful accounts. We maintain an allowance for doubtful accounts at an amount we estimate to be sufficient to cover the risk that an account will not be collected. We regularly evaluate our accounts receivable, especially receivables that are past due, and reassess our allowance for doubtful accounts based on specific client collection issues. We pay particular attention to amounts outstanding for 365 days and longer. Any account receivable older than 365 days is deemed uncollectible and written off or fully allowed for unless we have specific information from the payer that payment for those amounts is forthcoming. In circumstances where we are aware of a specific payer's inability to meet its financial obligation, we record a specific addition to our allowance for doubtful accounts to reduce the net recognized receivable to the amount we reasonably expect to collect.

Under certain of our contracts, billings do not coincide with revenue recognized on the contract due to payer administrative issues. These unbilled accounts receivable represent revenue recorded for which no amount has been invoiced. Unbilled amounts are expected to be billed within one year.

Our write-off experience for the years ended December 31, 2004, 2005 and 2006 was less than 1.0% of revenue.

## Accounting for business combinations, goodwill and other intangible assets

When we consummate an acquisition we separately value all acquired identifiable intangible assets apart from goodwill in accordance with Statement of Financial Accounting Standards No. 141, "Business Combinations". We analyze the carrying value of goodwill at the end of each fiscal year and between annual valuations if events occur or circumstances change that would more likely than not reduce the fair value of the reporting unit below its carrying value. Such circumstances could include, but are not limited to: (1) a significant adverse change in legal factors or in business climate, (2) unanticipated competition, or (3) an adverse action or assessment by a regulator. When determining whether goodwill is impaired, we compare the fair value of the reporting unit to which the goodwill is assigned to the reporting unit's carrying value, including goodwill. We use valuation techniques consistent with a market approach by deriving a multiple of our EBITDA (earnings before interest, taxes, depreciation and amortization) based on the market value of our common stock at year end and then applying this multiple to each reporting unit's EBITDA for the year to determine the fair value of the reporting unit. If the carrying value of a reporting unit exceeds its fair value, then the amount of the impairment loss is measured. The impairment loss would be calculated by comparing the implied fair value of reporting unit goodwill to its carrying value. In calculating the implied fair value of reporting unit goodwill, the fair value of the reporting unit is allocated to all of the other assets and liabilities of that unit based on their fair values. The excess of the fair value of a reporting unit over the amount assigned to its other identifiable assets and liabilities is the implied fair value of goodwill. An impairment loss would be recognized when the carrying value of goodwill exceeds its implied fair value. Our evaluation of goodwill completed as of December 31, 2006 resulted in no impairment losses.

In connection with our acquisitions, we allocated a portion of the purchase consideration to management contracts and customer relationships based on the expected direct or indirect contribution to future cash flows on a discounted cash flow basis over the useful life of the assets, and we consider allocating goodwill to existing reporting units which benefit from synergies after the acquisition.

We accrue contingent amounts in an acquisition up to the amount of identifiable net assets. We assess whether any relevant factors limit the period over which acquired assets are expected to contribute directly or indirectly to future cash flows for amortization purposes. We determine an appropriate useful life for acquired customer relationships based on the expected period of time we will provide services to the payer.

While we use discounted cash flows to value intangible assets, we have elected to use the straight-line method of amortization to determine amortization expense. If applicable, we assess the recoverability of the unamortized balance of our long-lived assets based on undiscounted expected future cash flows. If the review indicates that the carrying value is not fully recoverable, the excess of the carrying value over the fair value of any long-lived asset is recognized as an impairment loss.

## Accounting for management agreement relationships

Due to the nature of our business and the requirement or desire by certain payers to contract with not-for-profit social services organizations, we sometimes enter into management contracts with not-for-profit social services organizations where we provide them with business development, administrative, program and other management services. These not-for-profit organizations contract directly with state and local agencies to supply a variety of community based mental health and foster care services to children and adults. Each of these organizations is separately incorporated and organized with its own independent board of directors.

Our management agreements with these not-for-profit organizations:

• require us to provide management, accounting, advisory, supportive, consultative and administrative services;

- require us to provide the necessary resources to effectively manage the business and services provided;
- require that we hire, supervise and terminate personnel, review existing personnel policies and assist in adopting and implementing progressive personnel policies; and
- compensate us with a management fee in exchange for the services provided.

All of our management services are subject to the approval or direction of the managed entities' board of directors.

The accounting for our relationships with these organizations is based on a number of judgments regarding certain facts related to the control of these organizations and the terms of our management agreements. Any significant changes in the facts upon which these judgments are based could have a significant impact on our accounting for these relationships. We have concluded that our management agreements do not meet the provisions of Emerging Issues Task Force 97-2, "Application of FASB Statement No. 94 and APB Opinion No. 16 to Physician Practice Management Entities and Certain other Entities with Consolidated Management Agreements," or the provisions of the Financial Accounting Standards Board Interpretation No. 46(R), "Consolidation of Variable Interest Entities", as revised, or Interpretation No. 46(R), thus the operations of these organizations are not consolidated with our operations. We will evaluate the impact of the provisions of Interpretation No. 46(R), if any, on future acquired management agreements.

#### Loss reserves for certain reinsurance and self-funded insurance programs

We maintain reserves for obligations related to our reinsurance programs for our general and professional liability and workers' compensation coverage, and our self-funded health insurance program provided to our employees and employees of certain entities we manage. As of December 31, 2005 and 2006, we had reserves of approximately \$1.2 million and \$2.2 million, respectively, for the general and professional liability and workers' compensation programs, and approximately \$658,000 and \$746,000, respectively, in reserve for our self-funded health insurance program which began July 1, 2005. We utilize analyses prepared by third party administrators and independent actuaries based on historical claims information with respect to our general and professional liability coverage, workers' compensation coverage and health insurance coverage. With respect to our self-funded health insurance program, we also consider historical and projected medical utilization data when estimating our health insurance program liability and related expense. We record claims expense by plan year based on the lesser of the aggregate stop loss (if applicable) or the developed losses as calculated by independent actuaries with respect to our general and professional liability coverage, and our past experience and industry experience with respect to our workers' compensation coverage and health insurance coverage.

We continually analyze our reserves for incurred but not reported claims, and for reported but not paid claims related to our reinsurance and self-funded insurance programs and believe these reserves to be adequate. However, significant judgment is involved in assessing these reserves such as assessing historical paid claims, average lags between the claims' incurred date, reported dates and paid dates, and the frequency and severity of claims. We are at risk for differences between actual settlement amounts and recorded reserves and any resulting adjustments are included in expense once a probable amount is known. There were no such adjustments recorded in the periods covered by this report. Any significant increase in the number of claims or costs associated with claims made under these programs above our reserves could have a material adverse effect on our financial results.

## Stock-based compensation

Effective January 1, 2006, we adopted the fair value recognition provisions of Statement of Financial Accounting Standards No. 123R, "Share-Based Payment", or SFAS 123R, which requires companies to measure and recognize compensation expense for all share based payments at fair value. With respect to stock option awards, the fair value is estimated on the date of grant using the Black-Scholes-Merton option-pricing formula

and amortized over the option's vesting periods. The Black-Scholes-Merton option-pricing formula requires us to make assumptions for the expected dividend yield, stock price volatility, life of options and risk-free interest rate. We adopted the requirements of SFAS 123R using the modified prospective transition method in which compensation costs are recognized beginning with the effective date based on the requirements of SFAS 123R for all awards granted to employees prior to the effective date of SFAS 123R that remain unvested on the effective date. Other than certain options previously issued at amounts below fair market value for accounting and reporting purposes in 2003 and the expense associated with the acceleration of vesting of all outstanding stock options in 2005, no other stock-based compensation cost has been reflected in our net income prior to the adoption of SFAS 123R. Financial results for prior periods have not been restated.

SFAS 123R indicates that for purposes of calculating the pool of excess tax benefits available to absorb tax deficiencies recognized subsequent to the adoption of Statement 123R, or APIC pool, an entity shall include the net excess tax benefits that would have qualified as such had the entity adopted FASB Statement No. 123, *Accounting for Stock-Based Compensation*, for recognition purposes. For this purpose, we initially chose to follow the method prescribed by SFAS 123R, known as the "long-form method" to calculate our APIC pool amount.

Subsequent to the date on which SFAS 123R was issued but before the required date of adoption of SFAS 123R, the FASB staff issued FASB Staff Position No. FAS 123(R)-3—*Transition Election Related to Accounting for the Tax Effects of Share-Based Payment Awards*, or FSP 123(R)-3, which provided for an alternative to the long-form method set forth in SFAS 123R for calculating the APIC pool. This method, known as the "short-cut method", offers a simplified approach to calculating the APIC pool. Among the benefits of the short-cut method are simplicity in performing the APIC pool calculation and a lower likelihood of error.

Under the effective date and transition provisions of FSP 123(R)-3, an entity that adopts the provisions of SFAS 123(R) using either the modified retrospective or modified prospective transition application may make a one-time election to adopt the short-cut method described in this FSP. An entity may take up to one year from the later of its initial adoption of Statement 123(R) or the effective date of FSP 123(R)-3 to evaluate its available transition alternatives and make its one-time election.

On December 21, 2006, we elected to use the short-cut method described in FSP 123(R)-3 in accordance with the effective date and transition provisions thereof. There was no effect on our financial results for 2006 related to the application of the short-cut method to determine our APIC pool balance.

Prior to January 1, 2006, we followed the intrinsic value method of accounting for stock-based compensation plans and presented all benefits of tax deductions resulting from the exercise of stock-based awards as operating cash flows in our statements of cash flows. Under SFAS 123R, the benefits of tax deductions in excess of the estimated tax benefit of compensation costs recognized in the income statement for those options are classified as financing cash flows. For the years ended December 31, 2004, 2005 and 2006, the amount of excess tax benefits resulting from the exercise of stock options was approximately \$497,000, \$1.2 million and \$1.9 million, respectively. These amounts are reflected as cash flows from operating activities for the years ended December 31, 2004 and 2005 and financing activities for the year ended December 31, 2006 in our consolidated statements of cash flows.

On December 6, 2005, our board of directors approved the acceleration of the vesting dates of all unvested stock options outstanding as of December 29, 2005. The purpose of accelerating the vesting of outstanding unvested options was to enable us to avoid recognizing approximately \$3.8 million in associated stock-based compensation expense in future periods as a result of the adoption of SFAS 123R.

On May 25, 2006, our stockholders approved The Providence Service Corporation 2006 Long-Term Incentive Plan, or 2006 Plan. The 2006 Plan allows us the flexibility to issue up to 800,000 shares of our common stock pursuant to awards of stock options, stock appreciation rights, restricted stock, unrestricted stock,

stock units including restricted stock units and performance awards to employees, directors, consultants, advisors and others who are in a position to make contributions to our success and to encourage such persons to take into account our long-term interests and the interests of our stockholders through ownership of our common stock or securities with value tied to our common stock.

As of December 31, 2006, there was approximately \$1.6 million of unrecognized compensation cost related to non-vested stock-based compensation arrangements granted under the 2006 Plan. The cost is expected to be recognized over a weighted-average period of 2.5 years. The total fair value of shares vested during 2005 and 2006 was \$0.

## **Results of operations**

Segment reporting. All of our operating entities have been aggregated into one reporting segment under the provisions of Statement of Financial Accounting Standards No. 131, *Disclosures about Segments of an Enterprise and Related Information*, or SFAS 131. Accordingly, our consolidated financial statements reflect the operating results of our single reporting segment.

Our operating entities provide social services to a common customer group, principally individuals and families. All of our operating entities follow similar operating procedures and methods in managing their operations and each operating entity works within a similar regulatory environment, primarily under Medicaid regulations. We manage our operating activities by actual to budget comparisons within each operating entity rather than by comparison between entities.

Our actual operating contribution margins by operating entity range from approximately 12% to 26%. We believe that the long term operating contribution margins of our operating entities will approximate 15% as the respective entities' markets mature, we cross sell our services within markets, and standardize our operating model among entities including recent acquisitions. We also believe that our targeted contribution margin of approximately 15% is allowable by our state and local governmental payers over the long term.

Our chief operating decision maker regularly reviews financial and non-financial information for each individual entity. While financial performance in comparison to budget is evaluated on an entity-by-entity basis, our operating entities are aggregated into one reporting segment for financial reporting purposes because we believe that the operating entities exhibit similar long term financial performance. In addition, our revenues, costs and contribution margins are not significantly affected by allocating more or less resources to individual operating entities because the economic characteristics of our business are substantially dependent upon market demographics that are beyond our control which affect the amount and type of services in demand as well as our cost structure (e.g. payroll) and contract rates with payers. In conjunction with the financial performance trends, we believe the similar qualitative characteristics of our operating entities and budgetary constraints of our payers in each market provide a foundation to conclude that our businesses have similar economic characteristics. Thus, we believe the economic characteristics of our operating entities meet the criteria for aggregation into a single reporting segment under SFAS 131.

The following table sets forth the percentage of consolidated total revenues represented by items in our consolidated statements of operations for the periods presented:

	Year Ended December 31,		
	2004	2005	2006
Revenues:			
Home and community based services	75.4%	79.2%	79.3%
Foster care services	13.6	10.8	11.4
Management fees	11.0	10.0	9.3
Total revenues	100.0	100.0	100.0
Operating expenses:			
Client service expense	74.1	74.8	77.9
General and administrative expense	12.6	12.5	12.2
Depreciation and amortization	1.4	1.4	1.8
Total operating expenses	88.1	88.7	91.9
Operating income	11.9	11.3	8.1
Non-operating expense (income):			
Interest expense (income), net	0.2	0.5	(0.3)
Income before income taxes	11.7	10.8	8.4
Provision for income taxes	4.4	4.3	3.5
Net income	7.3%	6.5%	4.9%

## Year ended December 31, 2006 compared to year ended December 31, 2005

#### Revenues

	Year Ended	Percent	
	2005	2006	change
Home and community based services	\$115,466,600	\$152,067,238	31.7%
Foster care services	15,795,179	21,912,942	38.7%
Management fees	14,446,589	17,876,864	23.7%
Total revenue	\$145,708,368	\$191,857,044	31.7%

Home and community based services. The acquisition of A to Z and FBS in February 2006, IES in August 2006 and Correctional Services in October 2006 added, on an aggregate basis, approximately \$12.6 million to home and community based services revenue for 2006. In addition, the acquisition of Children's Behavioral Health, Inc, or CBH, Maple Star Nevada, AlphaCare, and Drawbridges added, on an aggregate basis, approximately \$12.9 million to home and community based services revenue for 2006 as compared to 2005. In 2006, we recognized approximately \$2.5 million of home and community based services revenue, based upon our service encounter value and allowable administrative expenses, in excess of the annual funding allocation amount under our annual block purchase contract with CPSA. Excluding the acquisitions of A to Z, FBS, IES, Correctional Services and the acquisitions completed in 2005, our home and community based services provided additional revenue of approximately \$11.1 million for 2006, as compared to the prior year due to client volume increases in new and existing locations. Partially offsetting the increase in home and community based services revenue for the year ended December 31, 2006 was a decrease in our District of Columbia market where we have experienced a decrease in the services we provide in this market.

In the District of Columbia, eligibility requirements for social services clients have been tightened to stratify services into intensity levels to stabilize the number of eligible clients. The tightened eligibility requirements have led to a reduction in the number of clients eligible for higher level services for which we are authorized to provide, and reduced the total population of eligible clients in this market resulting in a decrease in our home and community based services revenue of approximately \$1.9 million for 2006 as compared to 2005. In response to the tightened eligibility requirements of the government entities that fund the services we provide in the District of Columbia market, we are focusing on cross-selling activities to enhance the current continuum of social services we provide.

Foster care services. The acquisitions of Maple Star Nevada and Oasis Comprehensive Foster Care Services LLC resulted in an increase in foster care services revenue of approximately \$2.7 million for 2006 as compared to 2005. We continue to cross-sell our services which we anticipate will increase our foster care revenue. We are increasing our efforts to recruit additional homes in many of our markets which we expect will also increase our foster care service offerings.

Management fees. Revenue for entities we manage but do not consolidate for financial reporting purposes (managed entity revenue) increased to \$187.1 million for 2006 as compared to \$151.0 million for 2005. The combined effects of business growth and the addition of two management agreements acquired in connection with the acquisitions of Maple Services, LLC in 2005 and WD Management in April 2006 added approximately \$3.9 million in additional management fees revenue for 2006 as compared to 2005. Partially offsetting the increase in management fees revenue was a decrease in consulting activity which resulted in a decrease in management fees revenue of approximately \$343,000 from 2005 to 2006.

## Operating expenses

*Client service expense.* Client service expense included the following for the years ended December 31, 2005 and 2006:

	Year Ended December 31,		Percent	
	2005	2006	change	
Payroll and related costs	\$ 80,943,278	\$107,394,161	32.7%	
Purchased services	15,624,427	18,898,923	21.0%	
Other operating expenses	12,371,229	23,111,573	86.8%	
Stock-based compensation		111,614		
Total client service expense	\$108,938,934	\$149,516,271	37.2%	

Payroll and related costs. Our payroll and related costs increased during 2006, as compared to 2005, as we added new direct care providers, administrative staff and other employees to support our growth. In addition, as a result of acquiring CBH, Maple Star Nevada, AlphaCare and Drawbridges beginning in June 2005, A to Z and FBS in February 2006, IES in August 2006 and Correctional Services in October 2006, our payroll and related costs increased by approximately \$16.5 million in the aggregate for 2006 as compared to 2005. As a percentage of revenue, payroll and related costs remained relatively constant at approximately 56% from period to period.

*Purchased services*. Increases in the number of referrals requiring pharmacy and out-of-home placement under our annual block purchase contract and increases in foster parent payments accounted for the increase in purchased services for 2006 as compared to 2005. As a percentage of revenue, purchased services decreased from 10.7% for 2005 to 9.9% for 2006 due to a higher revenue growth rate as compared to the growth rate of purchased services expense.

Other operating expenses. As a result of our organic growth during 2006, we added several new locations that contributed to an increase in other operating expenses for 2006 when compared to the prior year. The acquisitions of CBH, Maple Star Nevada, AlphaCare and Drawbridges beginning in June 2005, A to Z and FBS in February 2006, IES in August 2006 and Correctional Services in October 2006 added approximately \$3.4 million to other operating expenses for 2006. In addition, in accordance with our accounting policy related to allowances for doubtful accounts, we reserved approximately \$4.0 million as of December 31, 2006 related to revenue we previously recorded under our annual block purchase contract with CPSA in excess of the annual funding allocation amount for the contract year ended June 30, 2006. As a percentage of revenue other operating expenses increased from 8.5% to 12.1% from period to period primarily due to our acquisition activity and the reserve for doubtful accounts increase.

Stock-based compensation. Stock-based compensation of approximately \$112,000 for 2006 represents the amortization of the fair value of stock options and stock grants awarded to employees in June 2006 under our 2006 Plan. No stock-based compensation was recorded for 2005 as we followed the intrinsic value method to account for stock-based awards granted to employees at that time. The intrinsic value method did not require us to record stock-based compensation for awards granted at exercise prices equal to the market value of our common stock on the date of grant.

General and administrative expense.

Year Ended l	Percent	
2005	2006	change
\$18,178,436	\$23,436,425	28.9%

The addition of corporate staff to adequately support our growth and provide services under our management agreements, higher rates of pay for employees and increased professional services fees accounted for an increase of approximately \$3.1 million of corporate administrative expenses for 2006 as compared to 2005. Also contributing to the increase in general and administrative expense were expenses related to bidding on new contracts partially offset by an adjustment to decrease the reserve for our general and professional liability to more accurately reflect our estimate of professional liability at December 31, 2006. Furthermore, as a result of our growth during the last twelve months, rent and facilities management increased \$2.1 million mostly due to our acquisition activities. As a percentage of revenue, general and administrative expense remained relatively constant at 12.5% for 2005 and 12.2% for 2006.

Depreciation and amortization.

Year Ended D	Percent	
2005	2006	change
\$2,093,753.	\$3,463,159	65.4%

The increase in depreciation and amortization from period to period primarily resulted from the amortization of the fair value of the acquired management agreements with Care Development of Maine, FCP, Inc., Maple Services, LLC and WD Management. Also contributing to the increase in depreciation and amortization was the amortization of customer relationships related to the acquisition of Maple Star Nevada, AlphaCare and Drawbridges beginning in June 2005, A to Z and FBS in February 2006, IES in August 2006 and Correctional Services in October 2006 and increased depreciation expense due to the addition of software and computer equipment during the last twelve months. As a percentage of revenue, depreciation and amortization increased from 1.4% to 1.8% from period to period due to increased amortization of management agreements and customer relationships related to our acquisition activity.

## Non-operating (income) expense

Interest expense. Beginning in June 2005 through December 2005 and in February 2006, we acquired several businesses which we primarily funded through borrowings under our acquisition line of credit with CIT. On April 18, 2006, we prepaid approximately \$15.8 million of the principal and accrued interest then outstanding related to our credit facility with CIT out of the net proceeds from the follow-on offering of our common stock that was completed on April 17, 2006. As a result, interest expense for 2005 was higher than that for 2006 due to a higher level of debt for 2005 as compared to 2006.

*Interest income.* The increase in interest income for 2006 as compared to the prior year resulted from interest earned on the net proceeds from the follow-on offering of our common stock completed in April 2006 which were deposited into an interest bearing account.

## Provision for income taxes

The provision for income taxes is based on our estimated annual effective income tax rate for the full fiscal year equal to approximately 42%. Our estimated effective income tax rate differs from the federal statutory rate primarily due to nondeductible permanent differences such as client and employee meals and state income taxes. At December 31, 2006, we have future tax benefits of \$1.0 million related to \$2.8 million of available federal net operating loss carryforwards which expire in years 2012 through 2021 and \$7.2 million of state net operating loss carryforwards which expire in 2007 through 2026. As a result of statutory "ownership changes" (as defined for purposes of Section 382 of the Internal Revenue Code), our ability to utilize our net operating losses is restricted. We are unable to utilize net operating losses of approximately \$181,000 that expire in 2011 due to this restriction.

Our valuation allowance includes \$7.2 million of state net operating loss carryforwards and \$181,000 of federal net operating loss carryforwards for which we have concluded that it is more likely than not that these net operating loss carryforwards will not be realized in the ordinary course of operations.

In addition, we recognized certain tax benefits related to stock option plans for the years ended December 31, 2005 and 2006 in the amount of \$1.2 million and \$1.9 million, respectively.

# Year ended December 31, 2005 compared to year ended December 31, 2004 Revenues

	Year Ended	Percent	
	2004	2005	Change
Home and community based services	\$73,106,046	\$115,466,600	57.9%
Foster care services	13,178,098	15,795,179	19.9%
Management fees	10,681,500	14,446,589	35.2%
Total revenue	\$96,965,644	\$145,708,368	50.3%

Home and community based services. The acquisition of Pottsville Behavioral Counseling Group (now known as Providence Community Services, Inc.), or PCS, in April 2004 and equity interests in three entities, collectively referred to as the Aspen companies, comprising of Choices Group, Inc., Aspen MSO, LLC (now known as Providence Community Services, LLC) and College Community Services, in July 2004 contributed approximately \$13.9 million in home and community based services revenue for 2005 as compared to 2004 as the operations of these acquisitions were included only from the date of acquisition. In addition, we acquired CBH in June 2005, Maple Star Nevada in August 2005, AlphaCare in September 2005 and Drawbridges in October 2005 which added, on a cumulative basis, approximately \$6.3 million to our home and community based services revenue for 2005. Further, services in the District of Columbia which began in June 2004 yielded

additional home and community based services revenue of approximately \$2.1 million for 2005 as compared to the prior year because the operations in the District of Columbia were included for only the last six months of 2004. Also, we recognized approximately \$3.6 million of home and community based services revenue in excess of the annual funding allocation amount under our annual block purchase contract with CPSA for 2005. Approximately \$1.6 million of the total amount recognized as home and community based services revenue under this contract in excess of the annual funding allocation amount has been collected through supplemental payments. The supplemental payments received from CPSA are in addition to the annual contract amounts we were entitled to receive under our annual block purchase contract for services rendered and are at the discretion of CPSA. Due to the discretionary nature of the supplemental payments and despite the fact that we have been awarded such payments historically under our annual block purchase contract, historical supplemental payments are not necessarily indicative of future supplemental payments that we may receive. Excluding the acquisitions completed in 2004 and 2005, start up services in the District of Columbia in 2004 and the home and community based services revenue recognized in excess of the annual funding allocation amount under our contract with CPSA in 2005, our home and community based services provided additional revenue of approximately \$16.5 million for 2005, as compared to 2004 due to client volume increases in new and existing locations. Due to the nature of government funded social services, rates paid for social services provided generally do not fluctuate substantially from year to year. Thus, fluctuations in rates for our home and community based services have a nominal affect on our home and community based services revenue.

Foster care services. In our traditional home and community based markets such as Arizona and Virginia and in Delaware, where we are expanding our foster care services, our cross-selling efforts yielded an additional \$1.8 million of foster care services revenue for 2005 as compared to 2004. We expect cross-selling activities to continue and provide additional revenues in the future as we focus on continuous expansion of our foster care services. The acquisition of Maple Star Nevada resulted in an increase in foster care services revenue of approximately \$1.9 million from period to period. Partially offsetting the increase in foster care services revenue in 2005 were decreases in our Tennessee and Nebraska markets where we have experienced a decrease in the number of clients placed in foster homes due to systemic changes at the state level and lower inventory of licensed foster homes. In Tennessee certain changes at the state level have led to a shorter length of stay per client and a lower number of clients eligible to receive care which resulted in a decrease in foster care services revenue of approximately \$507,000 for 2005 as compared to 2004. In Nebraska the inventory of licensed foster homes has declined leading to a decrease in the number of clients placed in foster homes and a decrease in foster care services revenue of approximately \$361,000 for 2005 as compared to 2004. We are exploring opportunities to permanently place foster care clients through adoption programs in Tennessee which we expect will mitigate the decline in foster care clients and the decrease in foster care services revenue. In addition, we are increasing our efforts to recruit additional homes in Nebraska which we expect will increase our foster care service offering. Further offsetting the increase in foster care services revenue in 2005 was a decrease in our Florida market where a number of our foster care clients have transitioned from a higher level of foster care services to a lower level of foster care services for which we receive a lower rate. These lower rates led to a decrease of approximately \$171,000 in funds from the contracting payers to provide foster care services for 2005 as compared to 2004.

Management fees. Revenue for entities we manage but do not consolidate for financial reporting purposes (managed entity revenue) increased to \$151.0 million for 2005 as compared to \$121.0 million for 2004. The combined effects of business growth and the acquisition of the management agreements with Care Development of Maine, or CDOM, FCP, Inc., or FCP, The ReDCo Group, or ReDCo, Maple Star Colorado, Inc. and Maple Star Oregon, Inc. yielded approximately \$1.5 million in additional management fees revenue for 2005 as compared to 2004, net of a decrease in management fees revenue from our amended management services agreement with Rio Grande Behavioral Health Services, Inc., or Rio Grande, described below. In addition, we entered into several short-term consulting agreements in 2005 which added another \$1.3 million to management fees revenue for 2005. Revenues from consulting fees are not indicative of future revenues from consulting services that we may provide in the future. Further, we earned an additional \$1.1 million for 2005 under our reinsurance and self-funded health insurance programs in which certain of the entities we manage participate. No such amounts were recorded in 2004 as our reinsurance and self-funded health insurance programs did not exist until 2005.

On June 30, 2004, Rio Grande, received a notice canceling one of its provider health maintenance organization network contracts effective July 31, 2004. Subsequently, Rio Grande commenced negotiations for a new contract. Rio Grande and the payer agreed to continue their relationship under new terms. In connection with this agreement, we amended the management services agreement between us and Rio Grande to change the management fee charged to Rio Grande for certain management services from a per member per month based fee to a fixed fee per month. The fixed fee was comparable to the previous per member per month based fee and remained at this predetermined level until January 1, 2005, at which time the fixed fee was reduced. The new fixed fee had the effect of decreasing our management fees revenue from this management services agreement by approximately \$431,000 for 2005 when compared to 2004. Partially offsetting this decrease, however, was a management fee of \$250,000 received in 2005 under the amended management services agreement with Rio Grande for start-up costs related to implementing pending changes to the Rio Grande behavioral health network described below.

Prior to July 1, 2005, the State of New Mexico contracted with three health maintenance organization's and Rio Grande directly to administer a substantial portion of the state's behavioral health services to recipients including Medicaid eligible recipients in southern New Mexico. The three health maintenance organizations, in turn, contracted with Rio Grande which had subcontracts with several not-for-profit providers in southern New Mexico (many of which comprise the Rio Grande behavioral health network) to provide behavioral health services to Medicaid eligible recipients. In addition, Rio Grande contracted with us to provide it with certain management services.

Effective July 1, 2005, the State of New Mexico modified its behavioral health services delivery system, whereby it contracts with one administrative services entity to administer new and renewing contracts for behavioral health services.

In response to the modification of the State of New Mexico's behavioral health services delivery system, the not-for-profit providers of the Rio Grande behavioral health network began contracting directly with the administrative services entity chosen by the State of New Mexico. The then existing provider subcontracts with Rio Grande were not renewed; however, the not-for-profit providers contracted with Rio Grande for certain administrative services. In addition, six of the not-for-profit providers signed management services agreements with us. The management fees pursuant to these management services agreements are based on a flat fee and in total is comparable to the per member per month based management fee we previously charged to Rio Grande. Management fees revenue related to Rio Grande was approximately \$1.4 million for 2005 and approximately \$1.6 million for 2004.

#### **Operating** expenses

Client service expense. Client service expense includes the following for 2004 and 2005:

	Year Ended	Percent	
	2004	2005	Change
Payroll and related costs	\$53,068,983	\$ 80,943,278	52.5%
Purchased services	10,703,214	15,624,427	46.0%
Other operating expenses	8,111,310	12,371,229	52.5%
Total client service expense	\$71,883,507	\$108,938,934	51.5%

Payroll and related costs. To support our growth, provide high quality service and meet increasing compliance requirements expected by the government agencies with which we contract to provide services, we must hire and retain employees that possess higher degrees of education, experience and licensures. As we enter new markets, we expect payroll and related costs to continue to increase. As a result of increasing client numbers requiring us to hire additional service personnel, our payroll and related costs increased for 2005, as compared to

2004, as we added new direct care providers, administrative staff and other employees. In addition, we added new employees in connection with the acquisition of PCS, the Aspen companies, CBH, Maple Star Nevada, AlphaCare and Drawbridges which resulted in an increase in payroll and related costs of approximately \$13.9 million for 2005. We continually evaluate client census, case loads and client eligibility to determine our staffing needs under each contract in order to optimize the quality of service we provide while managing the payroll and related costs to provide these services. Determining our staffing needs may not directly coincide with the generation of revenue as we are required at times to increase our capacity to provide services prior to starting new contracts. Alternatively, we may lag behind in client referrals as we may have difficulty recruiting employees to staff our contracts. Furthermore, acquisitions may cause fluctuations in our payroll and related costs as a percentage of revenue from period to period as we attempt to merge new operations into our service delivery system. As a percentage of revenue, payroll and related costs increased from 54.7% for 2004 to 55.6% for the same current year period primarily due to our efforts to increase the number of employees to service our growth.

Purchased services. Increases in the number of referrals requiring pharmacy, support services and out-of-home placement under our annual block purchase contract and increases in foster parent payments accounted for the increase in purchased services for the 2005 as compared to 2004. We strive to manage our purchased services costs by constantly seeking alternative treatments to costly services that we do not provide. Although we manage and provide alternative treatments to clients requiring out-of-home placements and other purchased services, we sometimes cannot control the number of referrals requiring out-of-home placement and support services under our annual block purchase contract. Despite the increase in purchased services during 2005, as a percentage of revenue, purchased services remained relatively constant near 11.0% from period to period.

Other operating expenses. As a result of our organic growth during the last twelve months, we added several new locations that contributed to an increase in other operating expenses for 2005 when compared to 2004. The acquisition of the PCS, Aspen companies, CBH, Maple Star Nevada, AlphaCare and Drawbridges added approximately \$2.3 million to other operating expenses for 2005 as compared to 2004. As a percentage of revenue other operating expenses remained relatively constant at approximately 8.5% from period to period.

General and administrative expense.

Year Ended	Percent	
2004	2005	Change
\$12,178,927	\$18,178,436	49.3%

The addition of corporate staff to adequately support our growth and provide services under our management agreements, higher rates of pay for employees, insurance costs related to certain managed entities we cover under our reinsurance and self-funded health insurance programs as well as increased professional services fees accounted for an increase of approximately \$4.0 million of corporate administrative expenses for 2005. Also contributing to the increase in general and administrative expense were costs associated with meetings of our board of directors and employee training and continuing education as well as investor relations costs such as costs associated with meetings and presentations to investors. In addition, as a result of the acceleration of vesting of stock options and the granting of stock options to a significant consultant of the company in 2005 under our 2003 Stock Option Plan, stock based compensation expense for 2005 increased approximately \$457,000 over 2004. Furthermore, as a result of our growth during the last twelve months, rent and facilities management increased \$1.7 million in part due to our acquisition activities. We adjusted our reserves for general and professional liability, workers' compensation liability and self-funded health insurance programs to be in line with an independent actuary estimate under our reinsurance programs and, with respect to our self-funded health insurance program liability, projected medical utilization data. These adjustments resulted in a decrease in general and administrative expense of approximately \$188,000 for 2005 as compared to 2004. As a percentage of revenue, general and administrative expense remained relatively constant at 12.5%.

Depreciation and amortization.

Year Ended I	December 31,	Percent
2004	2005	Change
\$1,325,420	\$2,093,753	58.0%

The increase in depreciation and amortization from period to period primarily resulted from the amortization of customer relationships of approximately \$404,000 related to the acquisition of PCS, the Aspen companies, CBH, Maple Star Nevada, AlphaCare and Drawbridges. Also contributing to the increase in depreciation and amortization was the amortization of the fair value of the acquired management agreements with CDOM, FCP, ReDCo and Maple Star Nevada and increased depreciation expense due to the addition of software and computer equipment during the last twelve months. As a percentage of revenues, depreciation and amortization remained constant at 1.4% from period to period.

# Non-operating (income) expense

*Interest expense.* During 2005, we acquired several businesses which we primarily funded through borrowings under our acquisition line of credit with CIT that resulted in a higher level of debt for 2005 as compared to 2004. As a result, interest expense increased approximately \$600,000 for 2005 as compared to 2004.

#### Provision for income taxes

The provision for income taxes is based on our estimated annual effective income tax rate for the full fiscal year equal to approximately 40.1%. Our estimated effective income tax rate differs from the federal statutory rate primarily due to nondeductible permanent differences such as client and employee meals and state income taxes. At December 31, 2005, we have future tax benefits of \$1.6 million related to \$4.0 million of available federal net operating loss carryforwards which expire in years 2012 through 2023 and \$5.8 million of state net operating loss carryforwards which expire in 2006 through 2020. Approximately \$3.7 million of the federal net operating loss carryforwards result from the Camelot Care Corporation acquisition in 2002. The future use of these net operating loss carryforwards is limited on an annual basis.

Our valuation allowance includes \$5.7 million of state net operating loss carryforwards and \$180,500 of federal net operating loss carryforwards for which we have concluded that it is more likely than not that these net operating loss carryforwards will not be realized in the ordinary course of operations.

## **Quarterly results**

The following table presents quarterly historical financial information for the eight quarters ended December 31, 2006. The information for each of these quarters is unaudited and has been prepared on a basis consistent with our audited consolidated financial statements appearing elsewhere in this report. We believe the quarterly information contains all adjustments, consisting only of normal recurring adjustments, necessary to fairly present this information when read in conjunction with our audited consolidated financial statements and related notes appearing elsewhere in this report. Our operating results have varied on a quarterly basis and may fluctuate significantly in the future. Results of operations for any quarter are not necessarily indicative of results for a full fiscal year.

## Supplemental quarterly financial data

				Quarter	ended			
		ch 31, 005	J	June 30, 2005		mber 30, 005		mber 31, 005
Revenues	\$32,0	33,259	\$35	5,219,678(2)	\$37,3	347,137(3)	\$41,1	08,294(4)
Operating income	3,5	28,149	4	1,050,518	4,6	528,538	4,2	290,040(5)
Net income	2,0	94,319	2	2,377,605	2,5	82,235	2,3	371,287
Earnings (loss) per share:								
Basic	\$	0.22	\$	0.25	\$	0.27	\$	0.24
Diluted	\$	0.22	\$	0.24	\$	0.26	\$	0.24
Managed entity revenue (1)	\$35,9	29,056	\$37	7,372,982	\$39,5	558,259	\$38,1	76,287
Management fees	\$ 2,4	99,210	\$ 2	\$ 2,798,149 \$ 4,269,272		269,272	\$ 4,879,958	
	Quarter ended							
		ch 31, 006		June 30, 2006		mber 30, 006		mber 31, 006
Revenues	\$43,0	27,286(6)(9)	\$45	5,840,078(9)	\$47,0	051,468(7)(9)	\$55,9	938,212(8)
Operating income	4,8	13,501	5	5,331,451	4,2	281,918	1,0	)14,319(10)
Net income		26,616	3	3,337,915	2,7	47,871	6	668,916
Earnings per share:								
Basic	\$	0.27	\$	0.28	\$	0.23	\$	0.05
Diluted	\$	0.26	\$	0.28	\$	0.22	\$	0.05
Managed entity revenue (1)	\$40,5	67,619	\$48	3,659,874	\$48,0	000,275	\$49,8	382,092

(1) Managed entity revenue represents revenues of the not-for-profit social services organizations we manage. Although these revenues are not our revenues, because we provide substantially all administrative functions for these entities and a significant portion of our management fees is based on a percentage of their revenues, we believe that the presentation of managed entity revenue provides investors with an additional measure of the size of the operations under our administration and can help them understand trends in our management fee revenue.

\$ 4,825,523

\$ 4,057,104

\$ 4,729,565

- (2) Revenues for the quarter ended June 30, 2005 included \$1.3 million in supplemental payments under our annual block purchase contract with CPSA. These supplemental payments are in addition to the amount we were due under the annual block purchase contract and were at the discretion of CPSA. Accordingly, these supplemental payments may not be indicative of future supplemental payments. Additionally, the acquisition of CBH in June 2005, contributed additional revenue of approximately \$329,000 for the quarter ended June 30, 2005.
- (3) The acquisition of Maple Star Nevada in August 2005 and AlphaCare in September 2005 contributed additional revenue of approximately \$1.1 million for the quarter ended September 30, 2005. In addition, revenues for the quarter ended September 30, 2005 included approximately \$467,000 of consulting fees under several short-term consulting agreements entered into in September 2005 and approximately \$283,000 of supplemental payments under our annual block purchase contract with CPSA.
- (4) Revenues for the quarter ended December 31, 2005 included approximately \$762,000 of consulting fees under three short-term consulting agreements entered into in the quarter ended December 31, 2005. Revenues from consulting fees may not be indicative of future revenues from consulting services that we may provide in the future. In addition, we recognized approximately \$2.0 million of revenue in excess of the annual funding allocation amount under our annual block purchase contract with CPSA.
- (5) Operating income for the quarter ended December 31, 2005 included stock based compensation expense of approximately \$600,000 related to the acceleration of vesting of all unvested stock options outstanding as of December 31, 2005 and the grant of stock options to a significant consultant under our 2003 Stock Option Plan.

- (6) The acquisition of A to Z and FBS in February 2006 added, on a cumulative basis, approximately \$1.1 million to revenue for the three months ended March 31, 2006.
- (7) The acquisition of IES in August 2006 added approximately \$2.6 million to revenue for the three months ended September 30, 2006.
- (8) The acquisition of IES in August 2006 and Correctional Services in October 2006 added approximately \$674,000 and \$2.2 million to revenue, respectively, for the three months ended December 31, 2006 as compared to the three months ended September 30, 2006.
- (9) For 2006, we recognized approximately \$2.5 million in revenue under our annual block purchase contract with CPSA in excess of the annual funding allocation amount. Of this amount approximately \$900,000 was recognized for the three months ended March 31, 2006, \$1.3 million for the three months ended June 30, 2006 and \$323,000 for the three months ended September 30, 2006.
- (10) In accordance with our policy related to allowance for doubtful accounts, we reserved approximately \$4.0 million of the revenue recognized under our annual block purchase contract with CPSA in excess of the annual funding allocation amount for the quarter ended December 31, 2006.

#### Seasonality

Our quarterly operating results and operating cash flows normally fluctuate as a result of seasonal variations in our business, principally due to lower client demand for our home and community based services during the holiday and summer seasons. Historically, these seasonal variations have had a nominal affect on our operating results and operating cash flows. As we have grown our home and community based services business, our exposure to seasonal variations has grown and will continue to grow, particularly with respect to our school based services, educational services and tutoring services. We experience lower home and community based services revenue when school is not in session. Our expenses, however, do not vary significantly with these changes and, as a result, such expenses do not fluctuate significantly on a quarterly basis. We expect quarterly fluctuations in operating results and operating cash flows to continue as a result of the uneven seasonal demand for our home and community based services. Moreover, as we enter new markets, we could be subject to additional seasonal variations along with any competitive response to our entry by other social services providers.

## Liquidity and capital resources

Sources of cash for 2006 were from operations, cash received upon exercise of stock options and proceeds from our follow-on public offering of our common stock completed in April 2006. Our balance of cash and cash equivalents was approximately \$40.7 million at December 31, 2006, up from \$9.0 million at December 31, 2005. The increase was primarily due to the proceeds from our follow-on offering of our common stock and cash received upon exercise of stock options partially offset by our acquisition activity during 2006, the repayment of a portion of our long-term debt, the payment of estimated income taxes and insurance premiums. Of the total amount of cash at December 31, 2006, approximately \$4.2 million is held by SPCIC, to fund the activities and obligations of SPCIC. In addition, SPCIC is precluded from freely transferring funds through inter-company advances, loans or cash dividends. At December 31, 2005 and 2006, our total debt was approximately \$18.3 million and \$951,000, respectively.

#### Cash flows

Operating activities. Net income of approximately \$9.4 million plus non-cash depreciation, amortization, deferred taxes and stock-based compensation of approximately \$3.8 million was partially offset by the growth of our billed and unbilled accounts receivable and management fee receivable of \$11.5 million during 2006. The growth of our billed and unbilled accounts receivable during 2006 was in part due to our revenue growth and the timing of collections. In certain of our markets our payers have outsourced their claims processing function which has resulted in delays in the processing and payment of bills submitted. These delays result from processing new contract grants, contract renewals and final funding allocations. Further, we recognized approximately \$2.5 million in home and community based services revenue for 2006 in excess of the annual funding allocation

amount under our annual block purchase contract with CPSA. We reserved approximately \$4.0 million in the fourth quarter of 2006 (representing \$2.0 million recognized in 2005 and \$2.5 million recognized in 2006 in excess of the annual funding allocation amount less \$500,000 collected through supplemental payments in 2006) in accordance with our accounting policy related to allowance for doubtful accounts.

We generated cash flow from operating activities of approximately \$3.7 million related to increased accounts payable, accrued expenses and reinsurance liability reserves recorded for 2006. Additionally, a decrease in other receivables related to a change in the settlement date under our lockbox agreement with CIT (as more fully described below under the heading "Obligations and commitments") to coincide with our reporting period cut-off date resulted in an increase in cash from operations of \$1.5 million.

Investing activities. Net cash used in investing activities totaled approximately \$25.6 million for 2006, and included net acquisition costs of \$17.6 million related to A to Z, FBS, WD Management, IES and Correctional Services and adjustments to the costs related to certain acquisitions completed in 2005. We invested approximately \$4.4 million in certificates of deposits to secure standby letters of credit to guarantee available funds to pay claims losses of SPCIC under our general and professional liability and workers' compensation reinsurance programs. Approximately \$2.1 million of cash collected during 2006 was classified as restricted cash, a portion of which will be used to fund our obligations under arrangements with certain governmental agencies through its Correctional Services Business acquired in October 2006. We provided separate bridge loans to A to Z and FBS prior to our acquisition of these entities in February 2006 under promissory notes issued by each entity whereby each entity could borrow up to \$250,000 and \$75,000, respectively. For 2006, we provided funds of \$25,000 to A to Z and \$75,000 to FBS under these promissory notes and we spent approximately \$1.1 million for property and equipment.

Financing activities. For 2006, we generated cash of approximately \$50.5 million in financing activities. We issued common stock in connection with the follow-on offering of our common stock together with the exercise of vested stock options which provided net proceeds of approximately \$68.0 million. This amount includes the benefit of the tax deduction in excess of compensation costs recognized and deferred offering costs totaling approximately \$1.2 million. Partially offsetting the increase in cash from financing activities was the repayment of substantially all principal and interest due under our loan and security agreement with CIT of approximately \$17.0 million and repayment of amounts due under our notes payable related to the acquisition of Dockside Services, Inc. totaling \$400,000.

## Obligations and commitments

Credit facility. Our second amended loan agreement with CIT provides for a revolving line of credit and an acquisition term loan from which we may borrow up to \$25.0 million under each instrument subject to certain conditions. The amount we may borrow under the revolving line of credit is subject to the availability of a sufficient amount of eligible accounts receivable at the time of borrowing. Advances under the acquisition term loan are subject to CIT's approval and are payable in consecutive monthly installments as determined under the second amended loan agreement.

Borrowings under the second amended loan agreement bear interest at a rate equal to the sum of the annual rate in effect in the London Interbank market, or LIBOR, applicable to one month deposits of U.S. dollars on the business day preceding the date of determination plus 3.5%-4.0% in the case of the revolving line of credit and 4.0%-4.5% in the case of the acquisition term loan subject to certain adjustments based upon our debt service coverage ratio. In addition, we are subject to a 0.5% fee per annum on the unused portion of the available funds as well as certain other administrative fees.

The maturity date of the revolving line of credit and acquisition term loan is June 28, 2010.

In order to secure payment and performance of all obligations in accordance with the terms and provisions of the second amended loan agreement, CIT retained its interests in the collateral described in the first amended and restated loan and security agreement dated as of September 30, 2003, including our management agreements with various not-for-profit entities and the assets of our subsidiaries. If events of default occur including, but not limited to, failure to pay any installment of principal or interest when due, failure to pay any other charges, fees, expenses or other monetary obligations owing to CIT when due or other particular covenant defaults, as more fully described in the second amended loan agreement, CIT may declare all unpaid principal and any accrued and unpaid interest and all fees and expenses immediately due. Under the second amended loan agreement, any initiation of bankruptcy or related proceedings, assignment or sale of any asset or failure to remit any payments received by us on account to CIT will accelerate all unpaid principal and any accrued and unpaid interest and all fees and expenses. In addition, if we default on our indebtedness including the promissory notes issued in connection with completed business acquisitions, it could trigger a cross default under the second amended loan agreement whereby CIT may declare all unpaid principal and accrued and unpaid interest, other charges, fees, expenses or other monetary obligations immediately due.

We agreed with CIT to subordinate our management fee receivable pursuant to management agreements established with our managed entities, which have stand-alone credit facilities with CIT, to the claims of CIT in the event one of these managed entities defaults under its credit facility. Additionally, any other monetary obligations of these managed entities owing to us are subordinated to the claims of CIT in the event one of these managed entities defaults under its credit facility.

Based on certain provisions of our loan and security agreement with CIT, all of our collections on account related to our operating activities are swept into lockbox accounts to insure payment of outstanding obligations to CIT. Any amounts so collected which exceed amounts due CIT under our loan and security agreement are remitted to us pursuant to a weekly settlement process. From time to time our reporting period cut-off date falls between settlement dates with CIT resulting in a receivable from CIT in an amount equal to the excess of collections on account related to our operating activities and amounts due CIT under our loan and security agreement as of our reporting period cut-off date. As of December 31, 2005 and 2006, the amount due us from CIT under this arrangement totaled approximately \$2.3 million and \$828,000, respectively.

We are required to maintain certain financial covenants under the second amended loan agreement. In addition, we are prohibited from paying cash dividends if there is a default under the facility or if the payment of any cash dividends would result in default.

At December 31, 2005 and 2006, our available credit under the revolving line of credit was \$12.5 million and \$17.3 million, respectively.

*Promissory notes*. We have four unsecured, subordinated promissory notes outstanding at December 31, 2006 in connection with certain acquisitions completed in 2004, 2005 and 2006 in the aggregate principal amount of approximately \$951,000. These promissory notes bear a fixed interest rate ranging from 2.25% to 6%.

Failure to pay any installment of principal or interest when due or the initiation of bankruptcy or related proceedings by us related to the unsecured, subordinated promissory notes issued to the sellers in connection with the acquisitions completed in 2004, 2005 and 2006, constitutes an event of default under the promissory note provisions. If a failure to pay any installment of principal or interest when due remains uncured after the time provided by the promissory notes, the unpaid principal and any accrued and unpaid interest may become due immediately. In such event, a cross default could be triggered under the second amended loan agreement with CIT. In the case of bankruptcy or related proceedings initiated by us, the unpaid principal and any accrued and unpaid interest becomes due immediately.

*Contingent obligations.* In 2005 we entered into and closed on a purchase agreement to acquire all of equity interest in Maple Star Nevada. Under the earn out provision of this purchase agreement we were obligated

to pay, in the third fiscal quarter of 2006, an additional amount up to \$2.0 million. On September 25, 2006, we received a dispute notice from the seller disputing the amount of the earn out payment of approximately \$971,000 made by us to the seller on September 6, 2006. As of the date of the filing of this report on Form 10-K for the year ended December 31, 2006, the dispute had not been resolved. If the seller prevails under the dispute resolution provision of the purchase agreement, we may be obligated to pay the difference between the amount paid and the maximum earn out amount of \$2.0 million in 2007. The contingent consideration will be paid in cash.

In connection with the acquisition of AlphaCare in 2005, we may be obligated to pay to the sellers an additional amount under an earn out provision pursuant to a formula specified in the purchase agreement that is based upon certain factors, including the EBITDA of certain programs of AlphaCare. The payment would be made in the second fiscal quarter of 2007. If the earn out provision is met, the contingent consideration will be paid one-third in cash, one-third by delivery of an unsecured, subordinated promissory note and the balance in shares of our unregistered common stock, the value of which will be determined in accordance with the provisions of the purchase agreement.

In connection with the acquisition of A to Z, we were obligated to pay to the former members of A to Z in each of 2007, 2008 and 2009, an additional amount under an earn out provision pursuant to a formula specified in the purchase agreement based upon the future financial performance of A to Z. On July 7, 2006 and October 31, 2006, we entered into separate settlement agreements with the sellers of A to Z to release us from our obligation to make any additional purchase price payments to the sellers in exchange for \$625,000 and \$1.2 million (less approximately \$300,000 for the sale by us to the seller of certain accounts receivable of A to Z) in cash, respectively. Payments were made by us to the seller on July 12, 2006 related to the July 7, 2006 settlement agreement and November 3, 2006 related to the October 31, 2006 settlement agreement. The settlement amounts were added to the cost of acquiring A to Z. As a result of these settlement agreements with the sellers, we have no further obligations to the sellers under the earn out provision of the purchase agreement.

We may be obligated to pay, in the second fiscal quarter of 2008, an additional amount under an earn out provision as such term is defined in the purchase agreement related to the purchase of FBS. If the earn out provision is met, the contingent consideration will be paid in cash.

In connection with the acquisition of WD Management, we may be obligated to pay to the former members of WD Management in each of 2007 and 2008, an additional amount under an earn out provision pursuant to a formula specified in the purchase agreement that is based upon the future financial performance of WD Management. If the earn out provision is met in 2007, the contingent consideration will be paid in cash, and if the earn out provision is met in 2008, the contingent consideration will be paid in a combination of cash and shares of our unregistered common stock, the value of which will be determined in accordance with the provisions of the purchase agreement. We expect that the contingent consideration due in 2007 will amount to approximately \$7.5 million to \$8.0 million.

We assumed certain liabilities in connection with our purchase of all of the assets of Correctional Services effective September 30, 2006. These liabilities include a deferred compensation liability limited to \$250,000 and liabilities that may arise under any purchased asset, assigned contract or subcontract which we entered into simultaneously with the asset purchase agreement subject to certain limitations set forth in the asset purchase agreement.

When and if the earn out provision is triggered and paid under the purchase agreement with respect to Maple Star Nevada, AlphaCare, FBS and WD Management, we will record the fair value of the consideration paid, issued or issuable as an additional cost to acquire these entities.

#### Management agreements

We maintain management agreements with a number of not-for-profit social services organizations that require us to provide management and administrative services for each organization. In exchange for these services, we receive a management fee that is either based upon a percentage of the revenues of these organizations or a predetermined fee. The not-for-profit social service organizations managed by us that qualify under Section 501(c)(3) of the Internal Revenue Code, referred to as a 501(c)(3) entity, each maintain a board of directors, a majority of which are independent. All economic decisions by the board of any 501(c)(3) entity that affect us are made by the independent board members. Our management agreements with each 501(c)(3) entity are typically subject to third party fairness opinions from an independent appraiser retained by the independent board members of the tax exempt organizations.

Management fees generated under our management agreements represented 8.3% of our revenue for 2005 and 2006. Fees generated under short term consulting agreements represented less than 1.0% of our revenue for 2005 and 2006. In accordance with our management agreements with these not-for-profit organizations, we have obligations to manage their business and services which generally includes selecting and employing the senior operations management personnel.

Management fee receivable at December 31, 2005 and 2006 totaled \$6.6 million and \$7.3 million, respectively, and management fee revenue was recognized on all of these receivables. In order to enhance liquidity of the entities we manage, we may allow the managed entities to defer payment of their respective management fees. In addition, since government contractors who provide social or similar services to government beneficiaries sometimes experience collection delays due to either lack of proper documentation of claims, government budgetary processes or similar reasons outside the contractors' control (either directly or as managers of other contracting entities), we generally do not consider a management fee receivable to be uncollectible due solely to its age until it is 365 days old.

The following is a summary of the aging of our management fee receivable balances as of December 31, 2005, March 31, June 30, September 30, and December 31, 2006:

At	Less than 30 days	30-60 days	60-90 days	90-180 days	Over 180 days
December 31, 2005	\$1,548,203	\$ 909,661	\$ 849,320	\$2,355,861	\$ 960,137
March 31, 2006	\$1,077,286	\$ 893,484	\$ 858,183	\$2,935,162	\$ 430,945
June 30, 2006	\$1,408,236	\$1,124,538	\$ 923,865	\$2,551,183	\$1,800,586(1)
September 30, 2006	\$1,429,955	\$1,256,061	\$ 994,804	\$2,482,515	\$ 730,919
December 31, 2006	\$1,655,203	\$1,295,411	\$1,220,724	\$2,492,474	\$ 677,982

(1) We experienced an increase in the amount of management fee receivable older than 180 days as of June 30, 2006 primarily due to year-end payer reconciliation processes and the conversion of our managed entities' payers' claims processing function from state Medicaid to Medicaid Health Maintenance Organizations. These events impacted our managed entities' cash flows by creating short-term delays in claims processing which in turn affected the ability of our managed entities to pay their management fees during the three months ended June 30, 2006.

Each month we examine each of our managed entities with regard to its solvency, outlook and ability to pay us any outstanding management fees. If the likelihood that we will not be paid is other than remote, we defer the recognition of these management fees until we are certain that payment is probable. In keeping with our corporate policy regarding our accounts receivable, we generally reserve as uncollectible 100% of any management fee receivable that is older than 365 days.

Our days sales outstanding for our managed entities decreased from 183 days at December 31, 2005 to 152 days at December 31, 2006.

Camelot Community Care, Inc. which represented approximately \$3.9 million, or 52.6%, of our total management fee receivable at December 31, 2006, and Intervention Services Inc., referred to as ISI, which represented approximately \$515,000, or 7.0%, of our total management fee receivable at December 31, 2006, each has its own stand-alone line of credit from CIT. The loan agreements between CIT and these not-for-profit organizations permit them to use their credit facilities to pay our management fees, provided they are not in default under these facilities at the time of the payment. As of December 31, 2006, Camelot Community Care, Inc. had availability of approximately \$1.4 million under its line of credit as well as \$2.2 million in cash and cash equivalents and ISI had availability of approximately \$329,000 under its line of credit as well as approximately \$46,000 in cash and cash equivalents.

The remaining \$2.9 million balance of our total management fee receivable at December 31, 2006 was due from Rio Grande including certain members of the Rio Grande behavioral health network, The ReDCo Group, or ReDCo, Care Development of Maine, FCP, Inc., or FCP, Family Preservation Community Services, Inc., or FPCS, the two not-for-profit foster care providers formerly managed by Maple Services, LLC and Alternative Opportunities managed by WD Management.

We have deemed payment of all of the foregoing receivables to be probable based on our collection history with these entities as the long-term manager of their operations.

Transactions with FCP. On December 28, 2006, FCP entered into a debt refinancing agreement with a third party lender. To facilitate this refinancing agreement, we agreed to structure payment terms related to FCP's obligation to pay us management fees for management services provided by us to FCP under a ten year management services agreement. As a result, on December 20, 2006, FCP issued a promissory note to us in the amount of \$250,000. The note bears interest of 9.5% per annum and provides for principal and interest payments to us in equal monthly installments in arrears on the first day of each month beginning on February 1, 2007 for 36 months. The entire outstanding unpaid principal balance and all accrued and unpaid interest on this note, together with all other unpaid obligations may be prepaid at any time without penalty. In addition, all amounts due under the note are subject to certain acceleration provisions. No interest income was recorded for the year ended December 31, 2006. The balance of the note at December 31, 2006 was \$250,000.

Transactions with ReDCo. In connection with the acquisition of PCS, and the establishment of a management agreement with ReDCo in May 2004, we loaned \$875,000 to ReDCo to fund certain long-term obligations of ReDCo in exchange for a promissory note for the same amount. The note assumes interest equal to a fluctuating interest rate per annum based on a weighted-average of the daily Federal Funds Rate. The terms of the promissory note require ReDCo to make quarterly interest payments over twenty-one months commencing June 30, 2004 with the principal and any accrued and unpaid interest due upon maturity, which was March 31, 2006. On January 25, 2006, an amendment to the promissory note was issued by ReDCo which extends the due date for repayment of principal to September 2007. The promissory note is collateralized by a subordinated lien to ReDCo's primary lender on substantially all of ReDCo's assets.

Transactions with Maple Star Oregon, Inc. Upon our acquisition of Maple Services, LLC in August 2005, Mr. McCusker, our chief executive officer, Mr. Deitch, our chief financial officer, and Mr. Norris, our chief operating officer, comprised three of the five members of the board of directors of Maple Star Oregon, Inc., or MSO, formerly managed by Maple Services, LLC. MSO is a non-profit member organization governed by its board of directors and the state laws of Oregon in which it is incorporated. MSO is not a federally tax exempt organization and the Internal Revenue Service rules governing 501(c)(3) exempt organizations, nor any other Internal Revenue Code sections applicable to tax exempt organizations, apply to MSO. We provided management services to Maple Star Oregon, Inc. under a management agreement for consideration in the amount of approximately \$715,000 and \$1.2 million for 2005 and 2006.

## Reinsurance and Self-Funded Insurance Programs

#### Reinsurance

We reinsure a substantial portion of our general and professional liability and workers' compensation costs and the general and professional liability and workers' compensation costs of certain designated entities we manage under reinsurance programs through SPCIC. These decisions were made based on current conditions in the insurance marketplace that have led to increasingly higher levels of self-insurance retentions, increasing number of coverage limitations, and fluctuating insurance premium rates.

The following table summarizes our insurance coverage under its reinsurance programs:

Reinsurance program	Policy year ending	liability (Per loss with no annual aggregate limit)	Expected loss during policy year	Third-party coverage (Annual aggregate limit)
General and professional liability (1)	April 12, 2007	\$1,000,000	\$335,000	\$4,000,000
Workers' compensation liability (2)	May 15, 2007	\$ 250,000	\$858,000	Up to applicable statutory limits

- (1) Effective April 12, 2006, our reinsurance policy with respect to our general and professional liability reinsurance program was renewed under substantially the same terms as the prior year's policy. Pursuant to a renegotiation of this policy, effective May 23, 2006, SPCIC reinsures the third-party insurer for general and professional liability exposures for the first dollar of each and every loss up to \$1.0 million per loss and \$3.0 million in the aggregate. The gross written premium for this policy is approximately \$1.4 million and the cumulative reserve for expected losses since inception of this reinsurance program in 2005 at December 31, 2006, as indicated by the most recent independent actuarial report dated February 5, 2007, is approximately \$291,000. The excess premium over our expected losses may be used to fund SPCIC's operating expenses, any deficit arising in the workers' compensation liability coverage, to provide for surplus reserves and to fund other risk management activities. In addition, we are insured under an umbrella liability insurance policy providing additional coverage in the amount of \$1.0 million per occurrence and \$1.0 million in the aggregate in excess of the policy limits of the general and professional liability policy.
- (2) Effective May 15, 2006, SPCIC reinsures a third-party insurer for the first dollar of each and every loss up to \$250,000 per occurrence with no annual aggregate limit. The third-party insurer provides us with a deductible buy back policy with a limit of \$250,000 per occurrence that provides coverage for all states where coverage is required. The gross written premium for this policy is approximately \$1.2 million which is ceded to SPCIC. The cumulative reserve for expected losses since inception of this reinsurance program in 2005 at December 31, 2006, as predicted by the most recent independent actuarial report dated February 5, 2007, is approximately \$1.1 million. In addition, we have two workers' compensation policies with this third-party insurer providing statutory limits in excess of the \$250,000 reinsurance limit; one for California and one for all other states for which we are required to provide workers' compensation insurance.

SPCIC had restricted cash of approximately \$1.8 million at December 31, 2005 and approximately \$6.2 million at December 31, 2006, which is restricted to secure the reinsured claims losses of SPCIC under the general and professional liability and workers' compensation reinsurance programs. The full extent of claims may not be fully determined for years. Therefore, the estimates of potential obligations are based on recommendations of an independent actuary using historical data, industry data, and our experience. Although we believe that the amounts accrued for losses incurred but not reported under the terms of our reinsurance programs are sufficient, any significant increase in the number of claims or costs associated with these claims made under these programs could have a material adverse effect on our financial results.

Under our general and professional liability and workers' compensation reinsurance programs, we may be required to restrict up to an additional \$2.0 million in our second fiscal quarter of 2007 to secure the reinsured losses of SPCIC based on an independent actuary's estimate of such losses for the policy years beginning April 13, 2007 and May 16, 2007.

Any obligations above our reinsurance program limits are our responsibility. At December 31, 2006, approximately 23% of the total liability assumed by SPCIC under our reinsurance programs is related to the designated entities managed by us that are covered under SPCIC's reinsurance programs.

#### Health Insurance

We offer our employees and, through June 30, 2006, employees of certain entities we manage, an option to participate in a self-funded health insurance program. Health claims under this program are self-funded with a stop-loss umbrella policy with a third party insurer to limit the maximum potential liability for individual claims to \$150,000 per person and for total claims up to \$8.0 million for the program year ending June 30, 2007. Health insurance claims are paid as they are submitted to the plan administrator. We maintain accruals for claims that have been incurred but not yet reported to the plan administrator and therefore have not been paid. The incurred but not reported reserve is based on the historical claim lag period and current payment trends of health insurance claims. The liability for the self-funded health plan of approximately \$658,000 and \$746,000 as of December 31, 2005 and 2006, respectively, is recorded in "Reinsurance liability reserve" in our consolidated balance sheets.

We charge our employees a portion of the costs of our self-funded group health insurance programs, and we determine this charge at the beginning of each plan year based upon historical and projected medical utilization data. Any difference between our projections and our actual experience is borne by us. Effective July 1, 2006, the managed entities that previously participated in our self-funded and non-self funded health programs obtained separate health insurance policies. We are estimating potential obligations for liabilities under this program to reserve what we believe to be a sufficient amount to cover liabilities based on our past experience. Any significant increase in the number of claims or costs associated with claims made under this program above what we reserve could have a material adverse effect on our financial results.

#### Contractual cash obligations.

The following is a summary of our future contractual cash obligations as of December 31, 2006:

Contractual cash obligations (000's)	At December 31, 2006					
	Total	Less than 1 Year	1-3 Years	3-5 Years	After 5 Years	
Debt	\$ 951	\$ 332	\$ —	\$ 619	\$	
Interest	116	40	62	14	_	
Purchased services commitments	119	119	_	_	_	
Leases	16,959	6,152	7,293	3,032	482	
Total	\$18,145	\$6,643	\$7,355	\$3,665	\$482	

## Follow-on registered offering of common stock

On April 17, 2006, we completed a follow-on offering of common stock in connection with which we sold 2,000,000 shares at an offering price of \$32.00 per share, which included the full exercise of the underwriter's over-allotment option. We received net proceeds of approximately \$60.3 million after deducting the underwriting discounts of \$3.7 million, but before deducting other offering costs totaling approximately \$770,000. On April 18, 2006, we prepaid approximately \$15.8 million of the principal and accrued interest then outstanding related to our credit facility with CIT out of the net proceeds from the offering. Additionally, we have filed a shelf registration statement with respect to another 1.0 million shares of our common stock, which we may offer and sell on a delayed basis or continuous basis pursuant to rule 415 under the Securities Act of 1933. We intend to use the net proceeds we receive from any future offerings under this shelf registration to repay amounts then outstanding under our credit facility and the balance for general corporate purposes, including possible future acquisitions.

## Stock repurchase program

On February 1, 2007, our board of directors approved a stock repurchase program for up to one million shares of our common stock. We will purchase shares of our common stock from time to time on the open market or in privately negotiated transactions, depending on the market conditions and our capital requirements. As of March 13, 2007, we spent approximately \$10.4 million to purchase 442,500 shares of our common stock on the open market.

We expect our liquidity needs on a short-term basis will be satisfied by cash flow from operations, the net proceeds from the sale of equity securities and borrowings under our debt facilities.

## Regulatory reviews

Our business is subject to operational and regulatory reviews and audits by local, state and federal governmental agencies. In 2005, the Internal Revenue Service examined our tax return for the period July 1, 2003 to December 31, 2003. In 2006, our operations underwent routine operational reviews by local and state governmental agencies. In addition, the Securities and Exchange Commission reviewed our annual report for the year ended December 31, 2005 pursuant to a mandatory review of our regulatory filings under the federal securities laws. In all cases, the reviews and audits concluded with no material effect to our financial position or results of operations.

#### **Recently issued accounting pronouncements**

The Financial Accounting Standards Board, or FASB, issued FASB Interpretation No. 48, "Accounting for Uncertainty in Income Taxes—an Interpretation of FASB Statement 109", or FIN 48, in June 2006, which clarifies the accounting for uncertainty in income taxes recognized in a company's financial statements under Statement of Financial Accounting Standards No. 109, "Accounting for Income Taxes." This interpretation provides that the tax effects from an uncertain tax position can be recognized in an enterprise's financial statements only if the enterprise determines that it is more likely than not that the position will be sustained upon examination, based on the technical merits of the position. This interpretation is effective for fiscal years beginning after December 15, 2006. Early application of the provisions of this interpretation is encouraged. We have evaluated the requirements of FIN 48 and do not believe that the provisions of this statement will significantly impact our consolidated financial statements.

FASB issued Statement of Financial Accounting Standards No. 157, "Fair Value Measurement", or SFAS 157, in September 2006, to define fair value and require that the measurement thereof be determined based on the assumptions that market participants would use in pricing an asset or liability and expand disclosures about fair value measurements. Additionally, SFAS 157 establishes a fair value hierarchy that distinguishes between (1) market participant assumptions developed based on market data obtained from sources independent of the reporting entity and (2) the reporting entity's own assumptions about market participant assumptions developed based on the best information available in the circumstances. SFAS 157 is effective for fiscal years beginning after November 15, 2007. Early application of the provisions of SFAS 157 is encouraged. We are evaluating the effect, if any, of adopting SFAS 157 on our consolidated financial statements.

The Securities and Exchange Commission issued Staff Accounting Bulletin No. 108, or SAB 108, in September 2006 setting forth guidance on the consideration of the effects of prior year misstatements in quantifying current year misstatements for purposes of a materiality assessment. The staff believes registrants must quantify the impact of correcting all misstatements, including both the carryover and reversing effects of prior year misstatements, on the current year financial statements by applying the following methodologies: (1) quantify misstatements based on the amount of the error originating in the current year income statement and (2) quantify misstatements based on the effects of correcting the misstatement existing in the balance sheet at the end of the current year, irrespective of the misstatement's year(s) of origination. Under this guidance a registrant's

financial statements would require adjustment when either approach results in quantifying a misstatement that is material, after considering all relevant quantitative and qualitative factors. The guidance in SAB 108 is effective for evaluations made on or after November 15, 2006. The provisions of SAB 108 did not have, and we do not believe that these provisions will have, a significant impact, if any, on our consolidated financial statements.

In February 2007, the FASB issued Statement of Financial Accounting Standards No. 159, "The Fair Value Option for Financial Assets and Financial Liabilities—Including an Amendment of FASB Statement No. 115", or SFAS 159. This statement permits entities to choose to measure many financial instruments and certain other items at fair value. The objective is to improve financial reporting by providing entities with the opportunity to mitigate volatility in reported earnings caused by measuring related assets and liabilities differently without having to apply complex hedge accounting provisions. The fair value option established by SFAS 159 permits all entities to choose to measure eligible items at fair value at specified election dates. A business entity will report unrealized gains and losses on items for which the fair value option has been elected in earnings at each subsequent reporting date. SFAS 159 is effective for fiscal years beginning after November 15, 2007. Early application of the provisions of SFAS 159 is permitted. We are evaluating the effect, if any, of adopting SFAS 159 on our consolidated financial statements.

## **Forward-Looking Statements**

Certain statements contained in this report on Form 10-K, such as any statements about our confidence or strategies or our expectations about revenues, results of operations, profitability, contracts or market opportunities, constitute forward-looking statements within the meaning of section 27A of the Securities Act of 1933 and section 21E of the Securities Exchange Act of 1934. These forward-looking statements are based on our current expectations, assumptions, estimates and projections about our business and our industry. You can identify forward-looking statements by the use of words such as "may," "should," "will," "could," "estimates," "predicts," "potential," "continue," "anticipates," "believes," "plans," "expects," "future," and "intends" and similar expressions which are intended to identify forward-looking statements.

The forward-looking statements contained herein are not guarantees of our future performance and are subject to a number of known and unknown risks, uncertainties and other factors, some of which are beyond our control and difficult to predict and could cause our actual results or achievements to differ materially from those expressed, implied or forecasted in the forward-looking statements. These risks and uncertainties include, but are not limited to the risks described under Part I Item 1A of this report.

All forward-looking statements attributable to us or persons acting on our behalf are expressly qualified in their entirety by the cautionary statements contained above and throughout this report. You are cautioned not to place undue reliance on these forward-looking statements, which speak only as of the date the statement was made. We do not intend to update publicly any forward-looking statements, whether as a result of new information, future events or otherwise.

## Item 7A. Quantitative and Qualitative Disclosures About Market Risk

Interest rate and market risk

As of December 31, 2006, we had no borrowings under our revolving line of credit and acquisition term loan. Borrowings under the second amended loan agreement bear interest at a rate equal to the sum of the annual rate in effect in the London Interbank market, or LIBOR, applicable to one month deposits of U.S. dollars on the business day preceding the date of determination plus 3.5%–4.0% in the case of the revolving line of credit and 4.0%–4.5% in the case of the acquisition term loan subject to certain adjustments based upon our debt service coverage ratio. In accordance with the provisions of our second amended loan agreement, we may activate an increase in the available credit under our revolving line of credit up to \$25.0 million.

We have four unsecured, subordinated promissory notes outstanding at December 31, 2006 in connection with various acquisitions completed in 2004, 2005 and 2006 in the aggregate principal amount of approximately \$951,000. These promissory notes bear a fixed interest rate ranging from 2.25% to 6%.

We have not used derivative financial instruments to alter the interest rate characteristics of our debt instruments. We assess the significance of interest rate market risk on a periodic basis and may implement strategies to manage such risk as we deem appropriate.

## Concentration of credit risk

We provide and manage government sponsored social services to individuals and families pursuant to 868 contracts as of December 31, 2006. Among these contracts there are certain contracts under which we generate a significant portion of our revenue. We generated approximately \$18.2 million, or 9.5% of our revenues for 2006, under the annual block purchase contract in Arizona with CPSA, an Arizona not-for-profit organization. This contract is subject to statutory and regulatory changes, possible prospective rate adjustments and other administrative rulings, rate freezes and funding reductions. Reductions in amounts paid by this contract for our services or changes in methods or regulations governing payments for our services could materially adversely affect our revenue.

# Item 8. Financial Statements and Supplementary Data

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## Management's Report on Internal Control Over Financial Reporting

Our management has the responsibility for establishing and maintaining adequate internal control over financial reporting for the registrant, as such term is defined in the Securities Exchange Act of 1934 Rule 13a-15(f). Under the supervision and with the participation of our principal executive officer and principal financial officer, we conducted an assessment, as of December 31, 2006, of the effectiveness of our internal control over financial reporting based on the criteria set forth by the Committee of Sponsoring Organizations of the Treadway Commission in Internal Control–Integrated Framework.

We designed our internal control over financial reporting to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. Our internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (3) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

All internal control systems, no matter how well designed, have inherent limitations. Therefore, even those systems determined to be effective can provide only reasonable assurance with respect to financial statement preparation and presentation. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

We completed the following acquisitions in 2006, which we excluded from the evaluation of the effectiveness of our internal control over financial reporting.

Acquired entity	Date of acquisition
Innovative Employment Solutions	August 4, 2006
Correctional Services	October 5, 2006

Period from date of

The following table highlights the significance of the acquisitions completed in 2006 to our consolidated financial statements at December 31, 2006 (in thousands):

			acquisition to December 31, 2006
	Assets	Liabilities	Revenue
Innovative Employment Solutions	\$ 10,706	\$ 1,554	\$ 5,967
Correctional Services	\$ 3,967	\$ 829	\$ 2,203
Total of all acquisitions completed in 2006 excluded from the evaluation of the effectiveness of internal control over financial			
reporting	\$ 14,673	\$ 2,383	\$ 8,170
The Providence Service Corporation ("PRSC")	\$192,335	\$33,279	\$191,857
Percentage of PRSC	8%	7%	4%

The Securities and Exchange Commission, or SEC, in response to questions regarding the interpretation of Release No. 34-47986, has acknowledged that it might not be possible to conduct an assessment of an acquired business's internal control over financial reporting in the period between the acquisition date and the date of management's assessment. In such instances, the SEC requires that we must identify the acquired business

excluded and indicate the significance of the acquired business to our consolidated financial statements. Additionally, we must disclose any material change to our internal control over financial reporting due to the acquisition pursuant to the Securities Exchange Act of 1934 Rule 13a-15(d). Furthermore, the SEC limits the period in which we may omit an assessment of the acquired business's internal control over financial reporting to one year from the date of acquisition. We believe our exclusion of the acquired companies noted above from our assessment of internal control over financial reporting as of December 31, 2006 is consistent with the SEC's requirements.

Based on our assessment, we concluded our internal control over financial reporting is effective as of December 31, 2006.

McGladrey & Pullen, LLP, an independent registered public accounting firm, which audited our consolidated financial statements included in this report on Form 10-K has issued an attestation report on our assessment of internal control over financial reporting. McGladrey & Pullen, LLP's attestation report is also included in this report on Form 10-K.

## Report of Independent Registered Public Accounting Firm

To the Board of Directors The Providence Service Corporation Tucson, AZ

We have audited management's assessment, included in the accompanying Management's Report of Internal Control Over Financial Reporting, that The Providence Service Corporation maintained effective internal control over financial reporting as of December 31, 2006, based on criteria established in Internal Control—Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). The Providence Service Corporation's management is responsible for maintaining effective internal control over financial reporting and for its assessment of the effectiveness of internal control over financial reporting. Our responsibility is to express an opinion on management's assessment and an opinion on the effectiveness of the company's internal control over financial reporting based on our audit.

We conducted our audit in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether effective internal control over financial reporting was maintained in all material respects. Our audit included obtaining an understanding of internal control over financial reporting, evaluating management's assessment, testing and evaluating the design and operating effectiveness of internal control, and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion.

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (3) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

In our opinion, management's assessment that The Providence Service Corporation maintained effective internal control over financial reporting as of December 31, 2006, is fairly stated, in all material respects, based on criteria established in Internal Control—Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). Also in our opinion, The Providence Service Corporation maintained, in all material respects, effective internal control over financial reporting as of December 31, 2006, based on criteria established in Internal Control—Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

We have also audited, in accordance with the standards of the Public Company Accounting Oversight Board (United States), the accompanying consolidated financial statements of The Providence Service Corporation and our report dated March 15, 2007 expressed an unqualified opinion thereon.

/s/ McGladrey & Pullen, LLP

Phoenix, AZ March 15, 2007

## Report of Independent Registered Public Accounting Firm

To the Board of Directors The Providence Service Corporation Tucson, AZ

We have audited the accompanying consolidated balance sheets of The Providence Service Corporation and subsidiaries as of December 31, 2006 and 2005, and the related consolidated statements of income, stockholders' equity and cash flows for each of the three years in the period ended December 31, 2006. These financial statements are the responsibility of the Company's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of The Providence Service Corporation and subsidiaries as of December 31, 2006 and 2005, and the results of their operations and their cash flows for each of the three years in the period ended December 31, 2006, in conformity with U.S. generally accepted accounting principles.

Our audits of the consolidated financial statements were conducted in accordance with the standards of the Public Company Accounting Oversight Board (United States) and were made for the purpose of forming an opinion on the basic consolidated financial statements taken as a whole. The consolidated supplemental schedule II listed in Item 15(a)(2) of this Form 10-K is presented for purposes of complying with the Securities and Exchange Commission's rules and is not a part of the basic consolidated financial statements. The financial statement schedule is the responsibility of The Providence Service Corporation's management. Our responsibility is to express an opinion based on our audits of the consolidated financial statement. In our opinion, the financial statement schedule, when considered in relation to the basic consolidated financial statements taken as a whole, presents fairly in all material respects the information set forth therein.

We also have audited, in accordance with the standards of the Public Company Accounting Oversight Board (United States), the effectiveness of The Providence Service Corporation and subsidiaries' internal control over financial reporting as of December 31, 2006, based on criteria established in Internal Control—Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO) and our report dated March 15, 2007 expressed an unqualified opinion on management's assessment of the effectiveness of The Providence Service Corporation and subsidiaries' internal control over financial reporting and an unqualified opinion on the effectiveness of The Providence Service Corporation's internal control over financial reporting.

As described in Note 12 to the financial statements, the Company changed its method of accounting for stock-based compensation upon the adoption of Statement of Financial Accounting Standard No. 123R.

/s/ McGladrey & Pullen, LLP

Phoenix, AZ March 15, 2007

# **Consolidated Balance Sheets**

Asset         Carent assets:           Cash and cash equivalents         8,994,243         \$40,702,730           Accounts receivable—billed, net of allowance of \$523,000 in 2005 and \$19,971,70         36,148,148         4,857,17         21,343,64           Accounts receivable—billed, net of allowance of \$523,000 in 2005 and \$19,971,70         36,148,148         4,857,17         21,343,64           Accounts receivable—unbilled         4,857,17         2,314,72         88,146           Accounts receivable         2,363,77         88,146         175,000         2,293,73           Other receivables         2,363,77         88,146         4,283,97         19,466         4,283,97           Prepaid expenses and other         2,849,75         97,464         2,383,75         19,466         4,283,97         19,466         2,383,75         19,466         2,383,75         19,466         2,383,75         19,466         2,383,75         19,466         2,383,75         19,466         2,383,75         19,466         2,383,75         19,466         2,383,75         19,466         2,983,75         19,466         2,983,75         19,466         2,983,75         19,466         2,983,75         19,466         2,983,75         19,466         2,983,75         19,466         2,983,75         19,466         2,983,75		December 31,	
Current assets:         Cash and cash equivalents         \$ 8,994,243         \$ 40,702,730           Accounts receivable—billed, net of allowance of \$523,000 in 2005 and \$55.3 million in 2006         19,971,707         36,148,148           Accounts receivable—unbilled         4,485,717         2,134,364           Management fee receivable         6,623,182         7,341,794           Other receivables         2,363,277         881,464           Restricted cash         175,000         2,299,733           Prepaid expenses and other         4,504,566         4,283,997           Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,422         9573,2776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,406,00         92,937,131           Restricted cash, less current portion         11,775,000         62,110,000           Other assets         11,09,737         1,174,664           Total current liabilities         2,134,166         2,902,284		2005	2006
Cash and cash equivalents         \$ 8,994,243         \$ 4,0702,730           Accounts receivable—billed, net of allowance of \$523,000 in 2005 and \$53 million in 2006         19,971,707         36,148,148           Accounts receivable—unbilled         4,485,717         2,134,364           Management fee receivable         6,623,182         7,341,794           Other receivables         2,363,277         881,464           Restricted cash         175,000         2,299,733           Prepaid expenses and other         4,504,566         428,399,70           Notes receivable         2,884,95         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         1,199,737         1,174,654           Total assets         1,190,273         1,174,654           Total assets         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accrued expenses         11,282,802         2,1	Assets		
Accounts receivable—billed, net of allowance of \$523,000 in 2005 and         19,971,707         36,148,148           Accounts receivable—unbilled         4,485,717         2,134,364           Management fee receivable         6,623,182         7,341,794           Other receivables         2,363,277         881,464           Restricted cash         15,000         2,299,733           Prepaid expenses and other         4,504,566         4,283,997           Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,372,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,562,63           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         21,100         6,211,000           Total assets         21,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284	Current assets:		
\$5.3 million in 2006       19,971,707       36,148,148         Accounts receivable—unbilled       4,485,717       2,134,364         Management fee receivables       2,363,277       881,464         Restricted cash       175,000       2,299,733         Prepaid expenses and other       4,504,566       4,283,997         Notes receivable       288,495       974,643         Deferred tax assets       790,238       965,903         Total current assets       48,196,425       95,732,776         Property and equipment, net       2,384,776       2,783,651         Notes receivable, less current portion       1,318,981       739,406         Goodwill       44,731,646       56,656,263         Intangible assets, net       19,496,109       29,037,131         Restricted cash, less current portion       1,109,737       1,174,654         Total assets       1,109,737       1,174,654         Total assets       2,134,166       2,902,284         Accounts payable       2,134,166       2,902,284         Accounts payable       2,134,166       2,902,284         Accounts payable       2,134,166       2,902,284         Accourde expenses       11,282,802       21,587,743         Deferred reve	Cash and cash equivalents	\$ 8,994,243	\$ 40,702,730
Accounts receivable—unbilled         4,485,717         2,134,364           Management fee receivable         6,623,182         7,341,794           Other receivabless         2,363,277         881,464           Restricted cash         175,000         2,299,733           Prepaid expenses and other         4,504,566         4,283,997           Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         447,31,646         56,656,263           Intangible assets, net         1,775,000         621,000           Other assets         1,109,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity         \$11,282,802         \$21,587,743           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Current liabiliti	Accounts receivable—billed, net of allowance of \$523,000 in 2005 and		
Management fee receivables         6,623,182         7,341,794           Other receivables         2,363,277         881,464           Restricted cash         175,000         2,299,733           Prepaid expenses and other         4,504,566         4,283,997           Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         1,1946,109         29,037,131           Restricted cash, less current portion         1,197,373         1,174,654           Total assets         31,901,267         \$192,334,881           Liabilities and stockholders' equity           Current liabilities         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accound expenses         11,282,802         21,587,743           Deferred revenue         1,859,117         2,986,187           Current portion of long-term obligations <td>\$5.3 million in 2006</td> <td>19,971,707</td> <td>36,148,148</td>	\$5.3 million in 2006	19,971,707	36,148,148
Other receivables         2,363,277         881,464           Restricted cash         175,000         2,299,733           Prepaid expenses and other         4,504,566         4,283,997           Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,109,737         1,174,664           Total assets         \$11,007,373         1,174,664           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity           Current liabilities         2,134,166         2,902,284           Accrued expenses         11,282,802         21,587,743           Deferred revenue         182,996         790,582           Reinsurance liability reserve         182,996         790,582           Reinsurance liabilities         3,983,036         4,060,677           Long-term obligations, less cur	Accounts receivable—unbilled	4,485,717	2,134,364
Restricted cash         175,000         2,299,733           Prepaid expenses and other         4,504,566         4,283,997           Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         11,09,737         1,174,654           Total assets         \$11,001,267         \$192,334,881           Total assets         \$2,134,166         2,902,284           Accrued expenses         11,282,802         21,587,743           Deferred revenue         182,968         790,582           Reinsurance liability reserve         18,59,117         2,986,187           Current portion of long-term obligations         3,983,036         4,060,677           Long-term obligations, less current portion         19,542,404         28,599,175 <td>Management fee receivable</td> <td>6,623,182</td> <td>7,341,794</td>	Management fee receivable	6,623,182	7,341,794
Prepaid expenses and other         4,504,566         4,283,997           Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,175,000         6,211,000           Other assets         \$119,012,674         \$192,334,881           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity         2         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         1,859,117         2,986,187           Current piantilities         790,582         3,893,03         332,379           Total current liabilities reserve         1,859,117         2,986,187           Current portion of long-term obligations	Other receivables	2,363,277	881,464
Notes receivable         288,495         974,643           Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         1,109,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Total assets         \$119,012,674         \$192,334,881           Accounts payable         \$11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         3,983,303         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity         9,822         12,171           Common stock: Authorized 40,000,000 shares; \$0.001 per value; 9,822,486         7	Restricted cash	175,000	2,299,733
Deferred tax assets         790,238         965,903           Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,465           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         11,09,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Total assets         \$119,012,674         \$192,334,881           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         3,983,036         4,060,677           Deferred tax liabilities         3,983,036         4,060,677	Prepaid expenses and other	4,504,566	4,283,997
Total current assets         48,196,425         95,732,776           Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         11,109,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Current liabilities         2         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accrued expenses         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity         2         12,171           Additional paid-in capital         72,954,411	Notes receivable	288,495	974,643
Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         11,09,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity           Current liabilities:           Accounts payable         2,134,166         2,902,284           Accrued expenses         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:         2         12,171           Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         4         72,954,411         141,380,761 <td>Deferred tax assets</td> <td>790,238</td> <td>965,903</td>	Deferred tax assets	790,238	965,903
Property and equipment, net         2,384,776         2,783,651           Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         11,09,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity           Current liabilities:           Accounts payable         2,134,166         2,902,284           Accrued expenses         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:         2         12,171           Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         4         72,954,411         141,380,761 <td>Total current assets</td> <td>48,196,425</td> <td>95,732,776</td>	Total current assets	48,196,425	95,732,776
Notes receivable, less current portion         1,318,981         739,406           Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         11,09,737         1,74,654           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity           Current liabilities:           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:         2         12,171           Common stock: Authorized 40,000,000 shares; \$0.001 par	Property and equipment, net		
Goodwill         44,731,646         56,656,263           Intangible assets, net         19,496,109         29,037,131           Restricted cash, less current portion         1,775,000         6,211,000           Other assets         1,109,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity           Current liabilities:           Accounts payable         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accounts payable         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         19,542,404         28,599,175           Deferred tax liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:           Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         3,983,036         4,060,677           Additional paid-in capital			
Restricted cash, less current portion         1,775,000         6,211,000           Other assets         1,109,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity           Current liabilities:           Accounts payable         2,134,166         2,902,284           Accounted expenses         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         19,542,404         28,599,175           Deferred tax liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:           Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         9,822         12,171           Additional paid-in capital         72,954,411         141,380,761           Retained earnings         8,580,845         17,962,163           Less 146,905 treasury shares, at cost         298,746         298,746           Total stockhold	*	44,731,646	56,656,263
Other assets         1,109,737         1,174,654           Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity           Current liabilities:           Accounts payable         2,134,166         2,902,284           Accrued expenses         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:           Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         9,822         12,171           Additional paid-in capital         72,954,411         141,380,761           Retained earnings         8,580,845         17,962,163           Less 146,905 treasury shares, at cost         298,746         298,746           Total stockholders' equity         81,246,332         159,056,349	Intangible assets, net	19,496,109	29,037,131
Total assets         \$119,012,674         \$192,334,881           Liabilities and stockholders' equity         \$12,134,166         2,902,284           Current liabilities:         \$11,282,802         21,587,743           Accrued expenses         118,2986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         19,542,404         28,599,175           Deferred tax liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         9,822         12,171           Additional paid-in capital         72,954,411         141,380,761           Retained earnings         8,580,845         17,962,163           Less 146,905 treasury shares, at cost         298,746         298,746           Total stockholders' equity         81,246,332         159,056,349	Restricted cash, less current portion	1,775,000	6,211,000
Liabilities and stockholders' equity           Current liabilities:         2,134,166         2,902,284           Accounts payable         2,134,166         2,902,284           Accrued expenses         11,282,802         21,587,743           Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         19,542,404         28,599,175           Deferred tax liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         9,822         12,171           Additional paid-in capital         72,954,411         141,380,761           Retained earnings         8,580,845         17,962,163           Less 146,905 treasury shares, at cost         298,746         298,746           Total stockholders' equity         81,246,332         159,056,349	Other assets	1,109,737	1,174,654
Current liabilities:         Accounts payable       2,134,166       2,902,284         Accrued expenses       11,282,802       21,587,743         Deferred revenue       182,986       790,582         Reinsurance liability reserve       1,859,117       2,986,187         Current portion of long-term obligations       4,083,333       332,379         Total current liabilities       19,542,404       28,599,175         Deferred tax liabilities       3,983,036       4,060,677         Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Retained earnings       81,545,078       159,355,095         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349	Total assets	\$119,012,674	\$192,334,881
Accounts payable       2,134,166       2,902,284         Accrued expenses       11,282,802       21,587,743         Deferred revenue       182,986       790,582         Reinsurance liability reserve       1,859,117       2,986,187         Current portion of long-term obligations       4,083,333       332,379         Total current liabilities       19,542,404       28,599,175         Deferred tax liabilities       3,983,036       4,060,677         Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:       Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Retained earnings       81,545,078       159,355,095         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349	Liabilities and stockholders' equity		
Accrued expenses       11,282,802       21,587,743         Deferred revenue       182,986       790,582         Reinsurance liability reserve       1,859,117       2,986,187         Current portion of long-term obligations       4,083,333       332,379         Total current liabilities       19,542,404       28,599,175         Deferred tax liabilities       3,983,036       4,060,677         Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Retained earnings       81,545,078       159,355,095         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349			
Deferred revenue         182,986         790,582           Reinsurance liability reserve         1,859,117         2,986,187           Current portion of long-term obligations         4,083,333         332,379           Total current liabilities         19,542,404         28,599,175           Deferred tax liabilities         3,983,036         4,060,677           Long-term obligations, less current portion         14,240,902         618,680           Stockholders' equity:           Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         9,822         12,171           Additional paid-in capital         72,954,411         141,380,761           Retained earnings         8,580,845         17,962,163           Less 146,905 treasury shares, at cost         298,746         298,746           Total stockholders' equity         81,246,332         159,056,349	* *		
Reinsurance liability reserve       1,859,117       2,986,187         Current portion of long-term obligations       4,083,333       332,379         Total current liabilities       19,542,404       28,599,175         Deferred tax liabilities       3,983,036       4,060,677         Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349	*		
Current portion of long-term obligations       4,083,333       332,379         Total current liabilities       19,542,404       28,599,175         Deferred tax liabilities       3,983,036       4,060,677         Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486 <ul> <li>and 12,171,127 issued and outstanding (including treasury shares)</li> <li>9,822</li> <li>12,171</li> <li>Additional paid-in capital</li> <li>72,954,411</li> <li>141,380,761</li> <li>Retained earnings</li> <li>8,580,845</li> <li>17,962,163</li> </ul> Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349			
Total current liabilities       19,542,404       28,599,175         Deferred tax liabilities       3,983,036       4,060,677         Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349			
Deferred tax liabilities       3,983,036       4,060,677         Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349	Current portion of long-term obligations	4,083,333	332,379
Long-term obligations, less current portion       14,240,902       618,680         Stockholders' equity:       Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486 and 12,171,127 issued and outstanding (including treasury shares)       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349	Total current liabilities	19,542,404	28,599,175
Stockholders' equity:         Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         and 12,171,127 issued and outstanding (including treasury shares)       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Less 146,905 treasury shares, at cost       81,545,078       159,355,095         Total stockholders' equity       81,246,332       159,056,349	Deferred tax liabilities	3,983,036	4,060,677
Common stock: Authorized 40,000,000 shares; \$0.001 par value; 9,822,486         and 12,171,127 issued and outstanding (including treasury shares)       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         Less 146,905 treasury shares, at cost       81,545,078       159,355,095         Total stockholders' equity       81,246,332       159,056,349		14,240,902	618,680
and 12,171,127 issued and outstanding (including treasury shares)       9,822       12,171         Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         81,545,078       159,355,095         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349			
Additional paid-in capital       72,954,411       141,380,761         Retained earnings       8,580,845       17,962,163         81,545,078       159,355,095         Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349	*		
Retained earnings         8,580,845         17,962,163           81,545,078         159,355,095           Less 146,905 treasury shares, at cost         298,746         298,746           Total stockholders' equity         81,246,332         159,056,349		/	
Less 146,905 treasury shares, at cost       81,545,078       159,355,095         Total stockholders' equity       298,746       298,746         81,246,332       159,056,349			
Less 146,905 treasury shares, at cost       298,746       298,746         Total stockholders' equity       81,246,332       159,056,349	Retained earnings	8,580,845	17,962,163
Total stockholders' equity		81,545,078	159,355,095
	Less 146,905 treasury shares, at cost	298,746	298,746
Total liabilities and stockholders' equity	Total stockholders' equity	81,246,332	159,056,349
	Total liabilities and stockholders' equity	\$119,012,674	\$192,334,881

# **Consolidated Statements of Income**

	Year ended December 31,			
	2004	2005	2006	
Revenues:				
Home and community based services	\$73,106,046	\$115,466,600	\$152,067,238	
Foster care services	13,178,098	15,795,179	21,912,942	
Management fees	10,681,500	14,446,589	17,876,864	
	96,965,644	145,708,368	191,857,044	
Operating expenses:				
Client service expense (1)	71,883,507	108,938,934	149,516,271	
General and administrative expense (1)	12,178,927	18,178,436	23,436,425	
Depreciation and amortization	1,325,420	2,093,753	3,463,159	
Total operating expenses	85,387,854	129,211,123	176,415,855	
Operating income	11,577,790	16,497,245	15,441,189	
Other (income) expense:				
Interest expense	432,729	1,033,019	855,288	
Interest income	(175,366)	(268,182)	(1,456,409)	
Income before income taxes	11,320,427	15,732,408	16,042,310	
Provision for income taxes	4,235,363	6,306,962	6,660,992	
Net income	7,085,064	9,425,446	9,381,318	
Earnings per common share:				
Basic	\$ 0.77	\$ 0.97	\$ 0.82	
Diluted	\$ 0.76	\$ 0.95	\$ 0.80	
Weighted-average number of common shares outstanding:				
Basic	9,216,988	9,667,416	11,472,408	
Diluted	9,355,480	9,884,878	11,676,323	

<sup>(1)</sup> Includes related party expenses of \$77,000, \$129,000 and \$126,000 for the years ended December 31, 2004, 2005 and 2006, respectively.

# Consolidated Statements of Stockholders' Equity

	Common	Stock	Additional Paid-In	Retained Earnings	Treasu	ıry Stock	
	Shares	Amount	Capital	(Deficit)	Shares	Amount	Total
Balance at December 31, 2003 Sale of stock in public offering, net of	8,481,839	\$ 8,482	\$ 51,772,612	\$ (7,929,665)	135,501	\$(118,562)	\$ 43,732,867
offering costs	862,500	862	12,640,202		_	_	12,641,064
Stock based compensation	_		143,693	_	_	_	143,693
Exercise of employee stock options	142,540	143	1,175,317		11,404	(180, 184)	
Net income				7,085,064			7,085,064
Balance at December 31, 2004 Common stock issued in connection	9,486,879	9,487	65,731,824	(844,601)	146,905	(298,746)	64,597,964
with acquisition of business Adjustment to initial public offering	117,371	117	3,017,491	_	_	_	3,017,608
costs	_	_	55,166	_	_	_	55,166
initial public offering	_	_	(171,897)	_		_	(171,897)
Stock based compensation	_	_	601,041	_	_	_	601,041
Exercise of employee stock options	218,236	218	3,720,786	_		_	3,721,004
Net income				9,425,446			9,425,446
Balance at December 31, 2005 Sale of stock in public offering, net of	9,822,486	9,822	72,954,411	8,580,845	146,905	(298,746)	81,246,332
offering costs	2,000,000	2,000	59,548,195	_		_	59,550,195
Stock based compensation  Exercise of employee stock options including tax benefit of \$2.0	_	_	471,902	_	_	_	471,902
million	348,641	349	8,416,329	_	_	_	8,416,678
initial public offering	_	_	(10,076)		_	_	(10,076)
Net income				9,381,318			9,381,318
Balance at December 31, 2006	12,171,127	\$12,171	\$141,380,761	\$17,962,163	146,905	\$(298,746)	\$159,056,349

# **Consolidated Statements of Cash Flows**

	Year ended December 31,		
	2004	2005	2006
Operating activities			
Net income	\$ 7,085,064	\$ 9,425,446	\$ 9,381,318
Adjustments to reconcile net income to net cash provided by operating activities:			
Depreciation	712,044	928,136	1,075,680
Amortization	613,376	1,165,617	2,387,479
Amortization of deferred financing costs	102,110	121,563	157,640
Deferred income taxes	7,727	(68,444)	(316,869)
Stock based compensation	143,693	601,041	471,902
Excess tax benefit upon exercise of stock options	496,589	1,171,248	_
Changes in operating assets and liabilities, net of effects of			
acquisitions:			
Billed and unbilled accounts receivable, net	(6,178,346)	(3,678,707)	(10,676,547)
Management fee receivable	(1,425,577)	(1,596,027)	(855,031)
Other receivable	_	(2,363,277)	1,517,380
Reinsurance liability reserve	_	1,859,117	1,127,070
Prepaid expenses and other	(1,924,331)	(1,524,133)	157,583
Accounts payable and accrued expenses	1,965,200	3,178,369	2,609,535
Deferred revenue	402,327	(765,448)	(236,741)
Net cash provided by operating activities	1,999,876	8,454,501	6,800,399
Investing activities			
Purchase of property and equipment	(874,869)	(917,184)	(1,075,940)
Purchase of intangibles	(1,606,444)	(2,155,669)	_
Acquisition of businesses, net of cash acquired	(15,830,579)	(24,335,421)	(17,604,500)
Redemption of held-to-maturity investments	4,000,000	_	_
Advances to managed entity	(875,000)		
Restricted cash for contract performance	(513,325)	(989,175)	(6,560,733)
Purchase of short-term investments, net	_	(40,109)	(148,860)
Working capital advances to third party	_	(225,000)	(251,283)
(Advances to) distributions received from former managed entity		(100,135)	69,710
Net cash used in investing activities	(15,700,217)	(28,762,693)	(25,571,606)
Financing activities	(02.661)		
Net payments on revolving note	(93,661)	(127.200)	_
Payments of capital leases	(92,501)	(135,389)	_
exercise	498,687	2,549,756	6,507,282
Excess tax benefit upon exercise of stock options	_	_	1,909,398
offering, net	12,641,064	(225,030)	59,593,251
Repayments of short-term debt	(1,400,000)		
Proceeds from (repayments of) long-term debt	(2,100,000)	16,655,555	(17,433,981)
Debt financing costs	(100,000)	(199,940)	(96,256)
Net cash provided by financing activities	9,353,589	18,644,952	50,479,694
Net change in cash	(4,346,752)	(1,663,240)	31,708,487
Cash at beginning of period	15,004,235	10,657,483	8,994,243
Cash at end of period	\$ 10,657,483	\$ 8,994,243	\$ 40,702,730

See accompanying notes

# **Supplemental Cash Flow Information**

	Year ended December 31,		
	2004	2005	2006
Supplemental cash flow information Cash paid for interest	\$ 346,218	\$ 814,326	\$ 756,873
Cash paid for income taxes	\$ 3,651,882	\$ 5,539,549	\$ 4,871,728
Notes payable issued for acquisition of business	\$ 1,000,000	\$ 668,680	\$
Common stock issued for: Acquisitions	\$	\$ 3,017,608	\$
Business acquisitions: Purchase price Costs of acquisition Less cash acquired	\$15,240,000 711,113 (120,534)	\$24,419,085 211,288 (294,952)	\$16,075,362 1,619,643 (90,505)
Acquisition of business, net of cash acquired	\$15,830,579	\$24,335,421	\$17,604,500

## **Notes to Consolidated Financial Statements**

December 31, 2006

## 1. Summary of Critical Accounting Estimates and Description of Business

## **Description of Business**

The Providence Service Corporation (the "Company") is a privatization company specializing in alternatives to institutional care. The Company responds to governmental privatization initiatives in adult and juvenile justice, corrections, social services, welfare systems, education and workforce development by providing home-based and community-based counseling services and foster care to at-risk families and children. These services are purchased primarily by state, city, and county levels of government, and are delivered under block purchase, cost based and fee-for-service arrangements. The Company also contracts with not-for-profit organizations to provide management services for a fee. The Company operates in 36 states and the District of Columbia.

## **Principles of Consolidation**

The accompanying consolidated financial statements include the accounts of the Company and all of its wholly owned subsidiaries. Significant intercompany accounts and transactions have been eliminated in consolidation.

## **Cash Equivalents**

Cash and cash equivalents include all cash balances and highly liquid investments with an initial maturity of three months or less. Investments in cash equivalents are carried at cost, which approximates fair value. The Company places its temporary cash investments with high credit quality financial institutions. At times such investments may be in excess of the Federal Deposit Insurance Corporation (FDIC) insurance limit.

#### **Restricted Cash**

At December 31, 2005 and 2006, the Company had approximately \$2.0 million and \$8.5 million of restricted cash, respectively. Of the restricted cash amount at December 31, 2005 and 2006, \$175,000 served as collateral for irrevocable standby letters of credit that provide financial assurance that the Company will fulfill its obligations with respect to certain contracts. Furthermore, at December 31, 2005 and 2006, approximately \$1.8 million and \$6.2 million, respectively, served as collateral for irrevocable standby letters of credit to secure any reinsured claims losses under the Company's general and professional liability and workers' compensation reinsurance programs and was classified as noncurrent assets in the accompanying balance sheets. The remaining balance of approximately \$2.1 million at December 31, 2006 is held in escrow related the Company's obligations under arrangements with certain governmental agencies through its Correctional Services Business acquired in October 2006 as more fully described in note 5 below. At December 31, 2006, approximately \$6.4 million of the restricted cash was held in custody by the Bank of Tucson. In addition, the cash is restricted as to withdrawal or use, and is currently invested in certificates of deposit. The remaining balance of approximately \$2.1 million of the restricted cash is also restricted as to withdrawal or use, and is currently held in various non-interest bearing bank accounts related to the Correctional Services Business.

#### **Short-Term Investments**

As part of its cash management program, the Company from time to time maintains short-term investments. These investments have a term to earliest maturity of less than one year and are comprised of certificates of deposit. These investments are carried at cost, which approximates market.

#### **Concentration of Credit Risk**

Contracts with governmental agencies and not-for-profit subrecipients of governmental agencies accounted for approximately 84%, 86% and 82% of the Company's revenue for the years ended December 31, 2004, 2005 and 2006, respectively.

#### **Fair Value of Financial Instruments**

The carrying amounts of cash and cash equivalents, accounts receivable, notes receivable, management fee receivable and accounts payable approximate their fair value because of the relatively short-term maturity of these instruments. The fair value of the Company's long-term obligations is estimated based on interest rates for the same or similar debt offered to the Company having same or similar remaining maturities and collateral requirements. The carrying amount of the long-term obligations approximates their fair value at December 31, 2005 and 2006.

#### Accounts Receivable and Allowance for Doubtful Accounts

Clients are referred to the Company through governmental social services programs and it only provides services at the direction of a payer under a contractual arrangement. These circumstances have historically minimized any uncollectible amounts for services rendered. However, the Company recognizes that not all amounts recorded as accounts receivable will ultimately be collected.

The Company records all accounts receivable amounts at their contracted amount, less an allowance for doubtful accounts. The Company maintains an allowance for doubtful accounts at an amount it estimates to be sufficient to cover the risk that an account will not be collected. The Company regularly evaluates its accounts receivable, especially receivables that are past due, and reassesses its allowance for doubtful accounts based on specific client collection issues. The Company pays particular attention to amounts outstanding for 365 days and longer. Any account receivable older than 365 days is deemed uncollectible and written off or fully allowed for unless the Company has specific information from the payer that payment for those amounts is forthcoming. In circumstances where the Company is aware of a specific payer's inability to meet its financial obligation, the Company records a specific addition to its allowance for doubtful accounts to reduce the net recognized receivable to the amount the Company reasonably expects to collect.

Under certain of the Company's contracts, billings do not coincide with revenue recognized on the contract due to payer administrative issues. These unbilled accounts receivable represent revenue recorded for which no amount has been invoiced. Unbilled amounts are considered current when billed, which generally occurs within one year from the date of service.

The Company's write-off experience for the years ended December 31, 2004, 2005 and 2006 was less than 1%.

## **Property and Equipment**

Property and equipment are stated at cost. Depreciation is provided using the straight-line method over the estimated useful life of the assets. Maintenance and repairs are charged to earnings when they are incurred. Upon the disposition of any asset, its accumulated depreciation is deducted from the original cost, and any gain or loss is reflected in current earnings.

## **Impairment of Long-Lived Assets**

Goodwill

The Company analyzes the carrying value of goodwill at the end of each fiscal year and between annual valuations if events occur or circumstances change that would more likely than not reduce the fair value of the

reporting unit below its carrying value. Such circumstances could include, but are not limited to: (1) a significant adverse change in legal factors or in business climate, (2) unanticipated competition, or (3) an adverse action or assessment by a regulator. When determining whether goodwill is impaired, the Company compares the fair value of the reporting unit to which the goodwill is assigned to the reporting unit's carrying amount, including goodwill. The Company uses valuation techniques consistent with a market approach by deriving a multiple of the Company's EBITDA (earnings before interest, taxes, depreciation and amortization) based on the market value of the Company's common stock at year end and then applying this multiple to each reporting unit's EBITDA for the year to determine the fair value of the reporting unit. If the carrying amount of a reporting unit exceeds its fair value, then the amount of the impairment loss must be measured. The impairment loss would be calculated by comparing the implied fair value of reporting unit goodwill to its carrying amount. In calculating the implied fair value of reporting unit goodwill, the fair value of the reporting unit is allocated to all of the other assets and liabilities of that unit based on their fair values. The excess of the fair value of a reporting unit over the amount assigned to its other assets and liabilities is the implied fair value of goodwill. An impairment loss would be recognized when the carrying amount of goodwill exceeds its implied fair value. The Company's annual evaluation of goodwill completed as of December 31, 2006 resulted in no impairment loss.

## Intangible assets subject to amortization

The Company separately values all acquired identifiable intangible assets apart from goodwill. The Company allocated a portion of the purchase consideration to management contracts and customer relationships acquired in 2004, 2005 and 2006 based on the expected direct or indirect contribution to future cash flows on a discounted cash flow basis over the useful life of the assets.

The Company assesses whether any relevant factors limit the period over which acquired assets are expected to contribute directly or indirectly to future cash flows for amortization purposes. With respect to acquired management contracts, the useful life is limited by the stated terms of the agreements. The Company determines an appropriate useful life for acquired customer relationships based on the expected period of time it will provide services to the payer.

While the Company uses discounted cash flows to value the acquisition of intangible assets, the Company has elected to use the straight-line method of amortization to determine amortization expense. If applicable, the Company assesses the recoverability of the unamortized balance of its long-lived assets based on undiscounted expected future cash flows. Should the review indicate that the carrying value is not fully recoverable, the excess of the carrying value over the fair value of any intangible asset is recognized as an impairment loss.

## **Deferred Financing Costs**

The Company capitalizes expenses incurred in connection with its long-term debt obligations and amortizes them over the term of the respective debt agreements. Deferred financing costs, net of amortization, totaling approximately \$427,000 and \$365,000 at December 31, 2005 and 2006, are included in "Other assets" in the accompanying consolidated balance sheets.

#### **Revenue Recognition**

The Company recognizes revenue at the time services are rendered at predetermined amounts stated in the Company's contracts and when the collection of these amounts is considered to be reasonably assured.

At times the Company may receive funding for certain services in advance of services actually being rendered. These amounts are reflected in the accompanying consolidated balance sheets as deferred revenue until the actual services are rendered.

*Fee-for-service contracts.* Revenues related to services provided under fee-for-service contracts are recognized as revenue at the time services are rendered and collection is determined to be reasonably assured. Such services are provided at established billing rates.

Cost based service contracts. Revenues from the Company's cost based service contracts in California are recorded at one-twelfth of the annual contract amount less allowances for certain contingencies such as projected costs not incurred, excess cost per service over the allowable contract rate and/or insufficient encounters. This policy results in recognizing revenue from these contracts based on allowable costs incurred. The annual contract amount is based on projected costs to provide services under the contracts with adjustments for changes in the total contract amount. The Company annually submits projected costs for the coming year which assist the contracting payers in establishing the annual contract amount to be paid for services provided under the contracts. After June 30, which is the contracting payers' year end, the Company submits cost reports which are used by the contracting payers to determine the amount, if any, by which funds paid to the Company for services provided under the contracts were greater than the allowable costs to provide these services. Completion of this review process may take several years from the date the Company submits the cost report. In cases where funds paid to the Company exceed the allowable costs to provide services under contract, the Company may be required to pay back the excess funds.

The Company's cost reports are routinely audited on an annual basis. The Company periodically reviews its provisional billing rates and allocation of costs and provides for estimated adjustments from the contracting payers. The Company believes that adequate provisions have been made in its consolidated financial statements for any adjustments that might result from the outcome of any cost report audits. Differences between the amounts provided and the settlement amounts are recorded in the Company's consolidated statement of income in the year of settlement.

Annual block purchase contract. The Company's annual block purchase contract with The Community Partnership of Southern Arizona ("CPSA"), requires it to provide or arrange for behavioral health services to eligible populations of beneficiaries as defined in the contract. The Company must provide a complete range of behavioral health clinical, case management, therapeutic and administrative services. With the approval of the Arizona State Medicaid Authority the Company no longer has to provide services to every client referred under this contract effective September 1, 2006, but is obliged to provide services only to those clients with a demonstrated medical necessity. Since adopting the medical necessity criteria, the Company has been able to operate within the annual funding allocation guidelines. The annual funding allocation amount is subject to increase when the Company's encounters exceed the contract amount; however, such increases in the annual funding allocation amount are subject to government appropriation and may not be approved. There is no contractual limit to the number of eligible beneficiaries that may be assigned to the Company, or a specified limit to the level of services that may be provided to these beneficiaries if the services are deemed to be medically necessary. Therefore, the Company is at-risk if the costs of providing necessary services exceed the associated reimbursement.

The Company is required to regularly submit service encounters to CPSA electronically. On an on-going basis and at the end of CPSA's June 30 fiscal year, CPSA is obligated to monitor the level of service encounters. If at any time the encounter data is not sufficient to support the year-to-date payments made to the Company, CPSA has the right to prospectively reduce or suspend payments to the Company.

For revenue recognition purposes, the Company's service encounter value (which represents the value of actual services rendered) must equal or exceed 90% of the revenue recognized under its annual block purchase contract. The remaining 10% of revenue recognized each reporting period represents payment for network overhead administrative costs incurred in order to fulfill the Company's obligations under the contract. Administrative costs include, but are not limited to, intake services, clinical liaison oversight for each behavioral health recipient, cultural liaisons, financial assessments and screening, data processing and information systems, staff training, quality and utilization management functions, coordination of care and subcontract administration.

The Company recognizes revenue from its annual block purchase contract corresponding to the service encounter value. If the Company's service encounter value is less than 90% of the amounts received from CPSA, the Company recognizes revenue equal to the service encounter value and defers revenue for any excess amounts received. CPSA has not reduced, withheld, or suspended any payments and the Company believes its encounter data is sufficient to have earned all amounts recorded as revenue under this contract.

If the Company's service encounter value equals 90% of the amounts received from CPSA, the Company recognizes revenue at the contract amount, which is one-twelfth of the established annual contract amount each month.

If the Company's service encounter value exceeds 90% of the contract amount, the Company recognizes revenue in excess of the annual funding allocation amount if collection is reasonably assured. Prior to September 30, 2006, evidence that the collection of additional revenue over the contractual amount was reasonably assured was primarily based on consistent historical evidence of supplemental payments from CPSA. Subsequent to September 30, 2006, and as a result of the failure to obtain supplemental funding for all of the additional revenue over the contractual amount recognized in 2005 and 2006 described below, the Company evaluates additional factors such as cash receipt or written confirmation regarding payment probability related to the determination of whether any such additional revenue over the contractual amount is considered to be reasonably assured. The impact of this change in the Company's evaluation of the collectibility of revenue for supplemental services rendered under this contract subsequent to September 30, 2006 did not have a significant impact on the Company's revenue for the year ended December 31, 2006. As of December 31, 2006, the amount of revenue recognized from this contract in excess of the annual funding allocation amount for the contract year ended June 30, 2006 and the first six months of the contract year ending June 30, 2007 was approximately \$4.5 million. Of this amount, the Company collected \$500,000 and, in accordance with its accounting policy related to allowances for doubtful accounts, the Company reserved approximately \$4.0 million as of December 31, 2006, which included approximately \$1.5 million (net of \$500,000 collected in 2006) that had aged to 365 days at December 31, 2006.

The terms of the contract may be reviewed prospectively and amended as necessary to ensure adequate funding of the Company's contractual obligations.

*Management agreements*. The Company maintains management agreements with a number of not-for-profit social services organizations whereby the Company provides certain management and administrative services for these organizations. In exchange for its services, the Company receives a management fee that is either based on a percentage of the revenues of these organizations or a predetermined fee.

The Company recognizes management fees revenue from its management agreements as such amounts are earned, as defined by the respective management agreements, and collection of such amounts is considered reasonably assured. The Company assesses the likelihood of whether any of its management fees may need to be returned to help the Company's managed entities fund their working capital needs. If the likelihood is other than remote, the Company defers the recognition of all or a portion of the management fees received. To the extent the Company defers management fees as a means of funding any of its managed entities' losses from operations, such amounts are not recognized as management fees revenue until they are ultimately collected from the operating income of the not-for-profit entities.

In addition, as part of the Company's reinsurance program, the Company reinsures a substantial portion of the general and professional liability and workers' compensation cost of certain designated entities it manages through its wholly-owned captive insurance subsidiary, Social Services Providers Captive Insurance Company ("SPCIC"). Further, the Company offered health insurance coverage to employees of certain entities it manages under the Company's self-funded health insurance program through June 2006. In exchange for this liability coverage the Company received a reimbursement equal to the pro-rata share of its managed entities' costs to participate in the Company's reinsurance and self-funded health insurance programs. The Company recorded amounts received from these managed entities as management fees revenue.

Consulting agreements. From time to time the Company may enter into consulting agreements with other entities that provide government sponsored social services. Under the agreements, the Company evaluates and makes recommendations with respect to their management, administrative and operational services. The Company may continue to enter into consulting agreements in the future. In exchange for these consulting services, the Company receives a fixed fee that is either payable upon completion of the services or on a monthly basis. These consulting agreements are generally short-term in nature and are subject to termination by either party at any time, for any reason, upon advance written notice. Revenues related to these services are classified as management fees revenue in the Company's consolidated financial statements and are recognized at the time such consulting services are rendered and collection is determined to be reasonably assured.

The costs associated with generating the Company's management fee and consulting fee revenues are accounted for in client service expense and in general and administrative expense in the accompanying consolidated statements of income.

#### **Income Taxes**

Deferred income taxes are determined by the liability method in accordance with SFAS No. 109, *Accounting for Income Taxes*. Under this method, deferred tax assets and liabilities are determined based on differences between the carrying amounts of assets and liabilities for financial reporting purposes and the amounts used for income tax purposes and are measured using the enacted tax rates and laws that will be in effect when the differences are expected to reverse. The Company records a valuation allowance which includes amounts for state and federal net operating loss carryforwards as more fully described in note 13 below for which the Company has concluded that it is more likely than not that these net operating loss carryforwards will not be realized in the ordinary course of operations.

#### **Stock-Based Compensation Arrangements**

The Company follows the fair value recognition provisions of Statement of Financial Accounting Standards No. 123R, "Share-Based Payment" to account for its stock-based compensation plans as more fully described in note 12 below.

Prior to January 1, 2006, the Company followed the intrinsic value method of accounting for stock-based compensation plans. The following table reflects net income and earnings per share had the Company's stock options been accounted for using the fair value method for the periods prior to January 1, 2006:

	Year ended December 31	
	2004	2005
Net income as reported	\$7,085,064	\$9,425,446
net of income tax benefit	143,693	298,414
based method for all awards, net of income tax benefit	934,646	6,866,961
Adjusted net income	\$6,294,111	\$2,856,899
Earnings per share:		
Basic—as reported	\$ 0.77	\$ 0.97
Basic—as adjusted	\$ 0.68	\$ 0.30
Diluted—as reported	\$ 0.76	\$ 0.95
Diluted—as adjusted	\$ 0.68	\$ 0.29

## **Reinsurance and Self-Funded Insurance Programs**

#### Reinsurance

The Company reinsures a substantial portion of its general and professional liability and workers' compensation costs and the general and professional liability and workers' compensation costs of certain designated entities the Company manages under reinsurance programs through SPCIC. These decisions were made based on current conditions in the insurance marketplace that have led to increasingly higher levels of self-insurance retentions, increasing number of coverage limitations and fluctuating insurance premium rates.

The following table summarizes the Company's insurance coverage under its reinsurance programs:

Reinsurance program	Policy year ending	Reinsurance liability (Per loss with no annual aggregate limit)	Expected loss during policy year	Third-party coverage (Annual aggregate limit)
General and professional liability (1)	April 12, 2007	\$1,000,000	\$335,000	\$4,000,000
Workers' compensation liability (2)	May 15, 2007	\$ 250,000	\$858,000	Up to applicable statutory limits

- (1) Effective April 12, 2006, the Company's reinsurance policy with respect to its general and professional liability reinsurance program was renewed under substantially the same terms as the prior year's policy. Pursuant to a renegotiation of this policy, effective May 23, 2006, SPCIC reinsures the third-party insurer for general and professional liability exposures for the first dollar of each and every loss up to \$1.0 million per loss and \$3.0 million in the aggregate. The gross written premium for this policy is approximately \$1.4 million and the cumulative reserve for expected losses since inception of this reinsurance program in 2005 at December 31, 2006, as indicated by the most recent independent actuarial report dated February 5, 2007, is approximately \$291,000. The excess premium over the Company's expected losses may be used to fund SPCIC's operating expenses, any deficit arising in the workers' compensation liability coverage, to provide for surplus reserves and to fund other risk management activities. In addition, the Company is insured under an umbrella liability insurance policy providing additional coverage in the amount of \$1.0 million per occurrence and \$1.0 million in the aggregate in excess of the policy limits of the general and professional liability policy.
- (2) Effective May 15, 2006, SPCIC reinsures a third-party insurer for the first dollar of each and every loss up to \$250,000 per occurrence with no annual aggregate limit. The third-party insurer provides the Company with a deductible buy back policy with a limit of \$250,000 per occurrence that provides coverage for all states where coverage is required. The gross written premium for this policy is approximately \$1.2 million which is ceded to SPCIC. The cumulative reserve for expected losses since inception of this reinsurance program in 2005 at December 31, 2006, as predicted by the most recent independent actuarial report dated February 5, 2007, is approximately \$1.1 million. In addition, the Company has two workers' compensation policies with this third-party insurer providing statutory limits in excess of the \$250,000 reinsurance limit; one for California and one for all other states for which the Company is required to provide workers' compensation insurance.

SPCIC had restricted cash of approximately \$1.8 million at December 31, 2005 and approximately \$6.2 million at December 31, 2006, which is restricted to secure the reinsured claims losses of SPCIC under the general and professional liability and workers' compensation reinsurance programs. The full extent of claims may not be fully determined for years. Therefore, the estimates of potential obligations are based on recommendations of an independent actuary using historical data, industry data, and the Company's experience. Although management believes that the amounts accrued for losses incurred but not reported under the terms of its reinsurance programs are sufficient, any significant increase in the number of claims or costs associated with these claims made under these programs could have a material adverse effect on the Company's financial results.

Any obligations above the Company's reinsurance program limits are the responsibility of the Company. At December 31, 2006, approximately 23% of the total liability assumed by SPCIC under its reinsurance programs is related to the designated entities managed by the Company that are covered under SPCIC's reinsurance programs.

#### Health Insurance

The Company offered its employees and employees of certain entities it manages through June 2006, an option to participate in a self-funded health insurance program. Health claims under this program are self-funded with a stop-loss umbrella policy with a third party insurer to limit the maximum potential liability for individual claims to \$150,000 per person and for total claims up to \$8.0 million for the program year ending June 30, 2007. Health insurance claims are paid as they are submitted to the plan administrator. The Company maintains accruals for claims that have been incurred but not yet reported to the plan administrator and therefore have not been paid. The incurred but not reported reserve is based on the historical claim lag period and current payment trends of health insurance claims. The liability for the self-funded health plan of approximately \$658,000 and \$746,000 as of December 31, 2005 and 2006, respectively, is recorded in "Reinsurance liability reserve" in the accompanying consolidated balance sheets.

The Company charges its employees a portion of the costs of its self-funded group health insurance programs, and it determines this charge at the beginning of each plan year based upon historical and projected medical utilization data. Any difference between the Company's projections and its actual experience is borne by the Company. Effective July 1, 2006, the managed entities that previously participated in the Company's self-funded and non-self funded health insurance programs obtained separate health insurance policies. The Company is estimating potential obligations for liabilities under this program to reserve what it believes to be a sufficient amount to cover liabilities based on its past experience. Any significant increase in the number of claims or costs associated with claims made under this program above what the Company reserves could have a material adverse effect on its financial results.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the consolidated financial statements and accompanying notes. Some of the more significant estimates impact revenue recognition, accounts receivable and allowance for doubtful accounts, accounting for business combinations, goodwill and other intangible assets, loss reserves for reinsurance and self-funded insurance programs and stock-based compensation.

#### Reclassification

Certain amounts have been reclassified in prior periods in order to conform with the current period presentation with no affect on net income or stockholders' equity.

#### **New Accounting Pronouncements**

The Financial Accounting Standards Board ("FASB") issued FASB Interpretation No. 48, "Accounting for Uncertainty in Income Taxes—an Interpretation of FASB Statement 109" ("FIN 48") in June 2006, which clarifies the accounting for uncertainty in income taxes recognized in a company's financial statements under Statement of Financial Accounting Standards No. 109, "Accounting for Income Taxes." This interpretation provides that the tax effects from an uncertain tax position can be recognized in an enterprise's financial statements only if the enterprise determines that it is more likely than not that the position will be sustained upon examination, based on the technical merits of the position. This interpretation is effective for fiscal years beginning after December 15, 2006. Early application of the provisions of this interpretation is encouraged. The

Company has evaluated the requirements of FIN 48 and does not believe that the provisions of this statement will significantly impact its consolidated financial statements.

FASB issued Statement of Financial Accounting Standards No. 157, "Fair Value Measurement" ("SFAS 157") in September 2006, to define fair value and require that the measurement thereof be determined based on the assumptions that market participants would use in pricing an asset or liability and expand disclosures about fair value measurements. Additionally, SFAS 157 establishes a fair value hierarchy that distinguishes between (1) market participant assumptions developed based on market data obtained from sources independent of the reporting entity and (2) the reporting entity's own assumptions about market participant assumptions developed based on the best information available in the circumstances. SFAS 157 is effective for fiscal years beginning after November 15, 2007. Early application of the provisions of SFAS 157 is encouraged. The Company is evaluating the effect, if any, of adopting SFAS 157 on the Company's consolidated financial statements.

The Securities and Exchange Commission issued Staff Accounting Bulletin No. 108 ("SAB 108") in September 2006 setting forth guidance on the consideration of the effects of prior year misstatements in quantifying current year misstatements for purposes of a materiality assessment. The staff believes registrants must quantify the impact of correcting all misstatements, including both the carryover and reversing effects of prior year misstatements, on the current year financial statements by applying the following methodologies: (1) quantify misstatements based on the amount of the error originating in the current year income statement and (2) quantify misstatements based on the effects of correcting the misstatement existing in the balance sheet at the end of the current year, irrespective of the misstatement's year(s) of origination. Under this guidance a registrant's financial statements would require adjustment when either approach results in quantifying a misstatement that is material, after considering all relevant quantitative and qualitative factors. The guidance in SAB 108 is effective for evaluations made on or after November 15, 2006. The provisions of SAB 108 did not have, and the Company does not believe that these provisions will have, a significant impact, if any, on its consolidated financial statements.

In February 2007, the FASB issued Statement of Financial Accounting Standards No. 159, "The Fair Value Option for Financial Assets and Financial Liabilities—Including an Amendment of FASB Statement No. 115" ("SFAS 159"). This statement permits entities to choose to measure many financial instruments and certain other items at fair value. The objective is to improve financial reporting by providing entities with the opportunity to mitigate volatility in reported earnings caused by measuring related assets and liabilities differently without having to apply complex hedge accounting provisions. The fair value option established by SFAS 159 permits all entities to choose to measure eligible items at fair value at specified election dates. A business entity will report unrealized gains and losses on items for which the fair value option has been elected in earnings at each subsequent reporting date. SFAS 159 is effective for fiscal years beginning after November 15, 2007. Early application of the provisions of SFAS 159 is permitted. The Company is evaluating the effect, if any, of adopting SFAS 159 on its consolidated financial statements.

## **Segment Disclosures**

The Company, through its operating entities, provides home and community based counseling, foster care, and provider network services to families and children who are eligible for social services under state and/or local governmental social services programs. All of the Company's operating entities have been aggregated into one reporting segment under the provisions of Statement of Financial Accounting Standards No. 131, *Disclosures about Segments of an Enterprise and Related Information* ("SFAS 131"). Accordingly, the accompanying consolidated financial statements reflect the operating results of the Company's single reporting segment.

The Company's operating entities provide social services to a common customer group, principally individuals and families. All of the operating entities follow similar operating procedures and methods in managing their operations and each operating entity works within a similar regulatory environment, primarily under Medicaid regulations. The Company manages its operating activities by actual to budget comparisons

within each operating entity rather than by comparison between entities. The Company's budget is prepared on an entity-by-entity basis which represents the aggregation of individual location operating budgets within each entity and is comprised of:

- Payer specific revenue streams based upon contracted amounts;
- Payroll and related employee expenses by position corresponding to the contracted revenue streams;
- Other operating expenses such as facilities costs, employee training, mileage and telephone in support of operations.

The Company's actual operating contribution margins by operating entity range from approximately 12% to 26%. The Company believes that the long term operating contribution margins of its operating entities will approximate 15% as the respective entities' markets mature, the Company cross sells its services within markets, and its operating model is standardized among entities including recent acquisitions. The Company also believes that its targeted contribution margin of approximately 15% is allowable by its state and local governmental payers over the long term.

In evaluating the financial performance and economic characteristics of the Company's operating entities, the Company's chief operating decision maker regularly reviews the following types of financial and non-financial information for each operating entity:

- Consolidated financial statements;
- Separate condensed financial statements for each individual operating entity versus their budget;
- Monthly non-financial statistical information;
- Productivity reports; and
- Payroll reports.

While the Company's chief operating decision maker evaluates performance in comparison to budget based on the operating results of the individual operating entities, the operating entities are aggregated into one reporting segment for financial reporting purposes because the Company believes that the operating entities exhibit similar long term financial performance. In conjunction with the financial performance trends, the Company believes the similar qualitative characteristics of its operating entities and budgetary constraints of the Company's payers in each market provide a foundation to conclude that the Company's businesses have similar economic characteristics. Thus, the Company believes the economic characteristics of its operating entities meet the criteria for aggregation into a single reporting segment under SFAS 131.

#### 2. Other Receivables

Based on certain provisions of the Company's loan and security agreement with CIT Healthcare LLC ("CIT"), all of the Company's collections on accounts related to its operating activities are swept into lockbox accounts to insure payment of outstanding obligations to CIT. Any amounts so collected which exceed amounts due CIT under the Company's loan and security agreement are remitted to the Company pursuant to a weekly settlement process. From time to time the Company's reporting period cut-off date falls between settlement dates with CIT resulting in a receivable from CIT in an amount equal to the excess of collections on accounts related to the Company's operating activities and amounts due to CIT under the Company's loan and security agreement as of the Company's reporting period cut-off date. As of December 31, 2005 and 2006, the amount due to the Company from CIT under this arrangement totaled approximately \$2.3 million and \$828,000, respectively, and was classified as "Other receivables" in the Company's consolidated balance sheet.

## 3. Prepaid Expenses and Other

Prepaid expenses and other comprise the following:

	December 31,	
	2005	2006
Prepaid payroll	\$1,799,643	\$1,887,345
Prepaid insurance	890,343	1,132,994
Prepaid income taxes	420,724	_
Prepaid rent	185,680	312,988
Consulting fees receivable	875,394	500,000
Other	332,782	450,670
Total prepaid expenses and other	\$4,504,566	\$4,283,997

## 4. Notes Receivable

Notes Receivable included the following:

Interest	Decem	ber 31,
Rate	2005	2006
Federal Funds Rate 5.17% at December 31, 2006	\$ 875,000	\$ 875,000
5.0%	407,341	407,341
9.5%	_	250,000
Prime plus 1.0% 9.25% at December 31, 2006	_	100,000
5.0%	_	51,073
8.0%	100,135	30,635
Prime plus 3.0%	225,000	_
	1,607,476 288,495	1,714,049 974,643
	\$1,318,981	\$ 739,406
	Federal Funds Rate 5.17% at December 31, 2006  5.0%  9.5%  Prime plus 1.0% 9.25% at December 31, 2006  5.0%	Federal Funds Rate 5.17% at December 31, 2006 \$ 875,000  5.0% 407,341  9.5% — Prime plus 1.0% 9.25% at December 31, 2006 —  5.0% —  8.0% 100,135  Prime plus 3.0% 225,000 1,607,476 288,495

<sup>(</sup>A) The Company acquired all of the equity interest in A to Z In-Home Tutoring, LLC on February 1, 2006 as more fully described in note 5 below. The unsecured promissory note from A to Z In-Home Tutoring, LLC was a bridge loan owing to the Company at the date of acquisition.

Accrued interest receivable related to these notes totaled approximately \$20,000 and \$26,000 at December 31, 2005 and 2006, respectively, and was classified as "Other assets" in the accompanying consolidated balance sheets. The notes receivable balances less current portion have been classified as noncurrent assets because they are not expected to be collected within one year from the balance sheet dates.

## 5. Acquisitions

The following acquisitions have been accounted for using the purchase method of accounting and the results of operations are included in the Company's consolidated financial statements from the date of acquisition. The cost of these acquisitions has been allocated to the assets and liabilities acquired based on a preliminary evaluation of their respective fair values and may change when the final valuation of certain intangible assets is determined except for the acquisition of Children's Behavioral Health, Inc. ("CBH"), Maple Services, LLC and Maple Star Nevada, Transitional Family Services, Inc. and AlphaCare Resources, Inc. (collectively "AlphaCare") and Drawbridges Counseling Services, LLC and Oasis Comprehensive Foster Care Services LLC (collectively "Drawbridges") where the cost of the acquisition has been allocated to the assets and liabilities acquired based on a final valuation of their respective fair values and the excess of the purchase price over the fair value of the net identifiable assets has been allocated to goodwill.

In addition, the Company performed an analysis of its acquisitions and determined that each transaction should be accounted for as a business combination as such term is defined in Emerging Issues Task Force (EITF) Issue No. 98-3, "Determining Whether a Nonmonetary Transaction Involves Receipt of Productive Assets or of a Business."

On June 13, 2005, the Company acquired all of the equity interest in CBH, a Pennsylvania provider of home and school based social services for children. The purchase price of approximately \$13.6 million consisted of \$10.0 million in cash, 117,371 shares of the Company's unregistered common stock valued at \$3.0 million, and an unsecured, subordinated promissory note in the principal amount of approximately \$619,000 after deducting certain credits related to working capital adjustments. The number of shares of the Company's unregistered common stock issued in this transaction was based upon the value of \$3.0 million divided by the arithmetic average of the closing sales price per share of the Company's common stock as reported on the NASDAQ market for the 10 trading days immediately preceding the date of this transaction. This acquisition expanded the Company's presence to a number of new counties within Pennsylvania and significantly increased the children's services component of the Company's business.

The following represents the Company's allocation of the purchase price:

Consideration:	
Cash	\$10,000,000
Note (\$1.5 million less approximately \$881,000 for certain working	
capital adjustments)	618,680
Common shares	3,017,608
Acquisition costs	449,056
	\$14,085,344
Allocated to:	
Working capital	\$ 714,033
Deferred tax liability	(2,020,586)
Intangibles	5,078,000
Goodwill	10,313,897
	\$14,085,344

The above goodwill is not tax deductible.

On August 22, 2005, the Company purchased all of the equity interest in Maple Services, LLC, a Colorado limited liability corporation, and Maple Star Nevada, a Nevada corporation. Maple Services, LLC is a for-profit management company that provides management services to Oregon and Colorado not-for-profit providers of foster care services and Maple Star Nevada provides therapeutic foster care services in several Nevada locations. The purchase price of \$8.4 million (less \$840,000 which was placed into escrow as security for any indemnification obligations for one year from August 22, 2005 and less certain additional adjustments contained in the purchase agreement) consisted of cash.

In December 2005 and July 2006, the working capital adjustments were finalized resulting in a total amount payable by the Company of approximately \$620,000, of which \$492,000 was paid by the Company to the seller in December 2005 and \$128,000 was paid in July 2006. These acquisitions were retroactively effective as of August 1, 2005 and expanded the Company's presence into Colorado and Oregon (through the two not-for-profit entities formerly managed by Maple Services, LLC) and added foster care services to the Company's existing roster of services in Nevada. Further, the Company paid \$971,000 under an earn out provision of the purchase agreement in September 2006. The additional consideration paid was recorded as an additional cost to acquire Maple Star Nevada.

The following represents the Company's allocation of the purchase price:

Consideration:	
Cash	\$ 8,400,000
Additional consideration paid	1,601,947
Estimated costs of acquisition	187,092
	\$10,189,039
Allocated to:	
Working capital	\$ 1,148,950
Deferred tax liability	(1,105,974)
Intangibles	2,928,000
Goodwill	7,218,063
	\$10,189,039

The above goodwill is tax deductible.

On September 20, 2005, the Company acquired all of the equity interests in AlphaCare. AlphaCare provides in-home and professional therapy services in several Georgia locations and administers one of the largest family preservation programs in the State of Georgia. The purchase price consisted of cash totaling approximately \$5.1 million (less \$472,692 which was placed into escrow as security for any indemnification obligations for 18 months from September 20, 2005 and less additional adjustments contained in the purchase agreement). These acquisitions not only expanded the Company's geographic footprint but also helped position it to take advantage of the growing trend within the state of Georgia for in-home delivery of mental health services.

The following represents the Company's allocation of the purchase price:

Consideration:	
Cash	\$5,126,922
Estimated costs of acquisition	214,671
	\$5,341,593
Allocated to:	
Working capital	\$ 95,754
Deferred tax liability	(164,117)
Intangibles	2,826,000
Goodwill	2,583,956
	\$5,341,593

Approximately \$1.6 million of the above goodwill is tax deductible.

Effective October 1, 2005, the Company acquired all of the equity interests in Drawbridges. These agencies were acquired for a purchase price of \$450,000 (subject to certain working capital adjustments), which consisted of \$400,000 in cash and a one year \$50,000 unsecured, subordinated promissory note. The promissory note bears interest of 6% with principal and any accrued but unpaid interest due October 1, 2006. On November 11, 2006, the Company paid to the seller all of the outstanding principal and accrued interest due under this promissory in the amount of approximately \$53,000. These acquisitions provided the Company an entry into the state of Kentucky.

The following represents the Company's allocation of the purchase price:

Consideration:	
Cash	\$400,000
Promissory note	50,000
Estimated costs of acquisition	24,932
	\$474,932
Allocated to:	
Intangibles	\$167,000
Goodwill	307,932
	\$474,932

The above goodwill is tax deductible.

On February 1, 2006, the Company acquired all of the equity interest in A to Z In-Home Tutoring, LLC ("A to Z"), a Tennessee based provider of home based educational tutoring. The purchase price included \$500,000 in cash and approximately \$900,000 in debt excluding a \$250,000 bridge loan owing to the Company by A to Z at the date of acquisition. On July 7, 2006 and October 31, 2006, the Company entered into separate settlement agreements with the sellers of A to Z to release the Company from its obligation to make any additional purchase price payments to the sellers in exchange for \$625,000 and \$1.2 million (less approximately \$300,000 for the sale by the Company to the seller of certain accounts receivable of A to Z) in cash, respectively, the payment of which was made by the Company to the seller on July 12, 2006 related to the July 7, 2006 settlement agreement and November 3, 2006 related to the October 31, 2006 settlement agreement. The settlement amounts were added to the cost of acquiring A to Z. As a result of these settlement agreements with the sellers, we have no further obligations to the sellers under the earn out provision of the purchase agreement. This acquisition expands the Company's home and community based social services to include educational tutoring. The cash portion of the purchase price of this acquisition was partially funded from the Company's credit facility with CIT.

The following represents the Company's preliminary allocation of the purchase price:

Consideration:	
Cash	\$1,432,197
Additional consideration paid	1,825,000
Estimated costs of acquisition	51,011
	\$3,308,208
Allocated to:	
Working capital	\$ 171,758
Intangibles	545,000
Goodwill	2,591,450
	\$3,308,208

Currently, the above goodwill is expected to be tax deductible.

On February 27, 2006, the Company acquired all of the equity interest in Family Based Strategies, Inc. ("FBS"), a North Carolina based provider of home based and case management services. The purchase price included \$300,000 in cash less any negative working capital and a \$75,000 loan owing to the Company by FBS at the date of acquisition. This portion of the purchase price will be paid upon the final determination of FBS's working capital. The purchase price also included the payoff of debt obligations of FBS in the amount of approximately \$180,000 that was paid by the Company on the date of acquisition. This acquisition expands the Company's presence in North Carolina and provides entry into New Jersey.

The following represents the Company's preliminary allocation of the purchase price:

Consideration:	
Payoff of certain of FBS' debt	\$ 179,739
Estimated costs of acquisition	14,377
	\$ 194,116
Allocated to:	
Intangibles	\$ 550,000
Deferred tax liability	(218,845)
Other net liabilities	(137,039)
	\$ 194,116

Currently, the above goodwill is not expected to be tax deductible.

Effective April 1, 2006, the Company acquired all of the equity interest in W.D. Management, L.L.C., ("WD Management"), a Missouri based management company that provides management services in Missouri. The purchase price included \$1.0 million in cash. This acquisition expands the workforce development services managed by the Company.

The following represents the Company's preliminary allocation of the purchase price:

\$ 1,000,000
285,363
\$ 1,285,363
\$ 6,351,000
(7,750,000)
2,684,363
\$ 1,285,363

The fair value of the assets acquired in this transaction exceeded that portion of the purchase price paid by the Company at the acquisition date. The Company recorded this excess fair value as a liability. In accordance with the contingent consideration provisions of the purchase agreement, the Company is obligated to pay to the sellers in the first quarter of 2007 additional consideration in an amount approximated by the earn out liability allocated above. Additionally, under the contingent consideration provisions of the purchase agreement, the Company may be obligated to pay contingent consideration in 2008 as more fully described in note 14 below.

Currently, the above goodwill is expected to be tax deductible.

Effective August 1, 2006, the Company acquired substantially all of the assets of Innovative Employment Solutions ("IES"), a division of Ross Education, LLC. IES is a Michigan based provider of workforce development services. IES also provides workforce development services in Pennsylvania, West Virginia and New York. The purchase price consisted of cash of \$9.0 million which included \$1.2 million for excess working capital received at closing under a working capital adjustment provision of the purchase agreement (less approximately \$1.3 million placed into escrow as security against indemnification obligations, working capital adjustments and payment of the purchase price). The purchase price was funded from proceeds from the Company's follow-on offering of its common stock completed in April 2006. This acquisition expands the Company's existing workforce development service continuum.

The following represents the Company's preliminary allocation of the purchase price:

Consideration:	
Cash	\$8,950,000
Estimated costs of acquisition	201,804
	\$9,151,804
Allocated to:	
Working capital	\$2,228,325
Intangibles	2,718,000
Goodwill	4,205,479
	\$9,151,804

Currently, the above goodwill is expected to be tax deductible.

Effective September 30, 2006, the Company acquired all of the assets of the Correctional Services Business ("Correctional Services") of Maximus, Inc. ("Maximus"). The business provides misdemeanant private probation supervision services in Florida, Georgia, South Carolina, Tennessee and Washington. The purchase price consisted of cash totaling \$3.0 million, the assumption of deferred compensation liability limited to \$250,000, and

contingent liabilities related to the purchased assets, assigned contracts and a subcontract agreement that was entered into simultaneously with this asset purchase agreement. The acquisition closed on October 5, 2006 and was effective as of September 30, 2006 except for those locations where payer consent or provider certification was required as set forth in the agreement. From September 30, 2006 until all payer consents or provider certifications were obtained, the Company provided services to those locations where payer consent or provider certification was not obtained as of October 5, 2006 under a subcontract with Maximus. Subsequent to October 5, 2006, all payer consents and provider certifications were obtained and the subcontract agreement was terminated. The results of operations of Correctional Services are included in the Company's consolidated financial statements from September 30, 2006, the date of acquisition. The purchase price was funded from proceeds from the Company's follow-on offering of its common stock completed in April 2006. This acquisition provides an entry into the state of Washington and further expands the Company's human services delivery platform and enables the Company to introduce private probation services into additional markets where privatized probation services are sponsored.

The following represents the Company's preliminary allocation of the purchase price:

Consideration:	
Cash	\$3,000,000
Estimated costs of acquisition	138,061
	\$3,138,061
Allocated to:	
Working capital	\$ 25,095
Intangibles	1,764,500
Goodwill	1,348,466
	\$3,138,061

Currently, the above goodwill is expected to be tax deductible.

#### Goodwill and Intangibles

The amount allocated to intangibles represents acquired customer relationships and management contracts. The Company valued customer relationships and the management contract acquired in these acquisitions based upon expected future cash flows resulting from the underlying contracts with state and local agencies to provide social services in the case of customer relationships and management and administrative services provided to the managed entity with respect to the acquired management contract.

The following table summarizes the allocation of purchase price to intangible assets at December 31, 2005 and 2006 for intangible assets acquired in 2004, 2005 and 2006:

		Gross Carrying Amount	
	Estimated Useful	December 31,	
	Life	2005	2006
Intangible assets acquired in 2004			
Management contracts	10 Yrs	\$ 4,102,962	\$ 4,102,962
Customer relationships	15 Yrs	5,127,900	5,127,900
Restrictive covenants	3 Yrs	30,000	30,000
Total intangible assets acquired in 2004		\$ 9,260,862	\$ 9,260,862
Intangible assets acquired in 2005			
Management contracts	10 Yrs	\$ 1,457,750	\$ 1,449,000
Customer relationships	15 Yrs	9,515,000	9,515,000
Restrictive covenants	5 Yrs	35,000	35,000
Total intangible assets acquired in 2005		\$11,007,750	\$10,999,000
Intangible assets acquired in 2006			
Management contracts	10 Yrs		\$ 6,326,000
Customer relationships	15 Yrs		3,773,000
Customer relationships	10 Yrs		1,417,000
Restrictive covenants	5 Yrs		75,000
Software license	5 Yrs		337,500
Total intangible assets acquired in 2006			\$11,928,500

No significant residual value is estimated for these intangible assets. Amortization expense will be recognized on a straight-line basis over the estimated useful life.

# Changes in goodwill were as follows:

Balance at December 31, 2004	\$24,717,145
Adjustment to costs of the Dockside acquisition	(3,549)
Adjustment to costs of the Aspen Companies acquisition	689,061
CBH acquisition	10,531,001
Maple Star acquisition	5,924,080
AlphaCare acquisition	2,565,976
Drawbridges acquisition	307,932
Balance at December 31, 2005	44,731,646
Adjustment for costs of the Children's Behavioral Health, Inc.,	
Transitional Family Services, Inc., AlphaCare Resources, Inc., Maple	
Services, LLC and Maple Star Nevada acquisitions	1,094,859
A to Z acquisition	2,591,450
WD Management	2,684,363
IES acquisition	4,205,479
Correctional Services	1,348,466
Balance at December 31, 2006	\$56,656,263

The total amount of goodwill that is deductible for income tax purposes at December 31, 2005 and 2006 is as follows:

	2005	2006
Deductible goodwill	 \$6,461,012	\$12,275,942

The following unaudited pro forma information presents a summary of the consolidated results of operations of the Company as if the acquisition of A to Z, FBS, WD Management, IES and Correctional Services had occurred on January 1, 2005 or 2006. The pro forma financial information is not necessarily indicative of the results of operations that would have occurred had the transactions been effected on January 1, 2005 or 2006.

	Year ended December 31,			
	2005	2006		
Revenue	\$172,785,328	\$206,554,174		
Net income	\$ 9,934,771	\$ 9,996,310		
Diluted earnings per share	\$ 1.01	\$ 0.86		

## 6. Detail of Other Balance Sheet Accounts

Property and equipment consisted of the following:

	Estimated Useful	stimated Useful December 31,					
	Life	2005		2006			
Land	_	\$	20,000	\$	20,000		
Building	39 years		230,000		230,000		230,000
Furniture and equipment	3-7 years	5,	5,241,621		,691,672		
		5.	491,621	6	,941,672		
Less accumulated depreciation		3,	,106,845	4	,158,021		
		\$2,	384,776	\$2	,783,651		

Depreciation expense was approximately \$712,000, \$928,000 and \$1.1 million for the years ended December 31, 2004, 2005 and 2006, respectively.

Intangible assets consisted of the following:

		December 31,				
		2005			2006	
	Estimated Useful Life	Gross Carrying Amount	Accumulat Amortizati		Gross Carrying Amount	Accumulated Amortization
Management contracts	10 Yrs	\$ 6,532,312	\$ (885,2	38)	\$12,849,562	\$(2,071,417)
Customer relationships	15 Yrs	14,642,900	(841,1	33)	18,415,900	(1,954,965)
Customer relationships	10 Yrs	_	_	_	1,417,000	(35,425)
Software license	5 Yrs	_	_	_	337,500	(16,875)
Restrictive covenants	5 Yrs	35,000	(2,7	32)	110,000	(19,149)
Restrictive covenants	3 Yrs	30,000	(15,0	00)	30,000	(25,000)
Total	13 Yrs	\$21,240,212	\$(1,744,1	03)	\$33,159,962	\$(4,122,831)

No significant residual value is estimated for these intangible assets. Amortization expense was approximately \$613,000, \$1.2 million and \$2.4 million for the years ended December 31, 2004, 2005 and 2006, respectively. The total amortization expense is estimated to be approximately \$2.8 million for each of 2007, 2008, 2009, 2010 and 2011, based on completed acquisitions as of December 31, 2006.

Accrued expenses consisted of the following:

	December 31,		
	2005	2006	
Accrued compensation	\$ 6,843,736	\$ 7,978,279	
Accrued earnout payment to WD Management	_	7,750,000	
Income taxes payable	651,907	256,282	
Other	3,787,159	5,603,182	
	\$11,282,802	\$21,587,743	

## 7. Long-Term Obligations

The Company's long-term obligations were as follows:

	Decemb	er 31,
	2005	2006
<ul> <li>2.25% unsecured, subordinated note of acquired company to a third party, principal and interest payable in 12 equal quarterly installments of \$8,209 beginning November 2004 and ending August 2007</li> <li>6% unsecured, subordinated notes to former stockholders of acquired company, interest payable quarterly beginning April 2004 with equal quarterly principal</li> </ul>	\$ —	\$ 32,379
payments of \$100,000 beginning April 2005 through July 2007	700,000	300,000
5% unsecured, subordinated note to former stockholder of acquired company, interest payable semi-annually beginning December 2005 and all unpaid principal and any accrued and unpaid interest due June 2010	618,680	618,680
6% unsecured, subordinated note to former stockholder of acquired company, accrued interest and principal due October 2006	50,000	— — — — — — — — — — — — — — — — — — —
\$25,000,000 revolving note, LIBOR plus 3.5%–4.0% (effective rate of 9.1% at December 31, 2006) through June 2010	_	_
each installment of principal through June 2010	16,955,555	_
Less current portion	18,324,235 4,083,333	951,059 332,379
	\$14,240,902	\$618,680

Annual maturities of long-term obligations as of December 31, 2006 are as follows:

Year	Amount
2007	\$332,379
2008	\$ —
2009	\$ —
2010	\$618,680

The Company's second amended loan agreement with CIT provides for a revolving line of credit and an acquisition term loan from which the Company may borrow up to \$25.0 million under each instrument subject to

certain conditions. The amount the Company may borrow under the revolving line of credit is subject to the availability of a sufficient amount of eligible accounts receivable at the time of borrowing. Advances under the acquisition term loan are subject to CIT's approval and are payable in consecutive monthly installments as determined under the second amended loan agreement.

Borrowings under the second amended loan agreement bear interest at a rate equal to the sum of the annual rate in effect in the London Interbank market ("LIBOR"), applicable to one month deposits of U.S. dollars on the business day preceding the date of determination plus 3.5%–4.0% in the case of the revolving line of credit and 4.0%–4.5% in the case of the acquisition term loan subject to certain adjustments based upon the Company's debt service coverage ratio. In addition, the Company is subject to a 0.5% fee per annum on the unused portion of the available funds as determined in accordance with certain provisions of the second amended loan agreement as well as certain other administrative fees.

The maturity date of the revolving line of credit and acquisition term loan is June 28, 2010.

In order to secure payment and performance of all obligations in accordance with the terms and provisions of the second amended loan agreement, CIT retained its interests in substantially all of the Company's assets as described in the first amended and restated loan and security agreement dated as of September 30, 2003, including the Company's management agreements with certain not-for-profit entities, and the assets of various Company subsidiaries. If events of default occur including, but not limited to, failure to pay any installment of principal or interest when due, failure to pay any other charges, fees, expenses or other monetary obligations owing to CIT when due or other particular covenant defaults, as more fully described in the second amended loan agreement, CIT may declare all unpaid principal and any accrued and unpaid interest and all fees and expenses immediately due. Under the second amended loan agreement, any initiation of bankruptcy or related proceedings, assignment or sale of any asset or failure to remit any payments received by the Company on account to CIT will accelerate all unpaid principal and any accrued and unpaid interest and all fees and expenses. In addition, if the Company defaults on its indebtedness including the promissory notes issued in connection with completed business acquisitions, it could trigger a cross default under the second amended loan agreement whereby CIT may declare all unpaid principal and accrued and unpaid interest, other charges, fees, expenses or other monetary obligations immediately due.

The Company agreed with CIT to subordinate its management fee receivable pursuant to management agreements established with certain of the Company's managed entities, which have stand-alone credit facilities with CIT, to the claims of CIT in the event one of these managed entities defaults under its credit facility. Additionally, any other monetary obligations of these managed entities owing to the Company are subordinated to the claims of CIT in the event one of these managed entities defaults under its credit facility.

The Company is required to maintain certain financial covenants under the second amended loan agreement. In addition, the Company is prohibited from paying cash dividends if there is a default under the facility or if the payment of any cash dividends would result in default.

Upon the completion of the Company's follow-on offering of its common stock in April 2006, the Company prepaid approximately \$15.8 million of the principal and accrued interest then outstanding under its credit facility with CIT out of the net proceeds from this offering.

At December 31, 2005 and 2006, the Company's available credit under the revolving line of credit was \$12.5 million and \$17.3 million, respectively.

#### 8. Common Stock

The Company adopted a second amended and restated certificate of incorporation and amended and restated bylaws commensurate with the consummation of the Company's initial public offering on August 22, 2003. The

Company's second amended and restated certificate of incorporation provides that the Company's authorized capital stock consists of 40,000,000 shares of common stock, \$0.001 par value, and 10,000,000 shares of preferred stock, \$0.001 par value.

On April 17, 2006, the Company completed a follow-on offering of its common stock in connection with which the Company sold 2,000,000 shares at an offering price of \$32.00 per share, which included the full exercise of the underwriter's over-allotment option. The Company received net proceeds of approximately \$60.3 million after deducting the underwriting discounts of \$3.7 million, but before deducting other offering costs of approximately \$770,000. At December 31, 2005 and 2006, there were 9,822,486 and 12,171,127 shares of the Company's common stock outstanding, respectively, (including 146,905 treasury shares) and no shares of preferred stock outstanding.

In 2006, the Company granted 30,500 ten year options and 57,500 shares of restricted stock under its 2006 Long-Term Incentive Plan ("2006 Plan") to an executive officer and key employees to purchase the Company's common stock at exercise prices equal to the market value of the Company's common stock on the date of grant in the case of the ten year options. The option exercise price was \$28.60 and the options vest in three equal installments in each of the three years from the date of grant. In addition, the weighted-average fair value of the options granted in 2006 totaled \$11.04 per share. The weighted-average fair value of the restricted stock awards granted in 2006 totaled \$26.54 per share. In 2006, the Company issued 51,490 shares of its common stock in connection with the exercise of employee stock options under the Company's Stock Option and Incentive Plan (the "1997 Plan"), and 297,151 shares of its common stock in connection with the exercise of employee stock options under the Company's 2003 Stock Option Plan ("2003 Plan").

Subject to the rights specifically granted to holders of any then outstanding shares of the Company's preferred stock, the Company's common stockholders are entitled to vote together as a class on all matters submitted to a vote of the Company's stockholders and are entitled to any dividends that may be declared by the Company's board of directors. The Company's common stockholders do not have cumulative voting rights. Upon the Company's dissolution, liquidation or winding up, holders of the Company's common stock are entitled to share ratably in the Company's net assets after payment or provision for all liabilities and any preferential liquidation rights of the Company's preferred stock then outstanding. The Company's common stockholders do not have preemptive rights to purchase shares of the Company's stock. The issued and outstanding shares of the Company's common stock are not subject to any redemption provisions and are not convertible into any other shares of the Company's capital stock. All outstanding shares of the Company's common stock are, and the shares of common stock to be issued in any future offering will be, upon payment therefore, fully paid and non-assessable. The rights, preferences and privileges of holders of the Company's common stock will be subject to those of the holders of any shares of the Company's preferred stock the Company may issue in the future.

## 9. Earnings Per Share

The following table details the computation of basic and diluted earnings per share:

	Year ended December 31,			
	2004	2005	2006	
Numerator:  Net income	\$7,085,064	\$9,425,446	\$ 9,381,318	
Numerator for basic and diluted earnings per share–income available		. , , ,	· / /	
to common shareholders	\$7,085,064	\$9,425,446	\$ 9,381,318	
Denominator:				
Denominator for basic earnings per share—weighted-average				
shares	9,216,988	9,667,416	11,472,408	
Effect of dilutive securities:				
Common stock options	138,492	217,462	203,915	
Denominator for diluted earnings per share-adjusted weighted-				
average shares and assumed conversion	9,355,480	9,884,878	11,676,323	
Basic earnings per share	\$ 0.77	\$ 0.97	\$ 0.82	
Diluted earnings per share	\$ 0.76	\$ 0.95	\$ 0.80	

For the years ended December 31, 2004, 2005 and 2006, employee stock options to purchase 6,510, 7,587 and 25,850 shares of common stock, respectively, were not included in the computation of diluted earnings per share as the exercise price of these options was greater than the average fair value of the common shares for the respective periods and, therefore, the effect of these options would be antidilutive.

#### 10. Leases

#### Sale-leaseback

The Company sold its corporate office building in Tucson, Arizona in 2005 and leased the office space back. As a result of this transaction, a gain of approximately \$185,000 was deferred and is being amortized to income in proportion to rent charged over the initial seven year term of the lease. Approximately \$2,260 and \$27,140 of the realized gain was recognized for the years ended December 31, 2005 and 2006, respectively. At December 31, 2006, the remaining deferred gain of approximately \$156,000 is shown as "Deferred revenue" in the Company's consolidated balance sheet. The minimum lease payments required by this lease are reflected in the future minimum payments under the non-cancellable operating leases table below.

#### Operating leases

The Company leases many of its operating and office facilities for various terms under non-cancelable operating lease agreements. The leases expire in various years and provide for renewal options. In the normal course of business, it is expected that these leases will be renewed or replaced by leases on other properties.

The leases provide for increases in future minimum annual rental payments based on defined increases in the Consumer Price Index, subject to certain minimum increases. Several of these lease agreements contain provisions for periods in which rent payments are reduced. The total amount of rental payments due over the lease term is being charged to rent expense on a straight-line basis over the term of the lease. The difference between rent expense recorded and the amount paid is credited or charged to "Deferred rent obligation," which is included in current liabilities in the accompanying consolidated balance sheets. Also, the lease agreements generally require the Company to pay executory costs such as real estate taxes, insurance, and repairs.

Future minimum payments under non-cancelable operating leases with initial terms of one year or more consisted of the following at December 31, 2006:

2007	\$ 6,152,197
2008	4,472,272
2009	2,820,430
2010	1,849,531
2011	1,182,455
Thereafter	482,311
	\$16,959,196

Rent expense related to operating leases was approximately \$3.0 million, \$4.4 million and \$6.2 million, for the years ended December 31, 2004, 2005 and 2006, respectively.

#### 11. Retirement Plan

The Company maintains a qualified defined contribution plan under Section 401(k) of the Internal Revenue Code ("IRC") for virtually all employees. Under the 401(k) plan, employees may elect to defer up to 15% of their compensation, subject to Internal Revenue Service limitations. The Company, at its discretion, may make a matching contribution to the plan. The Company's contributions to the plan were approximately \$103,000, \$137,000 and \$154,000, for the years ended December 31, 2004, 2005 and 2006, respectively.

### 12. Stock-Based Compensation Arrangements

The Company provides stock-based compensation under the Company's 1997 Plan and 2003 Plan to employees, non-employee directors and consultants. These plans have contributed significantly to the success of the Company by enabling the Company to attract and retain the services of employees, including executive officers, directors and consultants of exceptional ability. On May 25, 2006, the Company's stockholders approved the Company's 2006 Plan. The Company, upon stockholder approval of the 2006 Plan, replaced the 1997 Plan and 2003 Plan with the 2006 Plan. While all awards outstanding under the 1997 Plan and 2003 Plan will remain in effect in accordance with their terms, no additional grants or awards will be made under either plan.

The 2006 Plan is intended to advance the interests of the Company and its stockholders by providing for the grant of stock-based and other incentive awards to enhance the Company's ability to attract and retain employees, directors, consultants, advisors and others who are in a position to make contributions to the success of the Company and any entity in which the Company owns, directly or indirectly, 50% or more of the outstanding capital stock as determined by aggregate voting rights or other voting interests and encourage such persons to take into account the long-term interests of the Company and its stockholders through ownership of the Company's common stock or securities with value tied to the Company's common stock. To achieve this purpose, the 2006 Plan allows the flexibility to grant or award stock options, stock appreciation rights, restricted stock, unrestricted stock, stock units including restricted stock units and performance awards to eligible persons.

Stock option awards granted under the 1997 Plan, 2003 Plan and 2006 Plan are generally ten year options granted at fair market value on the date of grant with time based vesting over a period determined at the time the options are granted, ranging from one to four years (which is equal to the requisite service period). The Company does not intend to pay dividends on unexercised options. In addition, these stock options are subject to accelerated vesting provisions if there is a change of control as defined in the respective plan. New shares of the Company's common stock are issued when the options are exercised.

The following table summarizes the activity under the 1997 Plan, 2003 Plan and 2006 Plan as of December 31, 2006:

	Number of shares of the Company's common stock authorized for	of the Company's common stock		of shares ompany's on stock ject to
	issuance	future grants	Options	Stock Grants
1997 Plan	428,572	_	28,242	_
2003 Plan	1,400,000	10,955	946,788	
2006 Plan	800,000	712,000	30,500	57,500
Total	2,628,572	722,955	1,005,530	57,500

On December 6, 2005, the Company's board of directors approved the acceleration of the vesting dates of all unvested stock options outstanding under the 1997 Plan and 2003 Plan as of December 29, 2005. The purpose of accelerating the vesting of outstanding unvested options was to enable the Company to avoid recognizing approximately \$3.8 million in associated stock-based compensation expense in future periods, of which approximately \$2.0 million would have been recognized in 2006, as a result of the adoption of Statement of Financial Accounting Standards No. 123R, "Share-Based Payment" ("SFAS 123R"), on January 1, 2006. As a result of the acceleration of vesting of these options, stock-based compensation expense of approximately \$549,000 was recognized in 2005. In determining the amount of stock-based compensation expense related to the acceleration of vesting of these options, the Company assumed an expected forfeiture rate for non-employee directors, significant consultants and executive officers as a group of 10% based on historical trends. Similarly, the Company assumed an expected forfeiture rate of 18% for other employees based on historical trends.

Effective January 1, 2006, the Company adopted the fair value recognition provisions of SFAS 123R, which requires companies to measure and recognize compensation expense for all share based payments at fair value. The Company adopted the requirements of SFAS 123R using the modified prospective method in which compensation costs are recognized beginning with the effective date based on the requirements of SFAS 123R for all awards granted to employees prior to the effective date of SFAS 123R that remain unvested on the effective date. Other than certain options previously issued at amounts below fair market value for accounting and reporting purposes in 2003 and the expense associated with the acceleration of vesting of all outstanding stock options in 2005, no other stock-based compensation cost has been reflected in the Company's net income prior to the adoption of SFAS 123R. Financial results for prior periods have not been restated for the adoption of SFAS 123R.

SFAS 123R indicates that for purposes of calculating the pool of excess tax benefits available to absorb tax deficiencies recognized subsequent to the adoption of Statement 123R ("APIC pool"), an entity shall include the net excess tax benefits that would have qualified as such had the entity adopted FASB Statement No. 123, *Accounting for Stock-Based Compensation*, for recognition purposes. For this purpose, the Company initially chose to follow the method prescribed by SFAS 123R, known as the "long-form method" to calculate its APIC pool amount.

Subsequent to the date on which SFAS 123R was issued but before the required date of adoption of SFAS 123R, the FASB staff issued FASB Staff Position No. FAS 123(R)-3—*Transition Election Related to Accounting for the Tax Effects of Share-Based Payment Awards*, or FSP 123(R)-3, which provided for an alternative to the long-form method set forth in SFAS 123R for calculating the APIC pool. This method, known as the "short-cut method", offers a simplified approach to calculating the APIC pool. Among the benefits of the short-cut method are simplicity in performing the APIC pool calculation and a lower likelihood of error.

Under the effective date and transition provisions of FSP 123(R)-3, an entity that adopts the provisions of SFAS 123(R) using either the modified retrospective or modified prospective transition application may make a

one-time election to adopt the short-cut method described in this FSP. An entity may take up to one year from the later of its initial adoption of Statement 123(R) or the effective date of FSP 123(R)-3 to evaluate its available transition alternatives and make its one-time election.

On December 21, 2006, the Company elected to use the short-cut method described in FSP 123(R)-3 in accordance with the effective date and transition provisions thereof. There was no effect on the Company's financial results for 2006 related to the application of the short-cut method to determine its APIC pool balance.

The Company calculates the fair value of stock options using the Black-Scholes-Merton option-pricing formula. Stock-based compensation expense for stock options granted prior to December 31, 2005 is not reflected in the Company's consolidated statement of income for the year ended December 31, 2006 as all of the outstanding stock options granted prior to December 31, 2005 were vested at December 31, 2005.

Stock-based compensation expense charged against income for stock options and stock grants awarded subsequent to December 31, 2005 for the year ended December 31, 2006 was based on the grant-date fair value adjusted for estimated forfeitures based on awards expected to vest in accordance with the provisions of SFAS 123R and amounted to approximately \$192,000 (net of tax of \$131,000). SFAS 123R requires forfeitures to be estimated at the time of grant and revised, if necessary, in subsequent periods if the actual forfeitures differ from those estimates.

Prior to the adoption of SFAS 123R, the Company presented all benefits of tax deductions resulting from the exercise of stock-based awards as operating cash flows in the consolidated statement of cash flows. Under SFAS 123R, the benefits of tax deductions in excess of the estimated tax benefits of compensation costs recognized for those options are classified as financing cash flows. For the years ended December 31, 2004, 2005 and 2006, the amount of excess tax benefits resulting from the exercise of stock options was approximately \$497,000, \$1.2 million and \$1.9 million, respectively. These amounts are reflected as cash flows from operating activities for the years ended December 31, 2004 and 2005 and financing activities for the year ended December 31, 2006 in the accompanying consolidated statements of cash flows.

Stock-based compensation expense is amortized over the vesting period of three years with approximately 23% recorded as client services expense and 77% as general and administrative expense in the Company's consolidated income statements for the year ended December 31, 2006.

The following tables summarize the stock option activity for the years ended December 31, 2004, 2005 and 2006:

	Year ended December 31, 2006			
	Number of Shares Under Option	Weighted- average Exercise Price	Weighted- average Remaining Contractual Term	Aggregate Intrinsic Value
Balance at beginning of period	1,332,619	\$21.56		
Granted	30,500	28.60		
Exercised	(348,641)	18.07		
Forfeited or expired	(8,948)	28.32		
Outstanding at end of period	1,005,530	\$22.92	8.1	\$3,612,238
Vested or expected to vest at end of period	1,003,444	\$22.91	8.1	\$3,612,238
Exercisable at end of period	975,030	\$22.74	8.0	\$3,612,238

The weighted-average grant-date fair value for options granted, total intrinsic value and cash received by the Company related to options exercised during the years ended December 31, 2004, 2005 and 2006 were as follows:

	Year ended December 31,					
	2004		2005 20		2006	
Weighted-average grant date fair value	\$	5.16	\$	8.06	\$	11.04
Total intrinsic value						

The following table summarizes the number of shares and weighted-average grant date fair value of the Company's common stock granted during the year ended December 31, 2006:

	Shares	Weighted-average grant date fair value
Non-vested at December 31, 2005	_	\$ —
Granted	57,500	26.54
Vested	_	_
Forfeited		
Non-vested at December 31, 2006	57,500	\$26.54

Stock grants were not made prior to the approval of the 2006 Plan on May 25, 2006. The fair value of a non-vested stock grant is determined based on the closing market price of the Company's common stock on the date of grant.

As of December 31, 2006, there was approximately \$1.6 million of unrecognized compensation cost related to non-vested stock-based compensation arrangements granted under the 2006 Plan. The cost is expected to be recognized over a weighted-average period of 2.5 years. The total fair value of shares vested during the years ended December 31, 2004, 2005 and 2006 was \$0 for each year.

The fair value of each stock option awarded during the years ended December 31, 2004, 2005 and 2006 was estimated on the date of grant using the Black-Scholes-Merton option-pricing formula and amortized over the option's vesting periods with the following assumptions:

	Year ended December 31,		
	2004	2005	2006
Expected dividend yield	0.0%	0.0%	0.0%
Expected stock price volatility	35.3%	34.4%	33.9%
Risk-free interest rate	1.5%	4.1%	5.0%
Expected life of options	5	5	5

The risk-free interest rate was based on the U.S. Treasury security rate in effect as of the date of grant. The expected lives of options were based on an average of the contractual terms and vesting periods, and historical data. The expected stock price volatility was based on the Company's historical data. Implied volatility was not considered.

## 13. Income Taxes

The federal and state income tax provision is summarized as follows:

	Year ended December 31,			
	2004 2005		5 2006	
Federal:				
Current	\$3,459,510	\$5,105,998	\$5,211,611	
Deferred	273,858	(123,395)	(123,194)	
	3,733,368	4,982,603	5,088,417	
State				
Current	\$ 759,676	\$1,269,409	\$1,594,316	
Deferred	(257,681)	54,950	(21,741)	
Total provision for income taxes	\$4,235,363	\$6,306,962	\$6,660,992	

A reconciliation of the provision for income taxes with amounts determined by applying the statutory U.S. federal income tax rate to income before income taxes is as follows:

	Year Ended December 31,			
	2004	2005	2006	
Federal statutory rates	35%	35%	35%	
Federal income tax at statutory rates	\$3,962,150	\$5,506,343	\$5,614,810	
Change in valuation allowance	19,314	_	69,307	
State income taxes, net of federal benefit	291,849	753,722	909,497	
Stock option expense		29,490	_	
Other	(37,950)	17,407	67,378	
Provision for income taxes	\$4,235,363	\$6,306,962	\$6,660,992	
Effective income tax rate	37%	40%	42%	

Deferred income taxes reflect the net tax effects of temporary differences between the carrying amounts of assets and liabilities for financial reporting purposes and the amounts used for income tax purposes. Significant components of the Company's deferred tax assets and liabilities are as follows:

	December 31,	
	2005	2006
Deferred tax assets:		
Net operating loss carryforwards	\$ 1,610,000	\$ 1,284,000
Noncompete agreement	38,000	118,000
Accounts receivable	208,000	535,000
Property and equipment		49,000
Accrued items and prepaids	180,000	424,000
Nonqualified stock options	206,000	325,000
	2,242,000	2,735,000
Deferred tax liabilities:		
Cash to accrual adjustment for acquired entity	522,000	234,000
Prepaids	21,000	417,000
Property and equipment	68,000	_
Goodwill and intangibles	4,522,000	4,808,000
	5,133,000	5,459,000
Net deferred tax (liabilities)	(2,891,000)	(2,724,000)
Less valuation allowance	(302,000)	(371,000)
Net deferred tax (liabilities)	\$(3,193,000)	\$(3,095,000)
Current deferred tax assets	\$ 790,000	\$ 966,000
Noncurrent deferred tax liabilities, net of \$302,000 and \$354,000 valuation	(2.002.000)	(4.061.000)
allowance for 2005 and 2006, respectively	(3,983,000)	(4,061,000)
	\$(3,193,000)	\$(3,095,000)

During the year ended December 31, 2006, \$1.2 million of federal net operating losses and \$100,000 of state net operating losses were utilized.

At December 31, 2006, the Company has future tax benefits of \$1.0 million related to approximately \$2.8 million of available federal net operating loss carryforwards which expire in years 2012 through 2021 and \$7.2 million of state net operating loss carryforwards which expire as follows:

2007	\$ 612,519
2008	243,069
2009	138,433
2010	242,680
2011	258,993
Thereafter	5,756,945
	\$7,252,639

Approximately \$2.5 million of the federal net operating loss carryforwards result from the Camelot acquisition. As a result of statutory "ownership changes" (as defined for purposes of Section 382 of the Internal Revenue Code), the Company's ability to utilize its net operating losses is restricted. The Company is unable to utilize net operating losses of approximately \$181,000 that expire in 2011 due to this restriction.

The net change in the total valuation allowance for the year ending December 31, 2006 was \$69,000. The valuation allowance includes \$7.2 million of state net operating loss carryforwards and \$181,000 of federal net operating loss carryforwards for which the Company has concluded that it is more likely than not that these net operating loss carryforwards will not be realized in the ordinary course of operations. The Company will continue to assess the valuation allowance and to the extent it is determined that the valuation allowance should be adjusted an appropriate adjustment will be recorded.

The Company recognized certain tax benefits related to stock option plans for the years ended December 31, 2004, 2005 and 2006 in the amount of \$497,000, \$1.2 million and \$1.9 million, respectively. Such benefits were recorded as a reduction of income taxes payable and an increase in additional paid-in-capital and are included in "Exercise of employee stock options" in the accompanying statements of stockholders' equity. Also during 2004, the Company recognized certain tax benefits related to expenses related to its initial public offering in the amount of \$485,000. Such benefits were recorded as a reduction of income taxes payable and an increase in additional paid-in-capital and are included in "Sale of stock in public offering, net of offering costs" in the accompanying statements of stockholders' equity.

#### 14. Commitments and Contingencies

The Company is involved in various claims and legal actions arising in the ordinary course of business. In the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on the Company's consolidated financial position, results of operations, or liquidity.

The Company provides management services under long-term management agreements and has relationships with certain tax-exempt organizations under IRC Section 501(c)(3). While actions of various tax authorities have challenged whether similar relationships by other organizations may violate the federal tax-exempt status of not-for-profit organizations, management is of the opinion that its relationships with these tax-exempt organizations do not violate their tax-exempt status and any unfavorable outcomes would not have a material adverse effect on the Company's consolidated financial position, results of operations, or liquidity.

Under the earn out provision of the purchase agreement related to the purchase of Maple Star Nevada the Company was obligated to pay, in the third fiscal quarter of 2006, an additional amount up to \$2.0 million. On September 25, 2006, the Company received a dispute notice from the seller disputing the amount of the earn out payment of approximately \$971,000 made by the Company to the seller on September 6, 2006. As of the date of the filing of this report on Form 10-K for the year ended December 31, 2006, the dispute has not been resolved. If the seller prevails under the dispute resolution provision of the purchase agreement, the Company may be obligated to pay the difference between the amount paid and the maximum earn out amount of \$2.0 million in 2007. The contingent consideration will be paid in cash and the Company will record the fair value of the consideration paid as an additional cost to acquire Maple Star Nevada.

In connection with the acquisition of AlphaCare in 2005, the Company may be obligated to pay to the sellers, in the second fiscal quarter of 2007, an additional amount under an earn out provision pursuant to a formula specified in the purchase agreement that is based upon certain factors, including the EBITDA of certain programs of AlphaCare. If the earn out provision is met, the contingent consideration will be paid one-third in cash, one-third by delivery of an unsecured, subordinated promissory note and the balance in shares of the Company's unregistered common stock, the value of which will be determined in accordance with the provisions of the purchase agreement. If the contingency is resolved in accordance with the related provisions of the purchase agreement and the contingent consideration becomes distributable, the Company will record the fair value of the consideration paid, issued or issuable as an additional cost to acquire AlphaCare.

In accordance with certain provisions in the purchase agreement related to the acquisition of FBS, the Company may make an earn out payment in the second quarter of 2008 based on the financial performance of

FBS over the period from March 1, 2006 to December 31, 2007. If the contingency is resolved in accordance with the related provisions of the purchase agreement, the additional consideration, if any, will be paid in cash and the Company will record the additional consideration paid as an additional cost to acquire FBS.

The Company may be obligated to pay to the former members of WD Management in each of 2007 and 2008, an additional amount under an earn out provision pursuant to a formula specified in the purchase agreement that is based upon the future financial performance of WD Management. If the earn out provision is met in 2007, the contingent consideration will be paid in cash, and if the earn out provision is met in 2008, the contingent consideration will be paid in a combination of cash and shares of the Company's unregistered common stock, the value of which will be determined in accordance with the provisions of the purchase agreement. When and if the earn out provision is triggered and paid, the Company will record any excess of the fair value of the consideration paid, issued or issuable over the contingent liability recorded as an additional cost to acquire WD Management. The Company expects that the contingent consideration due in 2007 will amount to approximately \$7.5 million to \$8.0 million.

#### 15. Transactions with Related Parties

Historically, the Company disclosed transactions with certain not-for-profit entities it manages as related party transactions. Upon further review of the nature of its relationship with these not-for-profit entities the Company determined that they are not related parties as defined under generally accepted accounting principals of the United States for disclosure purposes. Except for College Community Services, Maple Star Colorado, Inc. and Maple Star Oregon, Inc., where the Company controls their respective boards of directors, the not-for-profit entities that the Company manages are controlled by their respective boards of directors which consist of a majority of independent members. In addition, the Company does not have the power through ownership, contractual right or otherwise to directly, or indirectly control, or significantly influence the not-for-profit entities it manages. Therefore, historical transactions with not-for-profit entities that the Company manages and similar future transactions with these entities are no longer disclosed as transactions with related parties.

One of the Company's directors, Mr. Geringer, is a holder of capital stock and the chairman of the board of Qualifacts Systems, Inc ("Qualifacts"). Qualifacts is a specialized healthcare information technology provider that entered into a software license, maintenance and servicing agreement with the Company. This agreement became effective on March 1, 2002 and was to continue for five years. Effective January 10, 2006, a new software license, maintenance and servicing agreement between the Company and Qualifacts was entered into and continues for five years. This agreement replaces the agreement which began on March 1, 2002 and may be terminated by either party without cause upon 90 days written notice and for cause immediately upon written notice. The new agreement grants the Company access to additional software functionality and licenses for additional sites. Qualifacts provided the Company services and the Company incurred expenses in the amount of approximately \$77,000, \$77,000 and \$87,000 for the years ended December 31, 2004, 2005 and 2006, respectively, under the agreement.

Upon the Company's acquisition of Maple Services, LLC in August 2005, Mr. McCusker, the Company's chief executive officer, Mr. Deitch, the Company's chief financial officer, and Mr. Norris, the Company's chief operating officer, became members of the board of directors of the two not-for-profit organizations (Maple Star Colorado, Inc. and Maple Star Oregon, Inc.) formerly managed by Maple Services, LLC. Maple Star Colorado, Inc. and Maple Star Oregon, Inc. are non-profit member organizations governed by their respective boards of directors and the state laws of Colorado and Oregon in which they are incorporated. Maple Star Colorado, Inc. and Maple Star Oregon, Inc. are not federally tax exempt organizations and the Internal Revenue Service rules governing 501(c)(3) exempt organizations, nor any other Internal Revenue Code sections applicable to tax exempt organizations, apply to these organizations. The Company provided management services to Maple Star Colorado, Inc. and Maple Star Oregon, Inc. under management agreements for consideration in the aggregate amount of approximately \$715,000 and \$1.2 million for the years ended December 31, 2005 and 2006, including incentive bonuses of \$291,000 and \$205,000 granted by the board of directors of Maple Star Oregon, Inc. to the

Company for the years ended December 31, 2005 and 2006, respectively, which were included in "Management fee receivable" at December 31, 2005 and 2006 in the accompanying consolidated balance sheets.

The Company is using a twin propeller KingAir airplane operated by Las Montanas Aviation, LLC for business travel purposes on an as needed basis. Las Montanas Aviation, LLC is owned by Mr. McCusker. The Company reimburses Las Montanas Aviation, LLC for the actual cost of use currently equal to \$1,100 per flight hour. For the years ended December 31, 2005 and 2006, the Company reimbursed Las Montanas Aviation, LLC approximately \$52,000 and \$149,000, respectively, for use of the airplane for business travel purposes. Of the total amount paid to Las Montanas Aviation, LLC for the year ended December 31, 2006, approximately \$109,000 was recorded as deferred offering costs related to the follow-on offering of the Company's common stock completed in April 2006.

#### 16. Subsequent Events

Effective January 1, 2007, the Company acquired all of the assets of the Behavioral Health Rehabilitation Services business of Raystown Development, Inc. The business provides in-home counseling and school based services in Pennsylvania. The purchase price consisted of cash of \$500,000 (less \$100,000 placed in to escrow to cover possible indemnity obligations). The purchase price was funded from by cash flow from operations. This acquisition further expands the Company's home and community based services in Pennsylvania.

The above acquisition was accounted for using the purchase method of accounting and the results of operations were included in the Company's consolidated financial statements from the date of acquisition. The cost of this acquisition has not been allocated to the assets and liabilities acquired as an evaluation of its fair value was not determined as of the filing date of this report on Form 10-K.

On February 1, 2007, the Company's board of directors approved a stock repurchase program for up to one million shares of its common stock. The Company will purchase shares of its common stock from time to time on the open market or in privately negotiated transactions, depending on the market conditions and the Company's capital requirements. As of March 13, 2007, the Company spent approximately \$10.4 million to purchase 442,500 shares of its common stock on the open market.

# Item 9. Changes in and Disagreements With Accountants on Accounting and Financial Disclosure None.

## Item 9A. Controls and Procedures

#### (a) Evaluation of disclosure controls and procedures

The Company, under the supervision and with the participation of its management, including its principal executive officer and principal financial officer, evaluated the effectiveness of the design and operation of its disclosure controls and procedures, as defined in Rule 13a-15(e) of the Securities Exchange Act of 1934 as of the end of the period covered by this report (December 31, 2006) ("Disclosure Controls"). Based upon the Disclosure Controls evaluation, the principal executive officer and principal financial officer have concluded that the Disclosure Controls are effective in reaching a reasonable level of assurance that (i) information required to be disclosed by the Company in the reports that it files or submits under the Securities Exchange Act of 1934 is recorded, processed, summarized and reported within the time periods specified in the Securities and Exchange Commission's rules and forms and (ii) information required to be disclosed by the Company in the reports that it files or submits under the Securities Exchange Act of 1934 is accumulated and communicated to the Company's management, including its principal executive and principal financial officers, or persons performing similar functions, as appropriate to allow timely decisions regarding required disclosure.

# (b) Changes in internal controls

The principal executive officer and principal financial officer also conducted an evaluation of the Company's internal control over financial reporting ("Internal Control") to determine whether any changes in Internal Control occurred during the quarter ended December 31, 2006 that have materially affected or which are reasonably likely to materially affect Internal Control. Based on that evaluation, there has been no such change during the quarter ended December 31, 2006.

## (c) Management's report on internal control over financial reporting

Management's report on internal control over financial reporting is presented in Part II, Item 8, of this report and is hereby incorporated by reference.

#### (d) Attestation report of the registered public accounting firm

The attestation report of the registered public accounting firm is presented in Part II, Item 8, of this report and is hereby incorporated by reference.

# Item 9B. Other Information

None.

#### **PART III**

# Item 10. Directors, Executive Officers and Corporate Governance

Information required by this Item is incorporated by reference from our 2007 Proxy Statement.

# Code of Ethics

We have adopted a code of ethics that applies to our senior management, including our chief executive officer, chief financial officer, controller and persons performing similar functions. Copies of our code of ethics are available without charge upon written request directed to Kate Blute, Director of Investor and Public Relations, at The Providence Service Corporation, 5524 East Fourth Street, Tucson, AZ, 85711.

## Item 11. Executive Compensation

Information required by this Item is incorporated by reference from our 2007 Proxy Statement.

# Item 12. Security Ownership of Certain Beneficial Owners and Management and Related Stockholder Matters

Information required by this Item is incorporated by reference from our 2007 Proxy Statement.

# Item 13. Certain Relationships and Related Transactions, and Director Independence

Information required by this Item is incorporated by reference from our 2007 Proxy Statement.

#### Item 14. Principal Accounting Fees and Services

Information required by this Item is incorporated by reference from our 2007 Proxy Statement.

#### **PART IV**

# Item 15. Exhibits, Financial Statement Schedules

# (a)(1) Financial Statements

The following consolidated financial statements are included in Item 8.

- Consolidated Balance Sheets at December 31, 2006 and 2005;
- Consolidated Statements of Income for the years ended December 31, 2006, 2005 and 2004;
- Consolidated Statements of Stockholders' Equity at December 31, 2006, 2005 and 2004; and
- Consolidated Statements of Cash Flows for the years ended December 31, 2006, 2005 and 2004.

# (2) Financial Statement Schedules

## Schedule II Valuation and Qualifying Accounts

	Additions				
	Balance at beginning of period	Charged to costs and expenses	Charged to other accounts	Deductions	Balance at end of period
Year Ended December 31, 2006:					
Allowance for doubtful accounts	\$522,762	\$4,907,979		\$ 93,877(1)	\$5,336,864
Deferred tax valuation allowance	302,145	69,307			371,452
Total	\$824,907	\$4,977,286	<u>\$—</u>	\$ 93,877	\$5,708,316
Year Ended December 31, 2005:					
Allowance for doubtful accounts	\$220,561	\$ 399,871	\$	\$ 97,670(1)	\$ 522,762
Deferred tax valuation allowance	302,145				302,145
Total	<u>\$522,706</u>	\$ 399,871	<u>\$—</u>	\$ 97,670	\$ 824,907
Year Ended December 31, 2004:					
Allowance for doubtful accounts	\$ 68,658	\$ 318,589	\$	\$166,686(1)	\$ 220,561
Deferred tax valuation allowance	282,831	19,314			302,145
Total	\$351,489	\$ 337,903	<u>\$—</u>	\$166,686	\$ 522,706

# Notes:

All other schedules are omitted because they are not applicable or the required information is shown in our financial statements or the related notes thereto.

<sup>(1)</sup> Write-offs, net of recoveries.

# (3) Exhibits

Exhibit Number	Description
2.1(4)	Purchase Agreement dated as of June 13, 2005 by and between The Providence Service Corporation and Children's Behavioral Health, Inc., Nulton Diagnostic & Treatment Center, P.C. and Larry J. Nulton. (Schedules and exhibits are omitted pursuant to Regulation S-K, Item 601(b)(2); The Providences Service Corporation agrees to furnish supplementally a copy of such schedules and/or exhibits to the Securities and Exchange Commission upon request.)
2.2(6)	Purchase Agreement dated as of August 22, 2005 by and between The Providence Service Corporation and Maple Services, LLC, Maple Star Nevada, 763667 Alberta Ltd., 1239658 Ontario Inc., Hamilton C. Hudson, Hudson Family Trust, Leonard Rutman, The Rutman Family Trust and Kay Hudson. (Schedules and exhibits are omitted pursuant to Regulation S-K, Item 601(b)(2); The Providences Service Corporation agrees to furnish supplementally a copy of such schedules and/or exhibits to the Securities and Exchange Commission upon request.)
2.3(7)	Purchase Agreement dated as of September 20, 2005 by and between The Providence Service Corporation and Transitional Family Services, Inc., AlphaCare Resources, Inc., Ron L. Braund and Ron L. and Virginia M. Braund Charitable Remainder Unitrust. (Schedules and exhibits are omitted pursuant to Regulation S-K, Item 601(b)(2); The Providences Service Corporation agrees to furnish supplementally a copy of such schedules and/or exhibits to the Securities and Exchange Commission upon request.)
2.4(8)	Purchase Agreement dated as of February 1, 2006 by and between The Providence Service Corporation and A to Z In-Home Tutoring, LLC, Scott Hines and Ann-Riley Caldwell, as amended. (Schedules and exhibits are omitted pursuant to Regulation S-K, Item 601(b)(2); The Providences Service Corporation agrees to furnish supplementally a copy of such schedules and/or exhibits to the Securities and Exchange Commission upon request.)
2.5(9)	Purchase Agreement dated as of April 25, 2006 by and between The Providence Service Corporation and W.D. Management, L.L.C., Tom R. Goss, Bontiea Goss, Jane A Pille, Keith F. Noble and Marilyn L. Nolan. (Schedules and exhibits are omitted pursuant to Regulation S-K, Item 601(b)(2); The Providences Service Corporation agrees to furnish supplementally a copy of such schedules and/or exhibits to the Securities and Exchange Commission upon request.)
2.6(10)	Asset Purchase Agreement dated as of August 4, 2006 by and between Providence Community Services, Inc., a wholly owned subsidiary of The Providence Service Corporation, and Ross Education, LLC and The Providence Service Corporation (as Guarantor). (Schedules and exhibits are omitted pursuant to Regulation S-K, Item 601(b)(2); The Providences Service Corporation agrees to furnish supplementally a copy of such schedules and/or exhibits to the Securities and Exchange Commission upon request.)
3.1(1)	Second Amended and Restated Certificate of Incorporation of The Providence Service Corporation.
3.2(1)	Amended and Restated Bylaws of The Providence Service Corporation.
+10.1(1)	The Providence Service Corporation Stock Option and Incentive Plan, as amended.
+10.2(3)	2003 Stock Option Plan, as amended.
+10.3(11)	The Providence Service Corporation 2006 Long-Term Incentive Plan
10.4(2)	Second Amended and Restated Registration Rights Agreement by and among The Providence Service Corporation, Eos Partners SBIC, L.P., Eos Partners SBIC II, L.P., Petra Mezzanine Fund, L.P., Harbinger Mezzanine Partners, L.P., Geringer Family Trust u/a June 26, 1996, Lynn C. Chalache, Jane B. Terrell and Jill MacAlister, dated as of July 30, 2003.

Exhibit Number	<b>Description</b>
10.5	Amendments to fee for service and Risk-Based Subcontract Agreement Children Services Contract A0508 by and between Community Partnership of Southern Arizona and The Providence Service Corporation, effective as of July 1, 2005.
10.6(5)	Second Amended and Restated Loan and Security Agreement by and among The Providence Service Corporation and Healthcare Business Credit Corporation dated as of June 28, 2005. (Schedules and exhibits are omitted pursuant to Regulation S-K, Item 601(b)(2); The Providences Service Corporation agrees to furnish supplementally a copy of such schedules and/or exhibits to the Securities and Exchange Commission upon request.)
10.7(4)	Second Amended and Restated Revolving Credit Note by The Providence Service Corporation and others listed therein for the benefit of Healthcare Business Credit Corporation (now known as CIT Healthcare LLC) dated June 28, 2005.
10.8(4)	Second Amended and Restated Term Note by The Providence Service Corporation and others listed therein for the benefit of Healthcare Business Credit Corporation (now known as CIT Healthcare LLC) dated June 28, 2005.
+10.9(8)	Annual Incentive Compensation Plan and Quarterly Incentive Bonus Plan
+10.10	Summary Sheet of Director Fees and Executive Officer Compensation
10.11	Form of Restricted Stock Agreements, as amended
10.12(12)	Form of Stock Option Agreements
21.1	Subsidiaries of the Registrant.
23.1	Consent of McGladrey & Pullen, LLP.
31.1	Certification pursuant to Securities Exchange Act Rules 13a-14 and 15d-14 of the Chief Executive Officer.
31.2	Certification pursuant to Securities Exchange Act Rules 13a-14 and 15d-14 of the Chief Financial Officer.
32.1	Certification pursuant to 18 U.S.C Section 1350, as adopted pursuant to Section 906 of the Sarbanes-Oxley Act of 2002, of the Chief Executive Officer.
32.2	Certification pursuant to 18 U.S.C Section 1350, as adopted pursuant to Section 906 of the Sarbanes-Oxley Act of 2002, of the Chief Financial Officer.

<sup>+</sup> Management contract or compensatory plan or arrangement.

<sup>(1)</sup> Incorporated by reference from an exhibit to the registrant's registration statement on Form S-1 (Registration No. 333-106286) filed with the Securities Exchange Commission on June 19, 2003.

<sup>(2)</sup> Incorporated by reference from an exhibit to the registrant's registration statement on Form S-1, as amended (Registration No. 333-106286) filed with the Securities and Exchange Commission on July 31, 2003

<sup>(3)</sup> Incorporated by reference from an exhibit to the registrant's quarterly report on Form 10-Q for the quarter ended June 30, 2005 filed with the Securities and Exchange Commission on August 9, 2005.

<sup>(4)</sup> Incorporated by reference from an exhibit to the registrant's current report on Form 8-K filed with the Securities and Exchange Commission on June 17, 2005.

<sup>(5)</sup> Incorporated by reference from an exhibit to the registrant's current report on Form 8-K filed with the Securities and Exchange Commission on July 5, 2005.

<sup>(6)</sup> Incorporated by reference from an exhibit to the registrant's current report on Form 8-K filed with the Securities and Exchange Commission on August 26, 2005.

- (7) Incorporated by reference from an exhibit to the registrant's current report on Form 8-K filed with the Securities and Exchange Commission on September 23, 2005.
- (8) Incorporated by reference from an exhibit to the registrant's annual report on Form 10-K for the year ended December 31, 2005 filed with the Securities and Exchange Commission on March 16, 2006.
- (9) Incorporated by reference from an exhibit to the registrant's current report on Form 8-K filed with the Securities and Exchange Commission on May 1, 2006.
- (10) Incorporated by reference from an exhibit to the registrant's current report on Form 8-K filed with the Securities and Exchange Commission on August 10, 2006.
- (11) Incorporated by reference from an appendix to the registrant's definitive proxy statement on Schedule 14A filed with the Securities and Exchange Commission on April 24, 2006
- (12) Incorporated by reference from an exhibit to the registrant's current report on Form 8-K filed with the Securities and Exchange Commission on June 16, 2006.

# **SIGNATURES**

Pursuant to the requirements of Section 13 or 15(d) of the Securities Exchange Act of 1934, the registrant has duly caused this report to be signed on its behalf by the undersigned, thereunto duly authorized.

# THE PROVIDENCE SERVICE CORPORATION

By: /s/ FLETCHER JAY McCUSKER

Fletcher Jay McCusker Chairman of the Board, Chief Executive Officer

Dated: March 16, 2007

Pursuant to the requirements of the Securities Exchange Act of 1934, this report has been signed below by the following persons on behalf of the registrant and in the capacities and on the dates indicated.

Signature	<u>Title</u>	Date
/s/ FLETCHER JAY McCUSKER Fletcher Jay McCusker	Chairman of the Board; Chief Executive Officer (Principal Executive Officer)	March 16, 2007
/s/ MICHAEL N. DEITCH Michael N. Deitch	Chief Financial Officer (Principal Financial and Accounting Officer)	March 16, 2007
/s/ WARREN RUSTAND Warren Rustand	Director	March 16, 2007
/s/ STEVEN I. GERINGER Steven I. Geringer	Director	March 16, 2007
/s/ HUNTER HURST, III Hunter Hurst, III	Director	March 16, 2007
/s/ KRISTI L. MEINTS  Kristi L. Meints	Director	March 16, 2007
/s/ RICHARD SINGLETON Richard Singleton	Director	March 16, 2007

# **EXHIBIT 21.1**

Name of Subsidiary	State Incorporation
Providence Community Corrections, Inc. (f/k/a Camelot	
Care Corporation)	Delaware
Cypress Management Services, Inc.	Florida
Family Preservation Services, Inc.	Virginia
Family Preservation Services of Florida, Inc	Florida
Family Preservation Services of North Carolina, Inc	North Carolina
Family Preservation Services of West Virginia, Inc	West Virginia
Providence of Arizona, Inc.	Arizona
Providence Service Corporation of Delaware	Delaware
Providence Service Corporation of Maine	Maine
Providence Service Corporation of Oklahoma	Oklahoma
Providence Service Corporation of Texas	Texas
Rio Grande Management Company, LLC	Arizona
Family Preservation Services of Washington DC, Inc	Dist. of Columbia
Dockside Services, Inc.	Indiana
Providence Community Services, Inc. (f/k/a Pottsville Behavioral Counseling Group, Inc.)	Pennsylvania
Providence Community Services, LLC	California
College Community Services	California
Choices Group, Inc.	Delaware
Providence Management Corporation of Florida	Florida
Providence Service Corporation of New Jersey, Inc	New Jersey
Social Services Providers Captive Insurance Co	Arizona
Drawbridges Counseling Services, LLC	Kentucky
Oasis Comprehensive Foster Care, LLC	Kentucky
Children's Behavioral Health, Inc.	Pennsylvania
Maple Star Nevada	Nevada
Transitional Family Services, Inc.	Georgia
AlphaCare Resources, Inc.	Georgia
Family-Based Strategies, Inc.	Delaware
A to Z In-Home Tutoring, LLC	Nevada
W. D. Management, LLC	Missouri

# **Consent of Independent Registered Public Accounting Firm**

We consent to the incorporation by reference in Registration Statements No. 333-112586, No. 333-117974, No. 333-127852 and No. 333-135126 on Form S-8, and Registration Statement No. 333-129993 on Form S-3 of The Providence Service Corporation of our reports dated March 15, 2007 relating to our audits of the consolidated financial statements and the financial statement schedule and internal control over financial reporting which appear in this Annual Report on Form 10-K of The Providence Services Corporation for the year ended December 31, 2006.

/s/ McGladrey & Pullen, LLP

Phoenix, Arizona March 15, 2007

#### **CERTIFICATIONS**

- I, Fletcher Jay McCusker, certify that:
  - 1. I have reviewed this annual report on Form 10-K of The Providence Service Corporation;
- 2. Based on my knowledge, this report does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements made, in light of the circumstances under which such statements were made, not misleading with respect to the period covered by this report;
- 3. Based on my knowledge, the financial statements, and other financial information included in this report, fairly present in all material respects the financial condition, results of operations and cash flows of the registrant as of, and for, the periods presented in this report;
- 4. The registrant's other certifying officer(s) and I are responsible for establishing and maintaining disclosure controls and procedures (as defined in Exchange Act Rules 13a-15(e) and 15d-15(e)) and internal control over financial reporting (as defined in Exchange Act Rules 13a-15(f) and 15d-15(f)) for the registrant and have:
  - a) Designed such disclosure controls and procedures, or caused such disclosure controls and procedures to be designed under our supervision, to ensure that material information relating to the registrant, including its consolidated subsidiaries, is made known to us by others within those entities, particularly during the period in which this report is being prepared;
  - b) Designed such internal control over financial reporting, or caused such internal control over financial reporting to be designed under our supervision, to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles;
  - c) Evaluated the effectiveness of the registrant's disclosure controls and procedures and presented in this report our conclusions about the effectiveness of the disclosure controls and procedures, as of the end of the period covered by this report based on such evaluation; and
  - d) Disclosed in this report any change in the registrant's internal control over financial reporting that occurred during the registrant's most recent fiscal quarter (the registrant's fourth fiscal quarter in the case of an annual report) that has materially affected, or is reasonably likely to materially affect, the registrant's internal control over financial reporting; and
- 5. The registrant's other certifying officer(s) and I have disclosed, based on our most recent evaluation of internal control over financial reporting, to the registrant's auditors and the audit committee of the registrant's board of directors (or persons performing the equivalent functions):
  - a) All significant deficiencies and material weaknesses in the design or operation of internal control over financial reporting which are reasonably likely to adversely affect the registrant's ability to record, process, summarize and report financial information; and
  - b) Any fraud, whether or not material, that involves management or other employees who have a significant role in the registrant's internal control over financial reporting.

Date: March 16, 2007

#### **CERTIFICATIONS**

- I, Michael N. Deitch, certify that:
  - 1. I have reviewed this annual report on Form 10-K of The Providence Service Corporation;
- 2. Based on my knowledge, this report does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements made, in light of the circumstances under which such statements were made, not misleading with respect to the period covered by this report;
- 3. Based on my knowledge, the financial statements, and other financial information included in this report, fairly present in all material respects the financial condition, results of operations and cash flows of the registrant as of, and for, the periods presented in this report;
- 4. The registrant's other certifying officer(s) and I are responsible for establishing and maintaining disclosure controls and procedures (as defined in Exchange Act Rules 13a-15(e) and 15d-15(e)) and internal control over financial reporting (as defined in Exchange Act Rules 13a-15(f) and 15d-15(f)) for the registrant and have:
  - a) Designed such disclosure controls and procedures, or caused such disclosure controls and procedures to be designed under our supervision, to ensure that material information relating to the registrant, including its consolidated subsidiaries, is made known to us by others within those entities, particularly during the period in which this report is being prepared;
  - b) Designed such internal control over financial reporting, or caused such internal control over financial reporting to be designed under our supervision, to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles;
  - c) Evaluated the effectiveness of the registrant's disclosure controls and procedures and presented in this report our conclusions about the effectiveness of the disclosure controls and procedures, as of the end of the period covered by this report based on such evaluation; and
  - d) Disclosed in this report any change in the registrant's internal control over financial reporting that occurred during the registrant's most recent fiscal quarter (the registrant's fourth fiscal quarter in the case of an annual report) that has materially affected, or is reasonably likely to materially affect, the registrant's internal control over financial reporting; and
- 5. The registrant's other certifying officer(s) and I have disclosed, based on our most recent evaluation of internal control over financial reporting, to the registrant's auditors and the audit committee of the registrant's board of directors (or persons performing the equivalent functions):
  - a) All significant deficiencies and material weaknesses in the design or operation of internal control over financial reporting which are reasonably likely to adversely affect the registrant's ability to record, process, summarize and report financial information; and
  - b) Any fraud, whether or not material, that involves management or other employees who have a significant role in the registrant's internal control over financial reporting.

Date: March 16, 2007

/s/ MICHAEL N. DEITCH

# THE PROVIDENCE SERVICE CORPORATION

# CERTIFICATION PURSUANT TO 18 U.S.C. SECTION 1350, AS ADOPTED PURSUANT TO SECTION 906 OF THE SARBANES-OXLEY ACT OF 2002

Pursuant to Section 906 of the Sarbanes-Oxley Act of 2002 (Section 1350 of Chapter 63 of Title 18 of the United States Code), the undersigned officer of The Providence Service Corporation (the "Company"), does hereby certify with respect to the Annual Report of the Company on Form 10-K for the year ended December 31, 2006 (the "Report") that:

- (1) The Report fully complies with the requirements of Section 13(a) or 15(d) of the Securities Exchange Act of 1934; and
- (2) The information contained in the Report fairly presents, in all material respects, the financial condition and results of operations of the Company.

Date: March 16, 2007	/s/ Fletcher J. McCusker
	Fletcher J. McCusker Chief Executive Officer
	(Principal Executive Officer)

The foregoing certification is being furnished solely pursuant to Section 906 of the Sarbanes-Oxley Act of 2002 (Section 1350 of Chapter 63 of Title 18 of the United States Code) and is not being filed as part of the Report or as a separate disclosure document.

# THE PROVIDENCE SERVICE CORPORATION

# CERTIFICATION PURSUANT TO 18 U.S.C. SECTION 1350, AS ADOPTED PURSUANT TO SECTION 906 OF THE SARBANES-OXLEY ACT OF 2002

Pursuant to Section 906 of the Sarbanes-Oxley Act of 2002 (Section 1350 of Chapter 63 of Title 18 of the United States Code), the undersigned officer of The Providence Service Corporation (the "Company"), does hereby certify with respect to the Annual Report of the Company on Form 10-K for the year ended December 31, 2006 (the "Report") that:

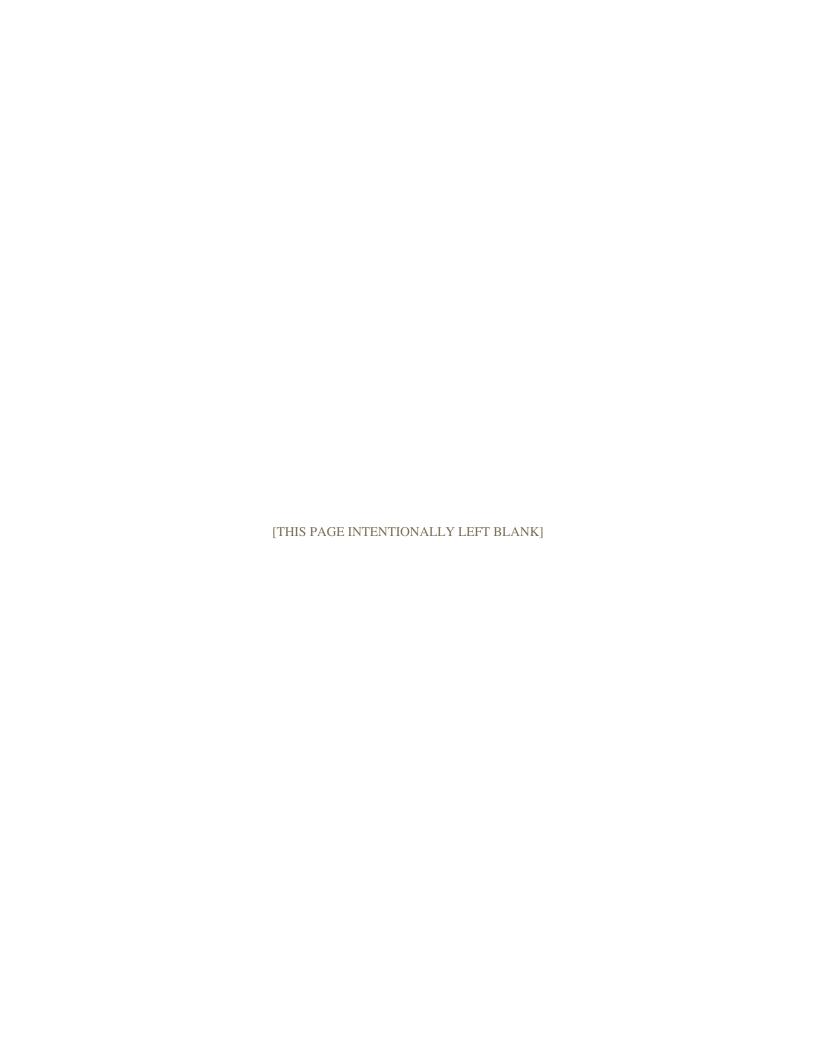
- (1) The Report fully complies with the requirements of Section 13(a) or 15(d) of the Securities Exchange Act of 1934; and
- (2) The information contained in the Report fairly presents, in all material respects, the financial condition and results of operations of the Company.

Date: March 16, 2007

/s/ MICHAEL N. DEITCH

Michael N. Deitch
Chief Financial Officer
(Principal Financial and Accounting Officer)

The foregoing certification is being furnished solely pursuant to Section 906 of the Sarbanes-Oxley Act of 2002 (Section 1350 of Chapter 63 of Title 18 of the United States Code) and is not being filed as part of the Report or as a separate disclosure document.



# Corporate Information

#### **BOARD OF DIRECTORS**

Steven I. Geringer <sup>2, 4</sup> Co-Manager Interval Capital Partners, LLC

Hunter Hurst III <sup>2, 3, 4</sup>
Director
National Center for Juvenile Justice

Fletcher J. McCusker<sup>1</sup> Chairman, Chief Executive Officer The Providence Service Corporation

Kristi L. Meints<sup>1,3</sup> Chief Financial Officer Chicago Systems Group

Warren Rustand<sup>2,3</sup> Managing Partner SC Capital Partners, LLC

Richard Singleton<sup>3, 4</sup>
Retired Superintendent
Boys School for the Dept. of
Juvenile Justice, State of Florida

- 1 Executive Committee
- 2 Nominating and Corporate Governance Committee
- 3 Audit Committee
- 4 Compensation Committee

#### **COMPANY HEADQUARTERS**

The Providence Service Corporation 5524 East Fourth Street Tucson, AZ 85711

Phone: 520-747-6600/800-747-6950 Fax: 520-747-6605

Web: www.provcorp.com

#### **CORPORATE OFFICERS**

Fletcher J. McCusker Chairman, Chief Executive Officer

Michael N. Deitch Chief Financial Officer

Mary J. Shea Executive Vice President, Program Services

Craig A. Norris Chief Operating Officer

Fred D. Furman
Executive Vice President,
General Counsel

#### **ANNUAL MEETING**

May 24, 2007 at 9:00 a.m. Hacienda Del Sol Guest Ranch Resort 5601 North Hacienda Del Sol Road Tucson, AZ 85718

#### **INVESTOR RELATIONS**

The investing public, securities analysts and stockholders seeking information about the Company should visit the Investor Information section of our corporate website at www.provcorp.com, or contact Investor Relations at either the Company's corporate headquarters or via e-mail at irinfo@provcorp.com.

#### **COMMON STOCK**

The Company's Common Stock is traded on The NASDAQ Stock Market LLC's Global Select Market under the symbol "PRSC."

#### **INDEPENDENT AUDITORS**

McGladrey & Pullen, LLP

## LEGAL COUNSEL

Blank Rome LLP One Logan Square Philadelphia, PA 19103-6998

#### TRANSFER AGENT

Computershare Investor Services, LLC P.O. Box 43078 Providence, RI 02940-3078

Phone: 404-588-3654/800-568-3476

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SAFE HARBOR Certain statements herein, such as any statements about Providence's confidence or strategies or its expectations about revenues, results of operations, profitability, earnings per share, contracts, collections, award of contracts, acquisitions and related growth, growth resulting from initiatives in certain states, effective tax rate or market opportunities, constitute "forward-looking statements" within the meaning of the private Securities Litigation Reform Act of 1995. Such forward-looking statements involve a number of known and unknown risks, uncertainties and other factors which may cause Providence's actual results or achievements to be materially different from those expressed or implied by such forward-looking statements. These factors include, but are not limited to, reliance on government-funded contracts, risks associated with government contracting, risks involved in managing government business, legislative or policy changes, challenges resulting from growth or acquisitions, adverse media and legal, economic and other risks detailed in Providence's filings with the Securities and Exchange Commission. Words such as "believe," "demonstrate," "expect," "estimate," "anticipate," "should" and "likely" and similar expressions identify forward-looking statements. Readers are cautioned not to place undue reliance on those forward-looking statements, which speak only as of the date the statement was made. Providence undertakes no obligation to update any forward-looking statement contained herein.

